

**Coordinated perimeter flow and variable speed limit control for mixed freeway and urban networks**

By

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**1 ABSTRACT**

2 Recent studies have leveraged the existence of network Macroscopic Fundamental Diagrams to  
3 develop regional control strategies for urban traffic networks. Existing strategies—such as  
4 perimeter metering control, which limits how vehicles are able to move between regions of an  
5 urban network—primarily focus on controlling traffic on urban streets and do not consider how  
6 freeway traffic can be controlled to improve overall traffic operations in mixed freeway and urban  
7 networks. The purpose of this study is to develop another coordinated traffic management scheme  
8 that simultaneously implements perimeter flow control on the urban network and variable speed  
9 limits on the freeway to reduce total travel time in such a mixed network. Variable speed limits  
10 slow down vehicles traveling along the freeway, which effectively serves as a surrogate form of  
11 metering traffic exiting the freeway into the urban network. Slowing down vehicles on the freeway  
12 can be useful since freeways often have large storage capacities and vehicles accumulating on  
13 freeways might be less disruptive to overall system operations than on urban streets. The combined  
14 control strategy is implemented in a model predictive control framework with several realistic  
15 constraints, such as gradual reductions in freeway speed limit. Numerical tests suggest that the  
16 combined implementation of variable speed limits and perimeter metering control can improve  
17 traffic operations compared to perimeter metering alone, and that variable speed limits alone might  
18 be beneficial in some scenarios where perimeter metering control is not able to effectively reduce  
19 total network travel time.

## 1 INTRODUCTION

2 Management of freeway and surface streets is a topic of great interest to the traffic flow  
3 community. A variety of strategies have been proposed and tested to improve traffic performance  
4 on freeways, including on-ramp metering (1–3) and variable speed limits (4–6), among others.  
5 These congestion management strategies are often applied to mitigate congestion on individual  
6 freeway bottlenecks. On the urban street side, control strategies generally focus on adjusting signal  
7 timings at individual intersections (7–10), since signals serve as the most common bottlenecks on  
8 urban streets. Isolated urban networks and freeways are not representative of the mixed networks  
9 that exist in which freeways and urban networks interact. It is beneficial to consider congestion  
10 management strategies that control vehicles across these different roadway types. However,  
11 coordinating traffic management across freeways and urban streets has generally been difficult due  
12 to the complexity of describing traffic across these different roadway types using traditional  
13 methods.

14 Recent advances in modeling large-scale urban traffic networks may serve as a bridge to  
15 coordinate traffic control across freeways and urban networks as they provide a more  
16 computationally efficient way to describe traffic behavior from a regional perspective. These  
17 methods rely on the existence of well-defined relationships between traffic variables across  
18 spatially compact regions (11–13)—known more commonly as network Macroscopic  
19 Fundamental Diagrams (NFDs or MFDs)—that arise under certain conditions (14, 15). Leveraging  
20 knowledge of these MFDs to model urban traffic network dynamics (16) allows for the  
21 development of elegant network-wide congestion management strategies in which entire networks  
22 can be managed without controlling individual intersections within the region. Previous studies  
23 have implemented MFD-based frameworks to develop various regional-level urban traffic control  
24 strategies. Examples of these strategies include perimeter flow control/metering (17–22), pricing  
25 (23–26), and street network design (27–30), among others (31, 32).

26 To the authors' knowledge, only one study used an MFD-based framework to develop a  
27 coordinated traffic management scheme for freeways and urban networks (33). Perimeter flow  
28 control and on-ramp metering were simultaneously implemented to improve reduce the combined  
29 total travel time experienced on both. The proposed strategy determined optimal rates vehicles  
30 were allowed to travel between regions of an urban network (perimeter flow control/metering), as  
31 well as rates vehicles were allowed to move between the urban network and freeway (on-ramp  
32 metering). The combination of this joint freeway/urban network control was found to improve  
33 traffic conditions on the combined network. However, this strategy only limited vehicle movement  
34 between the urban regions and from the urban region to the freeway, and it did not consider limiting  
35 vehicle movement from the freeway to the urban network. Thus, an important piece is missing  
36 from the previous work surrounding congestion management in mixed networks: managing the  
37 vehicles exiting the freeway and entering the urban region.

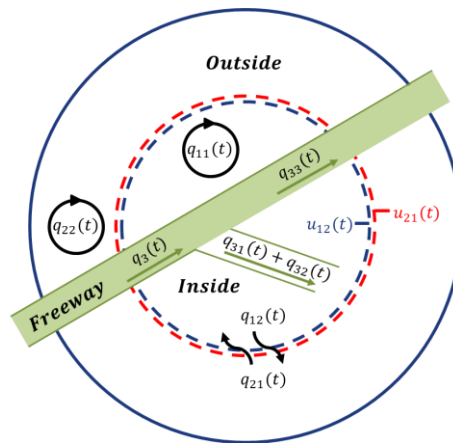
38 The purpose of this study is to develop a coordinated traffic management scheme that  
39 simultaneously implements perimeter flow control on the urban network and variable speed limits  
40 on the freeway. As will be shown, variable speed limits can be used as a means to limit how  
41 vehicles are able to move from the freeway to the urban network, which can serve as a surrogate  
42 form of metering. While a similar effect can be achieved by metering the rate vehicles can exit the  
43 freeway (either at the ramp location or downstream where the ramp connects with the surface  
44 streets), VSL control does not require vehicles from the freeway to completely stop, which could

1 lead to long queues and unnecessary congestion or queue spillover to freeway itself. Instead, it  
 2 simply changes the speed and density at which vehicles travel along the freeway. This might be  
 3 useful in specific situations since freeways often have large storage capacities and vehicles  
 4 accumulating on freeways might be less disruptive than vehicles accumulating on urban streets. In  
 5 this paper, we integrate the combined VSL-perimeter metering control into an MPC optimization  
 6 framework for networks governed by MFDs. The framework is used to compare the effectiveness  
 7 of VSL control, perimeter metering control, and a combination of the two as a means to manage  
 8 congestion in a mixed network made up of urban regions and a freeway.

9 The remainder of this paper is organized as follows: first, the methodology is outlined;  
 10 then, three numerical examples are presented; finally, a discussion of the results and future work  
 11 is provided.

## 12 METHODOLOGY

13 In this work, we consider a system that consists of a freeway and an urban network, the latter of  
 14 which can be partitioned into two homogenous urban regions (e.g., an inside and outside region).  
 15 Such partitioning has been shown to produce more reliable and well-defined MFDs (34). A  
 16 schematic representation of this system is shown in Figure 1. For computational simplicity, a single  
 17 off-ramp exists through which vehicles can exit the freeway and travel to the inside region.  
 18 Freeway vehicles destined for the outside region but first exit to the inside region and then travel  
 19 from the inside to outside region. Note, however, that the proposed method is general and can  
 20 accommodate off-ramps providing access to both regions. However, this is excluded from this  
 21 study since it would introduce additional complications, namely vehicle route choice. Methods to  
 22 address route choice for freeway vehicles have already been developed and these existing methods  
 23 can be readily integrated into the proposed framework; see (33) for more details.



25  
 26 **Figure 1. Schematic representation of the two urban region and freeway network**

28 Traffic within the two urban regions ( $i = 1$  for inside region,  $i = 2$  for outside region) is  
 29 assumed to be described by well-defined MFDs that relate accumulation in region  $i$ ,  $n_i(t)$ , with

1 the trip completion rate in that region,  $G_i(n_i(t))$ . Vehicle movement between the two urban  
 2 regions is managed using perimeter metering control. The controllers, expressed as  $u_{12}(t)$  and  
 3  $u_{21}(t)$ , limit the proportion of vehicles wishing to move between the two regions that are actually  
 4 able to do so. For example, a control value of  $u_{12}(t) = 0.6$  means that 60% of vehicles that wish  
 5 to move from the inside region to the outside region are permitted to do so while the other 40%  
 6 are held back and can only transfer between the two regions at a later time. Traffic on the freeway  
 7 ( $i = 3$ ) is managed using variable speed limits (VSL) where a speed limit is implemented at each  
 8 time step,  $t$ . The effect of the implementation of VSL on freeway traffic will be described in the  
 9 next section.

10 The inside and outside regions experience endogenous demands expressed as  $q_{11}(t)$  and  
 11  $q_{22}(t)$ , respectively, and exogenous demands expressed as  $q_{12}(t)$  and  $q_{21}(t)$ , respectively. We  
 12 assume that the freeway operates in free flow and no active bottlenecks exist. The total freeway  
 13 demand is expressed as  $q_3(t)$ , with some portion of vehicles exiting the freeway into the urban  
 14 network and the remaining vehicles continuing on. Freeway vehicles that enter the urban network  
 15 are either destined for the inside or outside region, and the corresponding demands are expressed  
 16 as  $q_{31}(t)$  and  $q_{32}(t)$ , respectively. The demand that does not exit the freeway is expressed as  
 17  $q_{33}(t)$  where:

$$q_3(t) = q_{31}(t) + q_{32}(t) + q_{33}(t). \quad (1)$$

## 18 Implementation of variable speed limits

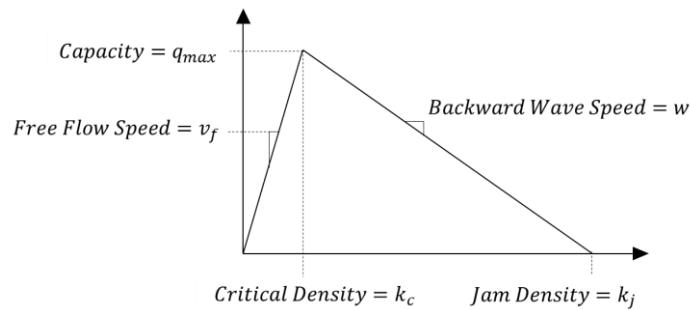
19 The effect of variable speed limit control on free flow freeway traffic is predicted using LWR  
 20 theory (35–38). We assume traffic on the freeway can be described using a triangular fundamental  
 21 diagram (FD), as illustrated in Figure 2a. We also assume the VSL control is implemented within  
 22 a specific “zone” along the freeway and that speeds are only allowed to change at discrete points  
 23 in time. These spatial and temporal constraints allow us to estimate the impact of changing the  
 24 speed limit on freeway traffic graphically using time space diagrams. It is assumed that all vehicles  
 25 obey the VSL guidance and are aware of speed limit changes as they are made. Such VSL  
 26 implementation could be achieved using regularly spaced dynamic VSL signs or using Connected  
 27 Vehicle technology (6). The effects of non-compliance could be integrated by modeling only the  
 28 change in average speed and selecting the corresponding speed limit that would achieve the desired  
 29 average travel speed. Note that previous research has found small changes in speed limit would  
 30 generally be accepted by travelers, while larger reductions in speed limit are more likely to be  
 31 ignored (39).

32 Under these assumptions, changes in speed limit at a point in space are represented by a  
 33 horizontal interface on the time space diagram, and changes in speed limit at a point in time are  
 34 represented using a vertical interface on the time space diagram, similar to the work presented in  
 35 (35). Consider a known freeway traffic demand, where vehicles are traveling in free-flow  
 36 conditions. A lower speed within a specific region of time and space results in traffic states that  
 37 are associated with a second free flow branch on the FD, as shown in Figure 2b. Thus, lowering  
 38 the speed limit should generate three interfaces: one horizontal, one vertical, and one traveling at  
 39 the newly implemented speed limit. An example of these interfaces are illustrated as dark red lines  
 40 on the time space diagram that accompanies the FD in Figure 2b. The lighter lines represent  
 41 individual vehicle trajectories and how they would change in response to the changes in the speed

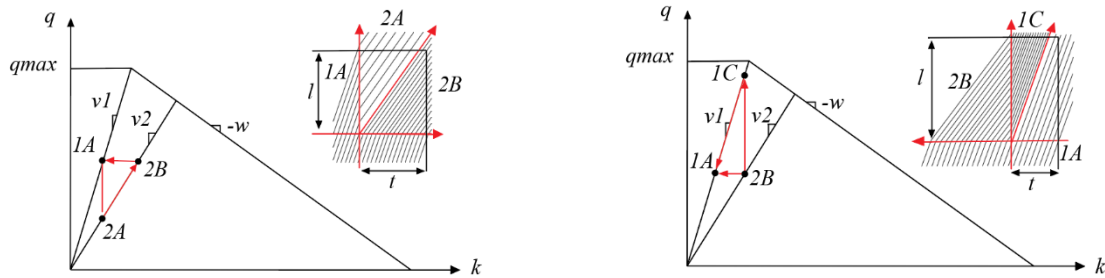
1 limit. Notice that lowering the speed limit causes an initial reduction in flow as vehicles within the  
 2 lower-speed limit zone reduce their speed but maintain their density. However, the flow of vehicles  
 3 entering at the reduced-speed limit stays the same as vehicles simply adjust their speed and  
 4 corresponding travel density upon entering this section,.

5 Similar interfaces arise when the speed limit is increased; see Figure 2c. Traffic states only  
 6 arise on a new free-flow branch of the FD associated with the increased speed. Note that this is  
 7 equal to the original free-flow branch if the increased speed is equal to the original free-flow speed,  
 8 but could also result in a new free flow branch if the increased speed limit is smaller than the free-  
 9 flow speed. Three interfaces again arise when the speed limit is increased: one horizontal, one  
 10 vertical, and one traveling at the newly implemented speed limit. An example of this transition is  
 11 shown in Figure 2c. The figure reveals that when the speed limit is increased, the first few vehicles  
 12 travel at the same density and a higher speed, resulting in a momentary increase in flow, while the  
 13 following vehicles maintain their flow while traveling at a lower density.

14



(a) Assumed triangular fundamental diagram



(b) Reduction in speed limit

(c) Increase in speed limit

15 **Figure 2. Assumed triangular fundamental diagram and traffic states that arise when speed limit is**  
 16 **reduced and increased**

17 A minimum speed limit can be determined to ensure that the freeway flow does not become  
 18 congested when a lower speed limit is increased. This lower bound ensures that the point 1C in  
 19 Figure 2c will never lie on the congested branch of the fundamental diagram and is a function of  
 20 freeway demand, free flow speed,  $v_f$ , and the capacity of the freeway,  $q_{max}$ :

$$v_{min} = \frac{q_3(t) \cdot v_f}{q_{max}} \tag{2}$$

21 Assuming that the exit ramp into the urban network lies at the end of the VSL zone allows  
 22 us to calculate the average flow passing the exit ramp during any discrete time period as the

1 proportion of time each state occurs on the time space diagram. The length of the VSL zone is  
 2 determined to ensure that the impact of changing the speed limit during a given time period on  
 3 traffic flow is fully contained within that time period. This length is:

$$l \leq \frac{q_3(t) * v_f}{q_{max}} t, \text{ or } l \leq v_{min} t \quad (3)$$

4 Under these conditions, the flow on the freeway during time period  $t$  can be described as  
 5 a function of the freeway demand, the speed limit in the previous time period and the speed limit  
 6 implemented in time period  $t$ :

$$q_{ramp}(t) = f(q_3(t), v_{des}(t-1), v_{des}(t)) \quad (4)$$

7 The flow passing the exit ramp is calculated using the proportion of time that each traffic  
 8 state exists at the exit ramp. Considering the speed limit reduction shown in Figure 2b, the flow  
 9 passing the exit ramp is calculated as shown below.

$$10 \quad q_{ramp} = \left( q_{2A} * \frac{l}{v_2} \right) + \left( q_{2B} * \frac{t - \left( \frac{l}{v_2} \right)}{t} \right),$$

11 where  $q_{2A} = k_{2A} * v_2 = \frac{q_{1A}}{v_1} * v_2$  and  $q_{2B} = q_{1A}$ . Simplification results in the final expression for  
 12 the ramp passing the exit ramp;

$$13 \quad q_{ramp} = q_{1A} \left( 1 + \left( \frac{l}{t * v_1} \right) - \left( \frac{l}{t * v_2} \right) \right).$$

14 Without loss of generality, consider a case where there are three possible speed limit  
 15 alternatives ( $v_1, v_2, v_3$ ) and a constant freeway demand, where  $q_3(t) = q_3(t+1) = q_3 \forall t$ . With  
 16 these assumptions, the flow passing the exit ramp during any time step  $t+1$  can be represented  
 17 in a matrix form as a function of the demand ( $q_3$ ), speed limits in the current ( $v(t)$ ) and future  
 18 ( $v(t+1)$ ) time steps and the length of the time interval ( $\Delta t$ ); see Table 1. These values are  
 19 obtained from the geometry of Figure 2b and Figure 2c.

Table 1. Matrix representation of the possible values of freeway flow passing the exit ramp

		<i>Speed Limit at Next Time Step (t + 1)</i>		
		$v_1$	$v_2$	$v_3$
<i>Speed Limit at Current Time Step (t)</i>	$v_1$	$q_3$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_1} \right) - \left( \frac{l}{\Delta t * v_2} \right) \right]$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_1} \right) - \left( \frac{l}{\Delta t * v_3} \right) \right]$
	$v_2$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_2} \right) - \left( \frac{l}{\Delta t * v_1} \right) \right]$	$q_3$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_2} \right) - \left( \frac{l}{\Delta t * v_3} \right) \right]$
	$v_3$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_3} \right) - \left( \frac{l}{\Delta t * v_1} \right) \right]$	$q_3 \left[ 1 + \left( \frac{l}{\Delta t * v_3} \right) - \left( \frac{l}{\Delta t * v_2} \right) \right]$	$q_3$

This representation allows for a simple mathematical relationship that can be used to estimate the effect of changing the speed limit on the freeway on traffic flow. The matrix in Table 1 can also be expanded to account for a changing freeway demand, as well as more than three possible speed limits. However, differences along the diagonal would have been be incorporated to address the situations where changes passing the exit ramp might occur without an accompanying change in speed limit. The equations in Table 1 can be generalized to account for a changing freeway demand, shown in equation (5).

$$q_{ramp}(t) = q_3(t) + \frac{q_3(t-1)*l}{\Delta t*v(t-1)} - \frac{q_3(t)*l}{\Delta t*v(t)} \quad (5)$$

The flow  $q_{ramp}(t)$  is then split by destination according to the destination of the original freeway demands (inside region, outside region, continuing on freeway) as shown in Equations (7, 8, 13-15) below.

### Optimal control problem

The combined VSL and gating control problem becomes a mixed integer nonlinear program (MINLP). The proposed control problem can be solved using an MPC framework as described in (40). The MPC framework is a receding horizon framework in which the controller looks far into the future at every time step and determines an optimal set of steps to take; however, only the first set of control actions in the optimal sequence is implemented. Then, the optimization process repeats itself to determine the next set of control actions to implement. The number of time steps that the controller considers in determining the impact of the control during the optimization is the prediction horizon,  $N_p$ . Optimal control actions are only obtained for the first subset of these time steps, which is known as the control horizon,  $N_c$ . Following (40), we use a prediction horizon of twenty time steps and control horizon of two time steps in the MINLP presented in this paper.



Every time the MPC controller solves for an optimal sequence of control actions, it considers the effect of these actions on a given objective function. The objective function considered in this work is the minimization of the total number of vehicles within the network (and thus, minimizes the total travel time) observed during some study period  $t_0$  through  $t_f$ . This objective function is mathematically represented by:

$$J = \min_{u_{21}, u_{12}, v_{des}} \int_{t_0}^{t_f} [\sum n_i(t)] dt, \quad (6)$$

where  $\sum n_i(t)$ ,  $i = 1, 2, 3$  represents the total accumulation in the mixed network during time period  $t$ ,  $n_i(t) = \sum n_{ij}(t)$ ,  $i, j = 1, 2$ , is the accumulation in region  $i$ ,  $n_3(t) = \sum n_{3k}$ ,  $k = 1, 2, 3$  is the accumulation on the freeway, and  $v_{des} \in \{v_1, v_2, \dots, v_n\}$  is the variable speed limit chosen from a discrete set of values. Discrete values for the speed limit are chosen to ensure implemented speed limits are not unusual and do not cause confusion to those traveling on the freeway.

Dynamic equations similar to those in (33) are used to describe how accumulations within each region change over time. First, it is beneficial to define the parameters below.

$\beta \in (0,1)$	portion of total freeway demand wishing to continue on the freeway
$\alpha_1 \in (0,1)$	portion of total freeway demand wishing to end up in the inside region
$\alpha_2 \in (0,1)$	portion of total freeway demand wishing to end up in the outside region

Note that  $\beta + \alpha_1 + \alpha_2 = 1$ , and all vehicles exiting the freeway must enter the inside region regardless of where they intend to complete their trip because there is no direct exit ramp from the freeway into the outside region.

Equations (7-8) provide the dynamic equations that show how accumulation of vehicles within the inside region destined for the inside region, and the outside region changes in time. Equations (9-10) provide the dynamic equations that show how accumulation of vehicles within the outside region destined for the outside region and the inside region changes in time. Equations (11-13) show how the accumulation of vehicles on the freeway destined for the inside, and outside regions changes, as well as how the accumulation of vehicles not wishing to exit the freeway changes.

$$\frac{dn_{11}(t)}{dt} = [q_{11}(t) - M_{11}(t) + u_{21}M_{21}(t) + \alpha_1 * q_{ramp}(t)] \quad (7)$$

$$\frac{dn_{12}(t)}{dt} = [q_{12}(t) - u_{12}M_{12}(t) + \alpha_2 * q_{ramp}(t)] \quad (8)$$

$$\frac{dn_{22}(t)}{dt} = [q_{22}(t) - M_{22}(t) + u_{12}M_{12}(t)] \quad (9)$$

$$\frac{dn_{21}(t)}{dt} = [q_{21}(t) - u_{21}M_{21}(t)] \quad (10)$$

$$\frac{dn_{31}(t)}{dt} = [q_{31}(t) - \alpha_1 * q_{ramp}(t)] \quad (11)$$

$$\frac{dn_{32}(t)}{dt} = [q_{32}(t) - \alpha_2 * q_{ramp}(t)] \quad (12)$$

$$\frac{dn_{33}(t)}{dt} = [q_{33}(t) - \beta * q_{ramp}(t)] \quad (13)$$

1        The MFD is used to describe how vehicles move between regions in the urban network or  
 2 complete their trip.  $M_{11}(t)$  and  $M_{22}(t)$  represent the rate at which travelers complete their trips  
 3 within the inside and outside regions, respectfully, and are shown in Equations (14-15). The  
 4 summation of  $M_{11}(t) + M_{22}(t)$  yields the rate at which vehicles complete their trips within the  
 5 entire urban network.  $M_{12}(t)$  and  $M_{21}(t)$  are the transfer functions from the inside to outside  
 6 region and outside to inside region in time period  $t$ , which represent the rates at which vehicles  
 7 switch between regions, and are expressed in Equations (16-17).

8

$$M_{11}(t) = \left( \frac{n_{11}(t) * G_1(n_1(t))}{n_1(t)} \right) \quad (14)$$

$$M_{22}(t) = \left( \frac{n_{22}(t) * G_2(n_2(t))}{n_2(t)} \right) \quad (15)$$

$$M_{12}(t) = \frac{n_{12}(t) * G_1(n_1(t))}{n_1(t)} \quad (16)$$

$$M_{21}(t) = \frac{n_{21}(t) * G_2(n_2(t))}{n_2(t)} \quad (17)$$

9

## 10 NUMERICAL RESULTS

11 Three case study examples are now used to illustrate the benefits of VSL and combining VSL with  
 12 gating, as well as testing the stability of the proposed control to fluctuations in travel demand and  
 13 the MFD. For the purposes of this study, both regions are assumed to share the same MFD, which  
 14 is a re-scaled and adjusted version of the MFD for Yokohama, Japan as provided in (40). The  
 15 congested branch is specifically adjusted so it is linear so that the MFD is concave and is equal to  
 16 zero at the jam accumulation. Heavily congested regions are not considered in this paper and as  
 17 such, this assumption does not impact any of the examples.

18        The functional form of the MFD considered is:

$$G(n(t)) = \begin{cases} ((2.052e^{-7} * n^3) - (2.586e^{-3} * n^2) + (9.58 * n)), & 0 < n < 4,666 \\ (15,714.233 - (1.38655 * n)), & 4,667 < n < 11,333 \end{cases} \quad (18)$$

19 From Equation (18) we see that the critical accumulation in each region is 2,710 *veh* and this is  
 20 associated with a maximum trip completion rate of 3.07 *veh/sec*. The maximum accumulation in  
 21 each region is 11,333 *veh*.

22        Traffic on the freeway is assumed to obey a fundamental diagram with free flow speed of  
 23 60 mi/hr, capacity of 8,800 veh/hr and backward wave speed of -10 mi/hr. A constant time-step of  
 24  $\Delta t = 1$  minute is assumed with a control horizon of  $N_c = 2$  time steps and a prediction horizon of  
 25  $N_p = 20$  time steps when implementing the MPC framework. Furthermore, adopted speed limits  
 26 are assumed to be held constant for at least 5 minutes to ensure that speed limits do not change too

1 rapidly. Finally, speed limits are assumed to change gradually (e.g., in 10 mi/hr increments) to  
2 avoid sudden speed changes, and are restricted to three possible values (specifically 60, 50, and 40  
3 mi/hr). Additional constraints are added to ensure lower and upper bounds of the accumulations  
4 within each region, and minimum and maximum control constraints are met. These constraints are  
5 shown below.

6

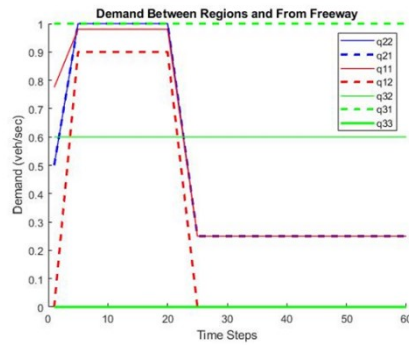
0	minimum accumulation in the urban regions
11,333	maximum accumulation in the urban region
0.1	minimum perimeter control constraint
0.9	maximum perimeter control constraint

7 The optimization problems are solved heuristically using particle swarm optimization.  
8 Since its introduction in 1995 (41), the PSO algorithm has been adjusted to suit a variety of needs.  
9 It has proven to be effective at solving single objective and multi objective, mixed integer nonlinear  
10 programs (42) and is popular due to its low computational cost and the speed at which it can be  
11 implemented. Extensive tests were performed to ensure that the PSO was properly tuned so that  
12 optimal solutions were achieved for this problem.

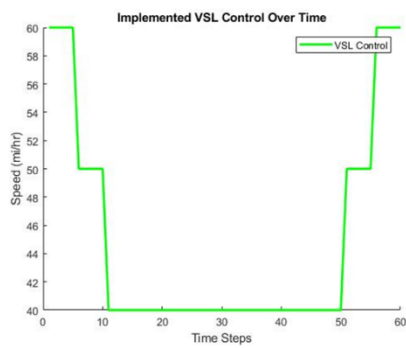
### 13 **Scenario 1: Benefit of VSL Control**

14 The first scenario considers a case in which VSL provides benefits while perimeter metering  
15 control will not. This will occur when the congestion in the urban network is primarily due to the  
16 demand exiting the freeway, along with a peak in internal and external demands within each urban  
17 region. Even though there is a significant demand for trips that are generated in one region and  
18 move to another, few vehicles wish to cross the border between the two regions at the beginning  
19 of the study period and thus the network becomes congested even if transfer flows between the  
20 two regions could be completely shut down. We expect VSL control alone to be more effective at  
21 managing the congestion than perimeter metering control in such a case because there are few  
22 vehicles traveling between regions, and thus limiting flow between regions will not have a large  
23 impact on overall network operations. Figure 3a provides the demand profile adopted for the first  
24 numerical test. All exogenous and endogenous urban network demands are assumed to peak over  
25 the course of a 20-minute period, mimicking a morning rush.

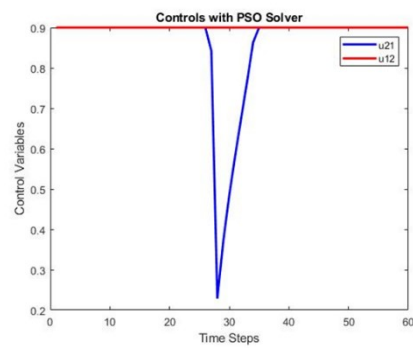
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(a) Demands used in the first numerical simulation



(b) Speed Limit VSL Control Only

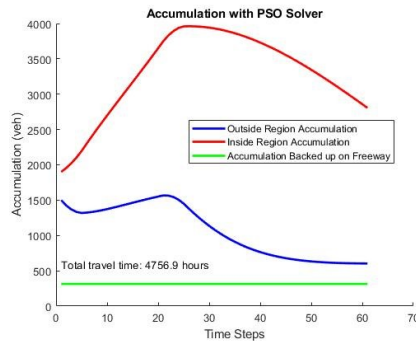


(c) Perimeter Metering Control Implemented Only

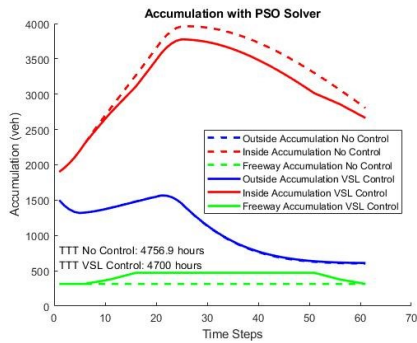
Figure 3. Demands, and different types of control used in the first numerical simulation

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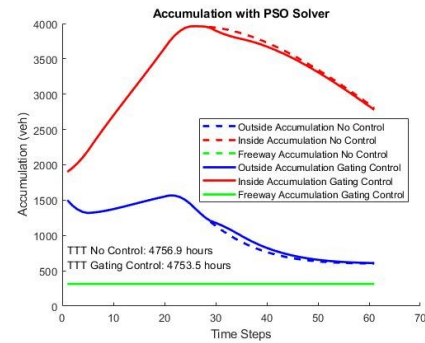
Figure 4 shows accumulations within the two urban network regions and on the freeway under three scenarios: no control, VSL only and gating only, along with the total travel time in each scenario. The results reveal that in this scenario, perimeter metering control is not effective at managing congestion within the network, while the implementation of VSL control alone is effective at lowering total travel time.



(a) No control (TTT = 4,756.9 veh-hr)



(b) VSL alone (TTT = 4,700 veh-hr)



(c) Gating alone (TTT = 4,753.5 veh-hr)

Figure 4. Accumulations and total travel time under different scenarios.

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3 The time series of accumulation over time for the case when no control is implemented is  
4 shown in Figure 4a. Due to the constant demand exiting the freeway as well as the spike in internal  
5 demands in the inside region, the inside region slowly becomes congested. Congestion occurs once  
6 the accumulation in the region surpasses the critical accumulation observed in the MFD, around  
7 2,710 vehicles. The outside region experiences a peak in accumulation but remains uncongested  
8 for the duration of the study period. During the hour-long study period, travelers experience a total  
9 of 4,756.9 vehicle-hours of total travel time.

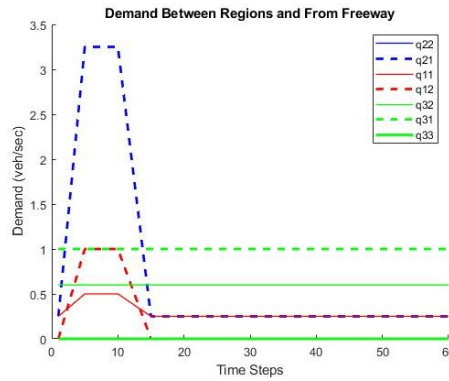
10 Now, consider the scenario in which VSL is implemented on the freeway in an attempt to  
11 manage the congestion in the mixed network. A plot of how the speed limit changes over time is  
12 shown in Figure 3b. Note that the speed limit is reduced in two 10 mph increments, which is done  
13 to ensure drivers do not experience a large change in speed limit at any one point in time.  
14 Considering Figure 3b and Figure 4b, we can see that once the accumulation in the inside region  
15 surpasses a critical accumulation (at time step 15), the demand on the freeway is momentarily  
16 limited by two successive decreases in speed limit. This provides the inside region time to relieve  
17 some of the congestion caused by the large spike in internal demands happening around that same  
18 time, as shown in Figure 3a. Shortly after the inside region becomes uncongested once again  
19 (around time step 50), the speed limit on the freeway is stepped back up to the original value of  
20 sixty miles per hour. While this causes the flow into the internal region to increase and results in a  
21 corresponding increase in accumulation in the inside region at this time, this actually serves to  
22 benefit network operations. Specifically, the increase in flow occurs when it will be associated

1 with an increase in the trip completion rate within the inside region. With VSL control  
2 implemented, travelers experience 4,700 vehicle-hours of total travel time, approximately a 1.2%  
3 reduction from the no control scenario.

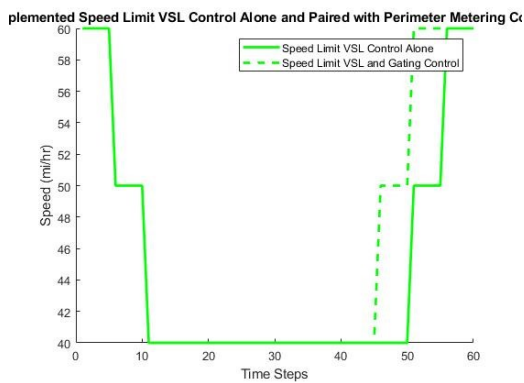
4 Now, consider the same case study when only perimeter metering control is implemented.  
5 Previous work has shown that perimeter metering control is effective in managing congestion  
6 within and between two urban regions (40). However, this congestion management method is not  
7 effective when the demand between urban regions is low and both regions are congested. As seen  
8 in Figure 3c, perimeter metering is barely implemented during the study period so the total travel  
9 time in this scenario is reduced to just 4,753.5 vehicle-hours (less than 0.1% reduction). This  
10 example supports the notion that VSL is a viable option to limit congestion within the network in  
11 certain scenarios where perimeter metering may not be effective.

## 12 **Scenario 2: Benefit of Coordinated Control**

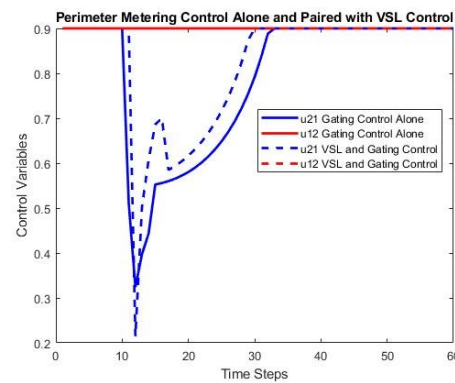
13 While the implementation of VSL control and perimeter metering control has been shown to be  
14 beneficial on their own, in certain circumstances, a combination of the two can have cumulative  
15 benefits. The second scenario is a case where the coordination of perimeter metering and VSL  
16 control is more effective at managing congestion within the network than either strategy on its  
17 own. Consider an adjustment to the previous numerical example: there is now a large spike in  
18 demand from the outside region into the inside region, and a smaller spike in internal demands. In  
19 this case, perimeter metering control on its own is more effective at lowering total travel time than  
20 VSL control is on its own, but the combination of the two proves to be more effective than either  
21 control strategy alone. The demands for this example are shown in Figure 5a. Traffic in the urban  
22 regions is described by the same MFD, expressed previously in equation (18).



(a) Demands used for the second numerical simulation



(b) VSL control implemented alone and with perimeter metering control



(c) Perimeter metering control implemented alone and with VSL control

Figure 5. Overview of demands, VSL and perimeter metering control used in second numerical simulation

First, we consider the scenario when no control is implemented. In Figure 6a, we can see the accumulation in the inside region increases past the critical accumulation and becomes congested due to the incoming traffic from the freeway, the internal demands, and the demands from the outside to the inside region. The outside region remains uncongested during the study period. Once the demand within and between the urban regions decreases, the inside region slowly becomes uncongested. Without any control implemented, travelers experience 4,498 vehicle-hours of total travel time.

Next, consider the case where VSL control is implemented. Once again, we can see why the control is triggered when comparing the time series of the freeway speed limit (shown in Figure 5b) to the accumulation and the MFD. Compared to the no control scenario, implementing VSL control reduces total travel by approximately 1.3%, as shown in Figure 6b. Similar to the VSL control scenario, the scenario with perimeter metering control only provides a reduction in total travel time compared to the no control scenario of approximately 1.7%, as shown in Figure 6c.

Finally, consider the simultaneous implementation of both VSL and perimeter metering control. Because this case study includes constant demands from the freeway into the inside region, as well as demands from the outside to the inside region, it is expected that a combination of the two control strategies will be more effective than either strategy on its own. Looking at Figure 6d, this is shown to be the case. Combining the two types of control (shown in Figure 5b and Figure

5c) results in a total travel time of 4,400.3 vehicle-hours, which represents a savings in total travel time of about 2.2% compared to the no control scenario. This is a large reduction compared to the no control case (nearly 100 vehicle-hours), and significant reductions compared to VSL alone and perimeter metering alone (over 40 vehicle-hours and over 20 vehicle-hours, respectively).

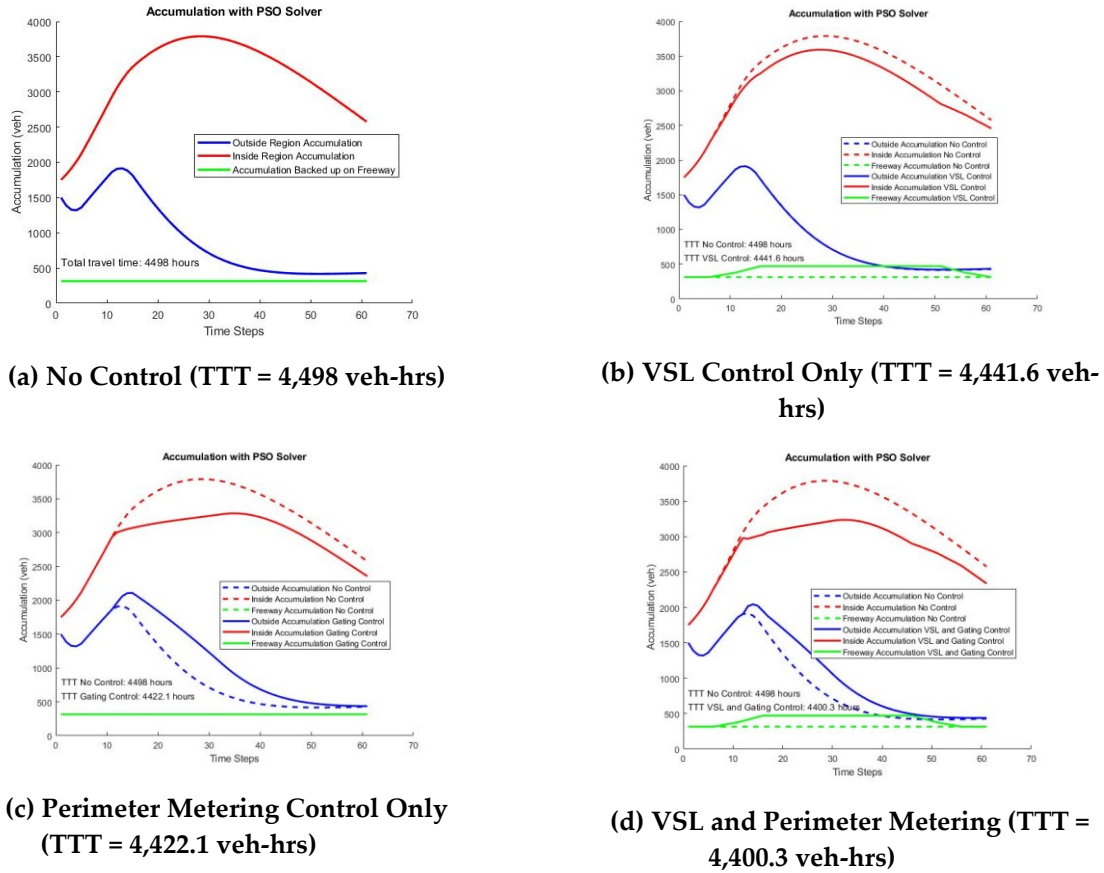


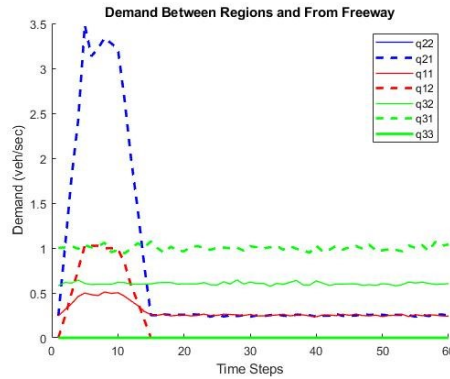
Figure 6. Accumulation and total travel time for four different control scenarios

### 5 Scenario 3: Stability Test of Second Numerical Example

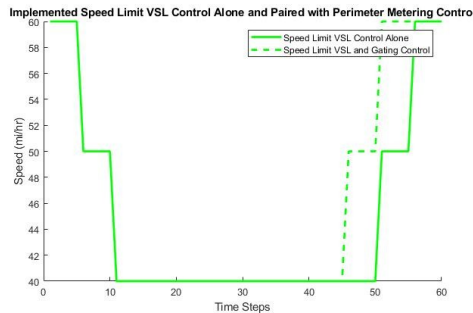
The previous two examples prove to show that implementation of variable speed limit on its own is effective in managing congestion caused by exiting freeway traffic and that the coordination of VSL and perimeter metering control is even more effective to the same end than implementation of either control on their own. An extension of the second numerical example is shown below to examine the stability of these control strategies when errors are present in the demands and in the MFD that are applied within the optimization framework. To incorporate error into the demands, we assume that the actual demand is equal to the estimated demand that is input into the algorithm plus a normally distributed error term with mean zero and standard deviation equal to three percent of the estimated demand at each time step. The same type of error is added to the MFD, where the standard deviation of the error term is equal to three percent of the average trip completion rate at each time step. This is more realistic than the previous two examples because while we can estimate the average traffic demands and trip completion rates, in real life these values fluctuate randomly. In this more realistic example, the MPC considers average demands and trip completion



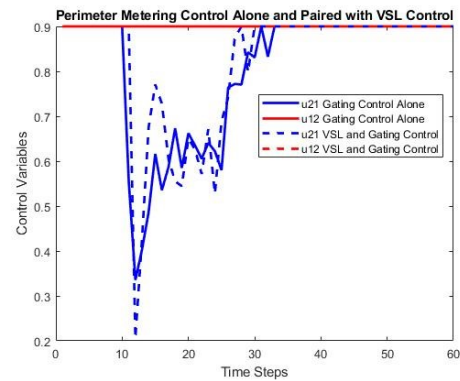
1 rates as presented in the previous two examples, while the real-life simulation operates with errors  
 2 present in the demand and the MFD. In order to gain a solid understanding of how these control  
 3 scenarios run considering stochastic demands and MFDs, this example was repeated twenty  
 4 separate times to determine if the proposed control can still provide travel time savings in a  
 5 stochastic environment. A sample run of this example for the demands in Scenario 2 is summarized  
 6 in Figure 7 and Figure 8.



(a) Demands used in the third numerical example



(b) VSL control implemented alone and with perimeter metering control

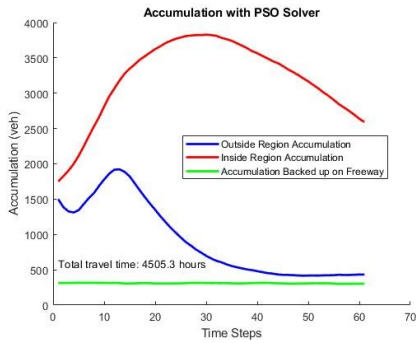


(c) Perimeter metering control implemented alone and with VSL control

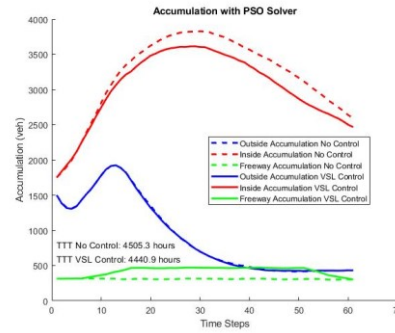
Figure 7. Demand used in the third numerical example, and control implemented in different scenarios

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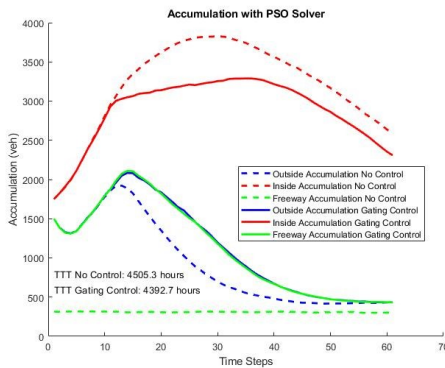
8 Again, we compare the total travel times of four different control scenarios: no control,  
 9 VSL only, perimeter metering only, and both VSL and perimeter metering control. A sample of  
 10 the accumulation and total travel time for the four scenarios is shown in Figure 8.



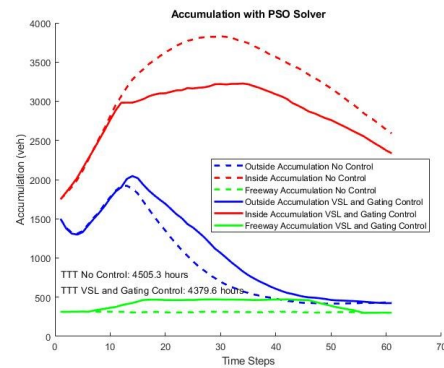
(a) No control (TTT = 4,505.3 veh-hrs)



(b) VSL only (TTT = 4,440.9 veh-hrs)



(c) Perimeter metering only  
(TTT = 4,392.7 veh-hrs)



(d) VSL and Perimeter metering control  
(TTT = 4,379.6 veh-hrs)

Figure 8. Accumulation and total travel time under different control scenarios

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The average total travel times and standard errors for each control scheme are presented below.

No Control: Mean TTT = 4485.955 veh-hr Standard Error = 7.407

VSL Control: Mean TTT = 4440.415 veh-hr Standard Error = 5.637

Perimeter Metering Control: Mean TTT = 4416.145 veh-hr Standard Error = 5.617

Combined Control: Mean TTT = 4395.515 veh-hr Standard Error = 6.084

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Adding realistic error terms in the demand and the MFD results in different total travel times for all four control scenarios compared to the previous example. The same trends observed in the second numerical example are seen here; implementing VSL control lowers the total travel time compared to the no control scenario, perimeter metering control on its own is more beneficial than VSL control alone, and the combination of VSL and perimeter metering control is more effective at managing congestion than either control strategy alone. All differences are statistically significant and thus not simple due to random fluctuations in demand.

## 1 DISCUSSION AND FUTURE WORK

2 This paper presents a framework for congestion management in a mixed freeway-urban network  
3 that applies both perimeter metering control and variable speed limits (VSL). The variable speed  
4 limits are used to limit vehicle flow from the freeway to the urban network, which allows vehicles  
5 to queue on a freeway instead of on the surface streets where their presence might reduce overall  
6 network productivity. The impact of variable speed limits on freeway traffic dynamics are  
7 described using kinematic wave theory, which provides the minimum speed limits and length of  
8 the freeway over which the variable speed limits must be applied. Reductions in speed limit are  
9 found to temporarily reduce the rate vehicles are able to exit the freeway and enter the urban  
10 network, while increases in speed limit do the opposite. These changes in flow can be described  
11 mathematically, which allows the impacts of VSL to be integrated into an optimization problem  
12 to reduce total travel time within the combined network. The joint perimeter control and variable  
13 speed limit optimization problem can then be solved using a model predictive control framework.  
14 Several numerical tests are performed that demonstrate the scenarios under which 1) VSL would  
15 be superior to perimeter control alone and 2) VSL and perimeter control could complement each  
16 other to further improve network operations.

17 Future work will consider multiple exit ramps off the freeway into the urban regions. As  
18 discussed in the introduction of this paper, adding exit ramps increases the complexity of the  
19 MINLP presented, due to the addition of route choice. Users will have multiple options to exit the  
20 freeway, and a route choice model must be developed to account for that choice. Future work will  
21 also include internal signal control mechanisms within each region of the urban network. For  
22 example, previous work (30) has shown the MFD of an urban network changes drastically when  
23 left turns are prohibited, making strategic left turn prohibition another possible congestion  
24 management strategy to implement alongside VSL and perimeter metering control. A joint strategy  
25 that combines three options could provide even superior benefits to the combined mixed freeway-  
26 urban network.

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## 29 AUTHOR CONTRIBUTIONS

30 The authors confirm contribution to the paper as follows: study conception and design: RY, VG;  
31 analysis and interpretation of results: RY, VG; draft manuscript preparation: RY, VG. All authors  
32 reviewed the results and approved the final version of the manuscript.

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