



Formalizing planning and information search in naturalistic decision-making

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Decisions made by mammals and birds are often temporally extended. They require planning and sampling of decision-relevant information. Our understanding of such decision-making remains in its infancy compared with simpler, forced-choice paradigms. However, recent advances in algorithms supporting planning and information search provide a lens through which we can explain neural and behavioral data in these tasks. We review these advances to obtain a clearer understanding for why planning and curiosity originated in certain species but not others; how activity in the medial temporal lobe, prefrontal and cingulate cortices may support these behaviors; and how planning and information search may complement each other as means to improve future action selection.

Decisions in natural environments are temporally extended and sequential. In many species, they involve planning, information search and choice between many alternatives. They may require action selection to unfold over long timescales. They can be characterized by periods of deliberation and information sampling, whereby the agent simulates the future consequences of its actions before committing to a final choice.

This contrasts with much decision-making research in neuroscience to date. Many decision-making paradigms focus on repeated choices between a limited number of options that are simultaneously presented to the agent. Adopting this reductive viewpoint has been highly fruitful, as it has meant that formal algorithms borrowed from other fields can be applied when interpreting behavioral and neural data. For example, algorithms borrowed from signal-detection theory are applied to interpret sensory-detection tasks, such as two-alternative forced-choice paradigms¹. Algorithms from model-free reinforcement learning (RL)² or economics³ are applied to interpret reward-guided decision tasks. Algorithms from foraging theory⁴ are used to interpret decisions about whether to stay or depart from a currently favored patch location.

In this Review, we argue that the recent development of novel algorithms and frameworks for planning allows us to move beyond reductive paradigms and progress toward studying decision-making in naturalistic, temporally extended environments. This progress creates challenges for the field. Which model organisms can be used to study naturalistic choices and how might their cognitive abilities be compared to humans? How do we design paradigms that are more naturalistic but remain experimentally tractable? What is the behavioral and neurophysiological evidence that animals are planning or making use of sampled information?

We seek to emphasize an important relationship between planning and information search during naturalistic decision-making. Both are about not pursuing immediate reward but instead

improving the selection of future actions. While physically searching or sampling information is an overt action, planning relies on mental simulation and is typically covert. Planning is therefore a form of internal information search over past experiences. Cognitive processes leading to overt actions are easier to experimentally measure. We argue that by understanding the neural basis of tasks requiring overt information search, we may gain insight into neural mechanisms supporting covert planning.

Why do (certain) animals plan?

We first need to ask: why plan at all? Current understanding of plan-based control regards such action choices as depending on the explicit consideration of possible prospective future courses of actions and consequent outcomes. Conversely, there is no explicit consideration of action outcome under habit-based control^{5–7}. Planning, therefore, can create new information because it is compositional. It concatenates bits of knowledge about the short-term consequences of actions to work out their long-term values. By contrast, habit-based action choices are sculpted by prior experience alone without such inference. Whereas habit-based action selection is automatic, fast and inflexible, plan-based action selection requires deliberation, which allows actions to adapt to changing environmental contingencies.

Evolutionary conditions selecting for planning. Habit-based action selection appears to be universal among vertebrates, both terrestrial and aquatic. In contrast, behavioral and neural evidence for plan-based action selection seems to only exist for mammals and birds^{8–10}, and although they have cognitive maps, planning in amphibians and nonavian sauropsids^{11,12} and fish¹³ appears less elaborated if present at all.

Recent computational work suggests that the increase in visual range¹⁴ and environmental complexity¹⁵ that accompanied the shift

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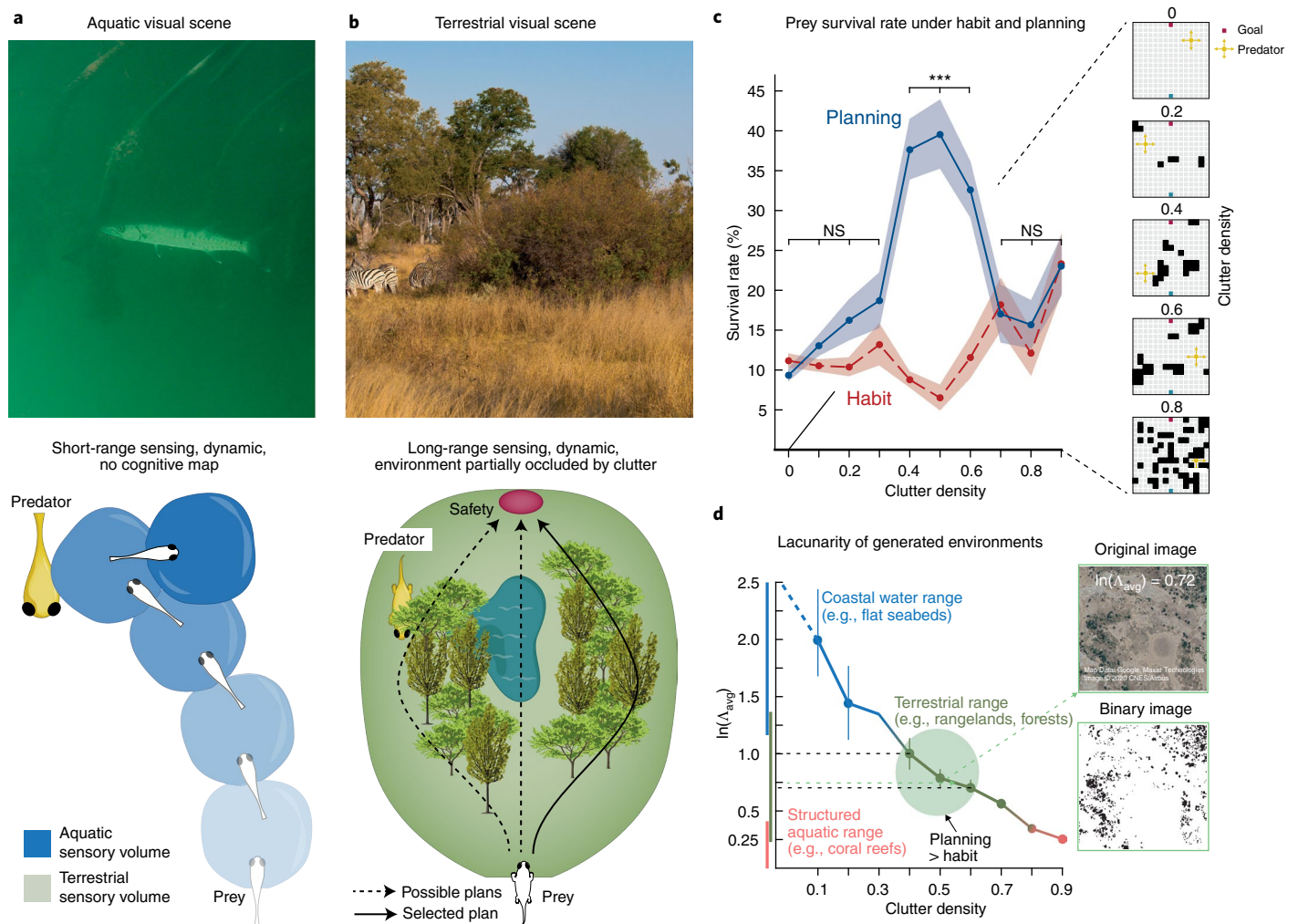


Fig. 1 | Aquatic versus aerial visual scenes and how the corresponding habitats affect the utility of habit- and plan-based action selection during dynamic visually guided behavior. **a**, Example of an aquatic visual scene¹⁵¹. In such situations, typical of aquatic environments, visual range is limited and so predator–prey interactions occur at close quarters, thereby requiring rapid and simple responses facilitated by a habit-based system, as shown in cartoon form below the image. **b**, Example of a terrestrial visual scene. Shown below in cartoon form. Computational work¹⁶ suggests that these scenarios confer a selective benefit (not present in aquatic habitats) to planning long action sequences by imagining multiple possible futures (solid and dashed black arrows) and selecting the option with higher expected return (solid black arrow). **c**, The computational work idealized predator–prey interactions as occurring within a ‘grid world’ environment (column on right; prey, blue; predator, yellow) where the density of occlusions was varied. Prey had to use either habit- or plan-based action selection to get to the safety (red square) while being pursued by the predator. The plot shows survival rate versus clutter density across random predator locations, under plan-based (blue solid line) and habit-based action selection (red dashed line). Line indicates the mean \pm s.e.m. across randomly generated environments. NS, not significant; $P > 0.05$, *** $P < 0.001$. **d**, To relate clutter densities in the artificial worlds to those found in the real world, Mugan and Maclver¹⁶ used lacunarity, a measure commonly used by ecologists to quantify spatial heterogeneity of gaps that arise from (for example) spatially discontinuous biogenic structure. The line plot shows the mean natural log of average lacunarity and the interquartile range of environments with a predetermined clutter level. Coastal, terrestrial and structured aquatic environments can be partitioned based on previously published lacunarity values (for a full range of lacunarities across different environments, see ref. ¹⁶). The green circle highlights a zone of lacunarity where planning outstrips habit (based on **c**). The inset shows an example image from the Okavango Delta in Botswana (~800 m \times 800 m, from Google Earth), considered a modern analog of the habitats that early hominins lived within after branching from chimpanzees²⁴. Its average lacunarity ($\ln(\Lambda_{avg})$) is 0.72. Photograph in **a** reproduced with permission from ref. ¹⁵¹; Elsevier; photograph in **b** from Cathy T (<https://www.flickr.com/photos/misschatter/14615739848/>) under CC BY 2 license; cartoons in **a** and **b**, and plots in **c** and **d**, adapted from ref. ¹⁶ under CC BY 4.0 license.

from life in water to life on land may have been a critical step in the evolution of planning¹⁶ (Fig. 1). In particular, plan-based action selection may be advantaged in complex dynamic tasks when the animal has enough time and sufficiently precise updates—such as through long-range vision—to forward simulate. Therefore, long-range imaging systems (that is, terrestrial vision, but also mammalian echolocation) may be crucial in advantaging plan-based control in complex environments due to their ability to detect the structure of a complex, cluttered environment with high temporal

and spatial resolution. In such cases, the simultaneous apprehension of distal landmark information and other dynamic agents, be they prey or predator, allows planning to take place over the changing sensorium. When visual range is reduced, such as in nocturnal vision, plan-based control may only exist for stable environments over a previously established cognitive map. Thus, near-field detection of landmarks may be used to calibrate an allocentric map and planning is used only initially to devise new paths through this stable environment.

The scenarios of short- and long-range dynamic environments shown in Fig. 1a,b drive the following hypothesis: plan-based action selection is evolutionarily selected for when the number of action selection possibilities with differing outcome values is so large, dynamic and uncertain that habit-based action selection fails to be adaptive (Fig. 1c). Evolutionarily, this scenario greeted the first vertebrates to live on land over 300 million years ago. The increase in both visual range¹⁴ and environmental complexity¹⁵ due to the change in viewing medium and habitat facilitated the observance of the large variety of uncertain action–outcome values over an extended period of time in predator–prey encounters, thus advantaging planning.

Variation in planning across terrestrial species. Within terrestrial species, there is also marked variation in planning complexity. Many mammalian species learn the latent structure of their environment and deploy this flexibly to select new behaviors. Original support for the idea that rodents learn a cognitive map of their environment came from studies by Tolman¹⁷, in which rats immediately deployed the previously learnt structure of the environment to travel to reward-baited locations. Modern-day tests of similar behaviors show that such cognitive maps underlie hippocampal-dependent single-trial learning of new associations¹⁸. There is also evidence for planning in certain birds, exemplified by food caching behaviors in scrub-jays¹⁹ and tool use in New Caledonian crows²⁰.

However, these tests of planning remain simplified compared to the flexible higher-order sequential planned behaviors observable in humans and other primates²¹. Between-species variation in primate brain size may partly be explained by the complexity of foraging environments over which different behaviors must be planned^{16,22}. It remains unclear whether there are good analogs even in nonhuman primates of the hierarchically organized plan-based action selection²³ that underlies much of human behavior. Work on the type of habitats that maximize the advantage of planning shows that a patchy mix of open grassland and closed forested zones confers the greatest advantage¹⁶ (Fig. 1d). This appears to be the type of habitat that hominins invaded after splitting from forest-dwelling chimpanzees²⁴ and could, in combination with long-range vision, be a contributing factor to hominid exceptionalism in planning¹⁶. In addition, the development of large social groups in primates (particularly hominins) demand sophisticated planning of multi-agent interactions²⁵; that is, social interactions not only require updating the likely behavior of other agents but also demand iterative inferences²⁶. The near quadrupling in brain volume of early hominins compared to chimpanzees may relate to the high computational burden of planning due to both their foraging and social environment.

Parallels between planning and information search. Intriguingly, between-species variation in planning sophistication can be related to between-species variation in curiosity. Curiosity can be defined as the natural intrinsic motivation and tendency to proactively explore the environment and gather information about its structure²⁷. Primates in particular, and carnivores in general, have a biased tendency toward curiosity and exploration compared to other species like reptiles, which might be unmoved by new objects or neophobic²⁸. Humans and nonhuman primates have an extended juvenile period, and playful curiosity during this period gives rise to increased brain growth and behavioral flexibility²⁹. Curiosity-driven information search can also take advantage of existing cognitive capabilities. New Caledonian crows, for example, use tools when exploring novel objects, which suggests that they can generalize tool use from food retrieval to non-foraging activities³⁰.

This parallel between planning and curiosity reinforces the viewpoint that the primary goal of information sampling is to build up

knowledge of the structure of the environment. Structural knowledge acquired during information sampling can then be flexibly deployed when planning actions online in new environments or when reward locations or motivations change. Recent studies in humans have made this link explicit, using information sampling behavior to arbitrate between which planning strategies participants are using in a multistep decision task³¹.

Plan-based action selection and curiosity may have given rise to evolutionary advantages. To study the algorithmic implementation of these behaviors, however, it becomes necessary to develop a formal framework against which they can be quantified and their neural representations measured.

Formalizing planning

Formally, value-based planning (for example, a tree search by a chess computer to find the best move) corresponds to computing the long-run utility of different candidate courses of action in expectation over the possible resulting series of future situations and moves. In RL algorithms, this type of evaluation is known as model-based planning.

Model-based planning relies on an ‘internal model’ or representation of the task contingencies to forecast utility. Such a model can be used, in effect, to perform mental simulation to forecast the states and values likely to follow candidate action trajectories. This is contrasted with ‘model-free’ trial and error, which is used to describe habit-based action selection⁶. This formalism has provided a foundation for reasoning about planning in psychology and neuroscience⁵; that is, inspiring new tasks and predicting whether and when organisms are planning in classical tasks^{17,32}, and grounding the search for neural mechanisms that implement specific forms of planning³³. It has also offered a formal perspective on how the brain decides when to plan, versus acting without further deliberation, by defining under what circumstances additional planning is likely to be particularly effective in improving one’s choices^{5,34}.

Mental simulation in the hippocampal formation. There are many different variants of model-based planning, which share the central feature of using a cognitive map of the environment to simulate future trajectories but differ in the pattern by which this occurs. Perhaps the most straightforward case searches through possible future paths from the current situation, using these sweeps to evaluate different courses of action. Neurophysiologically, the hippocampal formation is a likely candidate for the encoding of such a cognitive map³⁵, and this has guided the search for neural correlates of ‘trajectory sweeping’ during planning.

In spatial navigation in rodents, for example, place-cell activity recorded during active exploration of the environment reflects the current location of the animal. However, it also transiently represents other locations distal from the animal, including—suggestively—sequentially traversing paths in front of the animal. These nonlocal ‘sweeps’ have been hypothesized to reflect episodes of explicit mental simulation through potential trajectories^{7,33,36,37}. Notably, these events represent individual paths rather than a wave-front of future locations in parallel. Furthermore, consideration of each path takes time and often occurs when the locomotion of the animal is stopped. Thus, deliberation, much like information search in the physical world, has an opportunity cost.

Two distinct types of nonlocal sweeps have captured attention: one involving isolated trajectories linked to a high-frequency event in the local field potential known as a sharp-wave ripple^{38,39}, and the other linked to theta oscillations involving repeated cycles of forward excursions that sometimes alternate between multiple potential paths^{36,37} (Figs. 2 and 3). Both types of event have been argued to be candidates for model-based evaluation by mental simulation, although these hypotheses are not mutually exclusive.

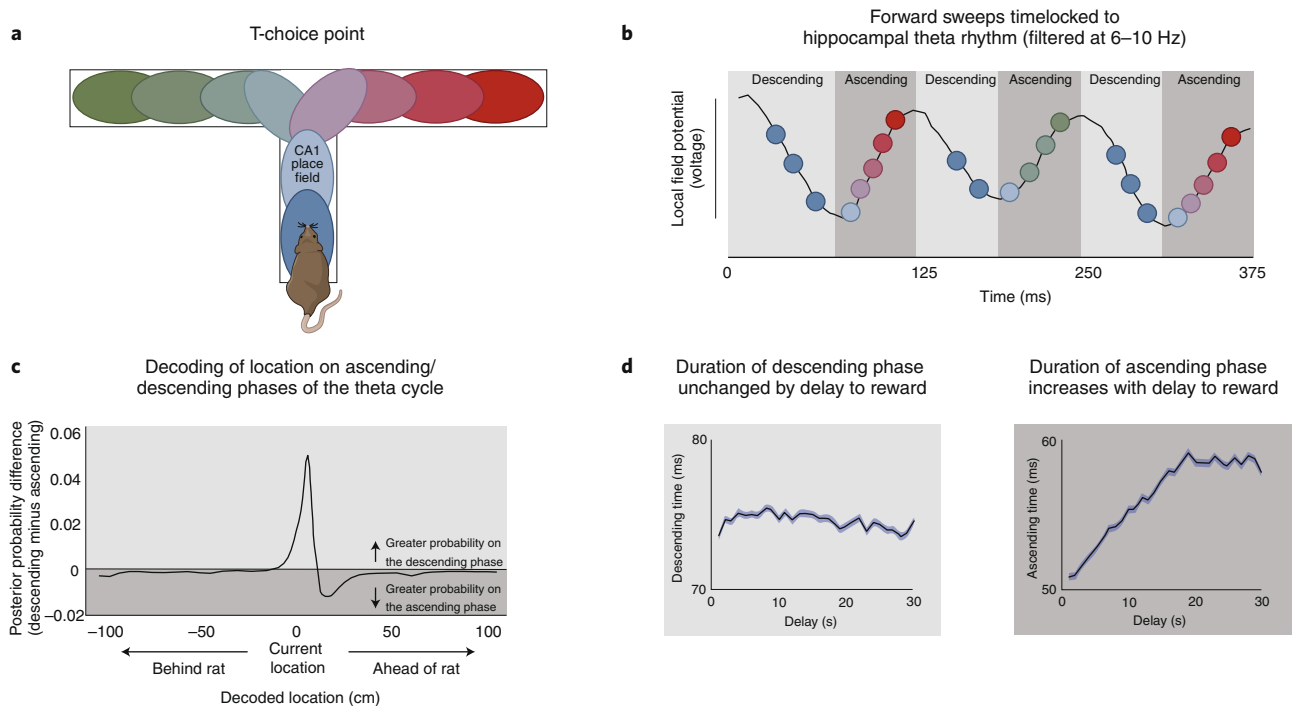


Fig. 2 | As rats approach a choice point, a theta-locked hippocampal representation sweeps ahead of the rat toward potential goals. **a**, A rat approaches a T-choice point. Each oval indicates the place field of a place cell in the CA1 of the hippocampus. **b**, Place cells fire at specific phases of the hippocampal theta rhythm, which allows different spatial locations to be decoded from neural activity (colored circles) leading to a sweep forward ahead of the rat. The descending phase of the oscillation is dominated by cells with place fields centered at the current location of the rat, whereas the ascending phase is dominated by cells with place fields ahead of the rat, sweeping toward different potential goals on individual theta cycles^{36,37}. **c**, Bayesian decoding applied separately to the descending and ascending phases of the theta cycle finds more decoding of the current location during the descending phase, but more decoding of locations ahead of the rat during the ascending phase. **d**, For a task in which the goal is delayed in time, the duration of the descending phase of the theta cycle is unchanged by the distance to the goal, but the ascending phase increases proportionally. Data for **c** and **d** are from ref. ¹⁰.

Theta cycling and mental simulation. Beyond the fact that nonlocal sweeps traverse relevant candidate paths, a number of additional observations surrounding theta cycling suggest their involvement in planning. First, these sequences serially sweep to the goals ahead of the animal during the ascending phase of the theta cycle^{10,40} and coincide with prefrontal representations of goals⁴¹ (Fig. 2). Second, journeys on which these nonlocal representations sweep forward to goals often include an overt external behavior, known as vicarious trial and error (VTE), which is also suggestive of deliberation⁷. During VTE, rats and mice pause at a choice point and orient back and forth along potential paths^{7,17}. Advances in experimental task design have helped isolate these behaviors linked to planning and capture the degree to which subjects use plan-based versus habitual controllers when selecting between courses of action.

Taking VTE to indicate planning processes, VTE occurs when animals know the structure of the world (have a cognitive map), but do not know what to do on that map. VTE disappears as animals automate behaviors within a stable world^{42,43} and reappears when reward contingencies change^{44,45}. For tasks in which animals show phases of decision strategies, VTE occurs when agents need to use flexible decision strategies and disappears as behavior automates (see ref. ⁷ for a review). This indicates that the presence or absence of VTE matches the conditions that normatively favor model-based or model-free RL, respectively⁵. During VTE, neural signals consistent with evaluation are found in the nucleus accumbens core⁴⁶.

Interestingly, disruption of the hippocampus or the medial temporal lobe can (in certain circumstances) increase rather than decrease VTE behavior^{47–49}, which suggests that VTE may be initiated elsewhere. One candidate is the prelimbic cortex, where temporary inactivation diminishes VTE in rats and impairs

hippocampal theta sequences¹⁰. This finding provides an intriguing link to studies of the role of the dorsal anterior cingulate cortex (dACC) in information sampling in monkeys. Neural activity in the dACC shifts between exploration and choice repetition occurring ahead of reward delivery, which is triggered after the accumulation of sufficient information to predict and plan the correct future solution to a problem⁵⁰. This region also contains neural ensembles that are engaged whenever the animal explicitly decides to check on the current likelihood of receiving a large bonus reward⁵¹ (see below).

Sharp-wave ripples and mental simulation. Nonlocal trajectory events during high frequency sharp-wave ripples (Fig. 3a) also have a number of characteristics consistent with planning. These events also occur when animals pause during ongoing task behavior (particularly at reward sites^{52,53}) and they can produce novel paths⁵⁴. Moreover, they tend to originate at the current location of the animal and predict its future path⁵⁵, their characteristics change with time in a fashion consistent with changing need for model-based evaluation, and disrupting them causally affects trial-and-error task acquisition⁵⁶. Interestingly, disrupting sharp waves increases VTE, which suggests that sharp-wave-based and theta-based planning processes may be counterbalanced⁵³.

A key additional feature of these events is that the most obviously planning-relevant events—paths in front of the animal during task behavior—are only one special case of a broader set of nonlocal trajectories. These occur in different circumstances and include paths that rewind behind the animal often following reward^{57,58} and wholly nonlocal events during quiet rest or sleep^{54,59,60}.

Recent computational modeling work³³ (Fig. 3) has aimed to explain these observations in terms of a normative analysis of

model-based planning that considers not just when it is advantageous to plan but also which trajectory is most useful to consider next. Formally, this means prioritizing locations that will cause a substantial change in the future behavior of the agent (how much the agent stands to gain from performing the simulation). One should also prioritize locations that the animal is particularly likely to visit in the future (how much need there is to perform such a simulation). The expected value of a particular trajectory is then calculated as the product of these two terms (for example, Fig. 3b–d,f,h). Importantly, while this analysis captures the characteristics of forward sweeps during task behavior (Fig. 3f–i), it also explains backward replay behind the animal when a reward is received (Fig. 3b–e), and trajectories that tend to occur during sleep (Fig. 3k), as a form of offline ‘pre-planning’ for when these situations are next encountered⁶¹.

Human neuroimaging experiments also suggest that putative behavioral signatures of model-based planning are associated with forward or backward neural reinstatement at various time points^{9,62–64}. Human replay appears to occur in the sequence to be used in future behavior rather than the experienced sequence⁶⁵, and is particularly pronounced for experiences that will be of greater future benefit⁶⁶ as predicted by the prioritization framework³³.

Efficiently representing large state spaces. No matter how simulation is implemented, model-based planning suffers from a potentially exponential growth in computational time as planning becomes deeper, except in small-scale toy problems with a limited range of possible future outcomes or state space⁶⁷. This is because of how the decision tree branches. If, for example, at every planning step there are two new possibilities, the total number of possible paths to consider grows at 2^n . We therefore need formalisms that account for tractable planning at scale.

Representation learning is a framework for improving the scalability of RL. Essentially, representation learning involves learning to represent your current state so as to reduce the burden on the downstream RL algorithm, usually by representing its position relative to the task structure^{68–70}. By making state representations more efficient, model-free agents become more sensitive to task structure and therefore more flexible to changes in reward contingencies. Alternatively, the learned representation may feed into a model-based planner, in which case the representation implicitly organizes the search or planning occurring over it⁷¹.

Recent human cognitive science studies have shown that humans can exploit environmental structure to learn efficient representations in multi-armed bandit tasks^{72,73} and guide exploration in large decision spaces⁷⁴. This structure typically depends on learning that certain options are correlated with one another. For example, if many options are presented, but options that are close in space

tend to be similar to one another, then humans exploit this spatial relationship in their choices and searches⁷⁴. More broadly, structure learning links to the older idea of a ‘learning set’, in which experience on a task allows faster learning of new problems on the same task^{35,75}. In machine learning, a similar phenomenon has been termed meta-learning⁷⁶.

The neural basis of structure learning remains relatively underexplored. Disconnection lesions between the frontal and temporal cortex impair the use of a learning set, which demonstrates the importance of interactions between these brain regions⁷⁷, as also shown by transection of the fornix (a white matter structure linking the hippocampus and the frontal cortex)⁷⁸. More recently, human imaging studies have used representational similarity analysis between different RL states to identify the entorhinal cortex⁷² and the orbitofrontal cortex^{72,79} as key nodes for learning task structures.

Compressing information about future state occupancy. Neural representations of the current state of the animal must not only be rich enough to support sophisticated planning behaviors but also to render planning computationally tractable. One solution is to learn a ‘predictive representation’ of states expected to occur over multiple steps into the future, which means that states that predict similar futures are constrained to have similar representations^{80,81}. If two states lead to similar outcomes, it is safe to assume that anything learnt about one state (such as its value) should also apply to the other. This can simplify planning since predictive representations incorporate statistics about multiple steps of future events directly into the current representation. This allows anticipation of future states without the need to iteratively construct them via mental simulation.

One example is the successor representation^{80,82}. The successor representation of one’s current state is a vector encoding the expected number of visits to each possible future (or successor) state (Fig. 4a). In addition to simplifying planning, this accelerates value learning following changes (Fig. 4b). In neuroscience, the idea of predictive representation has been applied to explain some features of hippocampal place fields⁸³, such as asymmetric growth in fields with traversals⁸⁴, although it does not explain the sweeps and sequences discussed earlier. It can also account for human and animal revaluation behavior^{85,86} and properties of dopaminergic learning signals⁸⁷. We also suggest that it might be worth asking whether other neural systems, such as the striatum (which develops representations with experience^{88,89}) or the prefrontal cortex (which shows hierarchical abstraction^{90,91}) show these successor representation properties.

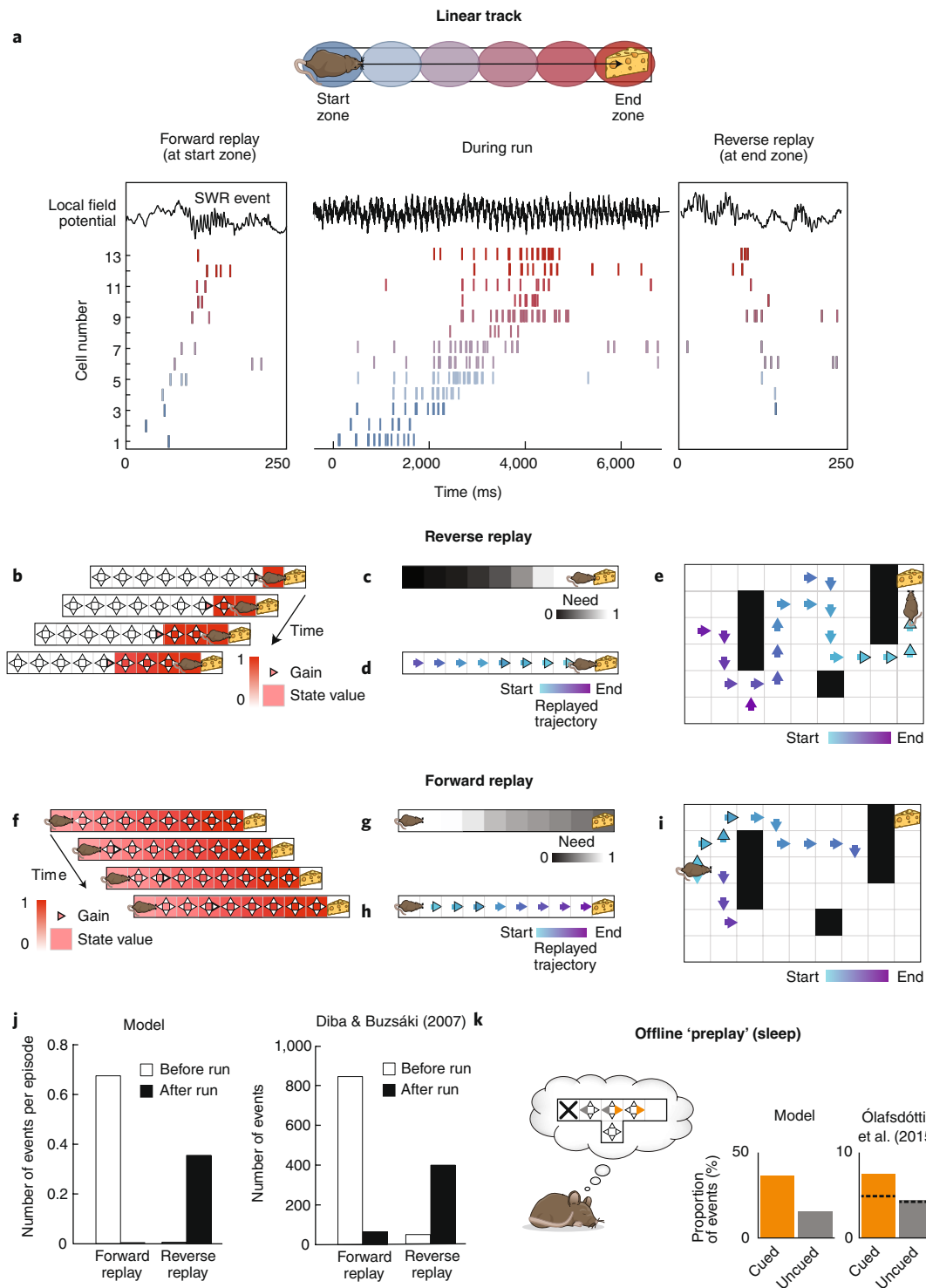
A related idea is that the state-transition map of a task can be represented in a compressed form by summing periodic components of different frequencies, in particular low-spatial and low-temporal

Fig. 3 | A normative model-based planning account of replay events observed in hippocampal place cells and in simulations of spatial navigation tasks. **a**, Spike trains of rat hippocampal place cells before, during and after running down a linear track to obtain a reward. Forward and reverse replay are observed before and after the lap, respectively, during sharp-wave ripple (SWR) events³⁸. **b–k**, Simulations of spatial navigation tasks, in which the agent evaluates memories of locations, called ‘backups’, preferentially by considering ‘need’ (how soon the location is likely to be encountered again) and ‘gain’ (how much behavior can be improved from propagating new information to preceding locations). Simulated replay produces extended trajectories in forward and reverse directions³³. **b–d**, Gain term (**b**), need term (**c**) and resulting trajectory (**d**) for reverse replay on a linear track. There is a separate gain term (**b**) for each action in a state (small triangles). If a state–action pair leads to an unexpectedly valuable next state, performing a backup of this state–action pair has high gain as it will change the behavior of the animal in that state. Once this backup is performed, the preceding action (highlighted triangle) will now have high gain and is likely to be backed up next. Multiple iterations of this process can lead to reverse replay. **e**, Reverse replay can also be simulated in more naturalistic two-dimensional (2D) open fields, tracking all the way from the goal to the starting location. **f–h**, Gain term (**f**), need term (**g**) and resulting trajectory (**h**) for forward replay on a linear track. The need term (**g**), derived from the successor representation of the agent (Fig. 4), reflects locations likely to be visited in the future. If need term differences are larger than gain term differences, this term dominates in driving the replayed trajectory. Here, this tends to lead to forward replay. **i**, Simulated forward replay events also arise in 2D open fields, sometimes exploring novel paths toward a goal. **j**, The model predicts the balance between forward/reverse replay events observed before/after running down a linear track^{33,38}. **k**, When an agent is simulated in an offline setting after exploring a T-maze and observing that rewards have been placed in the right arm, more backups of actions leading to the right arm are performed³³. The same has been observed in rodent recordings during sleep⁶⁰. Data for **a** and **j** are from ref. ³⁸ and data for **k** are from ref. ⁶⁰; data for all other panels are from ref. ³³.

frequency ones that coarsely predict state occupancy far into the future. These components can be constructed by taking principal components of the transition matrix⁹² or, equivalently, the successor representation matrix⁸³. The lower frequency components produce compressed representations that can support faster learning⁹² and improved exploration⁹³. By capturing smoothed, coarse-grained trends of how states predict each other, they pull out key structural elements such as clusters, bottlenecks and decision points (Fig. 4d–g). These periodic functions share some features of grid cells⁸³ (Fig. 4c), thereby falling into a family of models that suggest

that the entorhinal cortex provides a mechanism for incorporating the spatiotemporal statistics of task structure into hippocampal learning and planning^{94,95}. Recent work has explored the use of this type of representation to permit efficient linear approximations to full model-based planning⁹⁶.

Taken together, prediction and compression constitute two key learning principles. Prediction motivates encoding relevant information about the structure of the environment and compression causes this information to be compactly represented to make learning about reward more efficient.



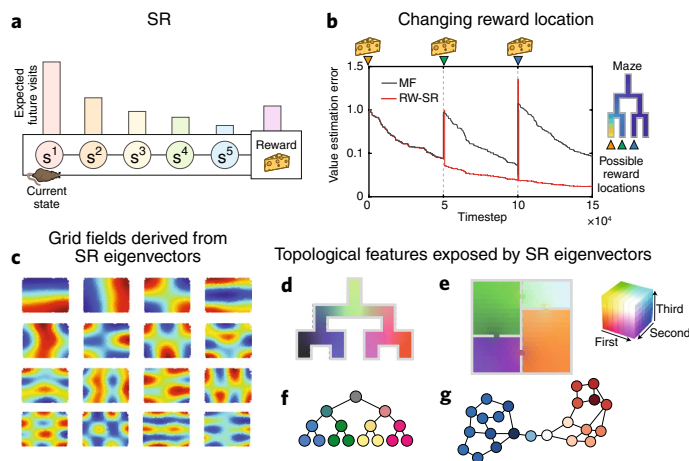


Fig. 4 | The successor representation allows for rapid revaluation and extraction of components that identify key features of state space structure. **a**, Successor representation (SR) at state s^1 for a policy that moves an agent toward the reward box (from ref. ⁸³). The SR encodes the (discounted) expected future visits to all states. **b**, Comparison of model-free (MF) learning and Rescorla Wagner (RW) SR-based learning of a value function under changing reward locations (given a random walk policy). Following a change in the reward location, SR learning is only temporarily set back while the agent learns the new reward location, whereas MF learning must resume from scratch. The error is reported as the summed absolute difference between estimated and ground truth value at each state divided by the maximum ground truth value to normalize⁸³. **c**, The first 16 eigenvectors for a rectangular graph consisting of 1,600 nodes randomly placed in a rectangle, with edges weighted according to the diffusion distance between states⁸³, are reminiscent of grid fields recorded in the entorhinal cortex. **d–g**, Examples of how topological features of an environment are exposed by SR eigenvectors. In **d–f**, each state is colored such that the first three eigenvectors set the RGB (see color cube). This shows how states are differentiated by the first few eigenvectors and how they expose bottlenecks and decision points. In **g**, the first eigenvector is shown, revealing clusters in the graph structure. Images in **a–c** adapted with permission from ref. ⁸³, Springer Nature.

Obstacles and potential solutions for measuring neural substrates of planning. The same reasons that make understanding planning so interesting also make it difficult to study. By definition, planning is internally generated and often covert. Place-cell activity recorded during navigation allows decoding of planning events in spatial tasks (for example, Figs. 2 and 3), but it is less clear how to generalize this approach to nonspatial tasks or to processes that occur over longer temporal scales.

Instead of anchoring the investigation to overt behavioral markers, a possible solution is to use unsupervised data mining to identify neural events of interest directly from spike train data. Techniques like cell assembly detection⁹⁷ and state space model estimation⁹⁸ uncover structures directly from spike train statistics without the need for any behavioral parametrization. Cell assembly detection is based on the assumption that assemblies relevant for a cognitive function generate recurring, albeit potentially noisy, stereotypical activity patterns. State space model estimation instead aims to capture the dynamics governing neural processes by fitting a set of differential equations on the experimental data.

Owing to the combinatorial explosion of potential patterns to test, many existing cell assembly detection methods restrict their search to stereotypical activity profiles characterized by a specific lag configuration (synchronous^{99,100} or sequential¹⁰¹ unit activations) or temporal scale (single spike^{99,101} or firing rate^{100,102} coordination; see Fig. 5a for an example). Such approaches have

identified reactivation of cell assemblies during sleep, thereby supporting the consolidation of learning novel spatial arenas^{100,103} (Fig. 5b). Assembly-specific optogenetic silencing of these reactivation events impairs performance in approaching goal locations in a spatial navigation task¹⁰⁴, which is consistent with the role outlined above for replay during sleep as a substrate for planning future actions (Fig. 3k).

More recent techniques are now expanding the search to a wider set of testable pattern configurations^{97,101,102} and timescales⁹⁷, treated as parameters to be inferred from the data (Fig. 5c). This approach has, for example, recently isolated the formation of inter-regional cell assemblies between the dopaminergic midbrain and the ventral striatum during value-based associative learning¹⁰⁵ (Fig. 5d). In naturalistic planning tasks, a similar approach might identify events linking dopaminergic activity to hippocampal cell assembly activity subserving planning¹⁰⁶, although this remains to be tested. It is also possible to identify how the timescale of cell assemblies changes during goal-directed behavior. For example, hippocampus and anterior cingulate cortex assembly temporal properties differ during passive exploration versus a delayed alternation task⁹⁷ (Fig. 5e).

Cognitive models of planning. So far, we have focused on different formal models of planning through well-defined state spaces or navigation through known structures such as physical mazes. However, human participants can also incorporate knowledge about their own future behavioral tendencies into their planning. There is evidence to indicate that humans might approximate the effects of increasing horizons¹⁰⁷ and use pre-emptive strategies to take into account their own future behavioral tendencies¹⁰⁸.

Neurally, such considerations appear to involve an interplay between different dorsomedial and lateral prefrontal brain regions¹⁰⁸, which are regions uniquely specialized in primates. Human neuropsychology has established a fundamental role for the dorsolateral prefrontal cortex (DLPFC) in laboratory-based planning tests¹⁰⁹ and in real-life strategic planning¹¹⁰. A neural basis for these functions is well established in monkey neurophysiological responses in the DLPFC²¹, whereas monitoring of constituent elements within extended sequential behaviors appears to depend on the dACC and pre-supplementary motor area regions¹¹¹.

Such responses contribute to a view of the frontal lobes as a rostro-caudal hierarchy, with more abstracted planning and control functions found more rostrally within this hierarchy⁹⁰. The structures of representations that contribute to the elaboration of complex sequential plans can be seen to evolve as the task or environment is learnt¹¹². While the dACC and its interactions with the DLPFC appear particularly relevant for initial plan formation and prospective value generation, the nearby area 8m/9 considers how the initial plan will be prospectively adjusted following changes in the environment¹⁰⁸ (Fig. 6a,b). One approach to formalize this process is to derive RL algorithms that learn mixtures of new plans across time and appropriately decide whether a previously learnt plan should be reused or a new one deployed¹¹³. Such models reveal functional dissociations when applied to functional MRI (fMRI) data during strategy learning¹¹⁴ (Fig. 6c).

However, even in more sophisticated cognitive behaviors, much of planning still boils down to sampling internal representations or simulating specific sequences of actions, outcomes and environmental dynamics. A major challenge, as in studies of navigation, remains knowing what the underlying representations or states are—over which actions are selected, outcomes are associated and environmental dynamics are predicted.

In behavioral tasks that involve mental simulation over multiple steps, several possible heuristics have been proposed for how humans might efficiently search through the large resulting state space. Each has had some supporting evidence. One option would be to only plan to a certain depth of a decision tree. In humans

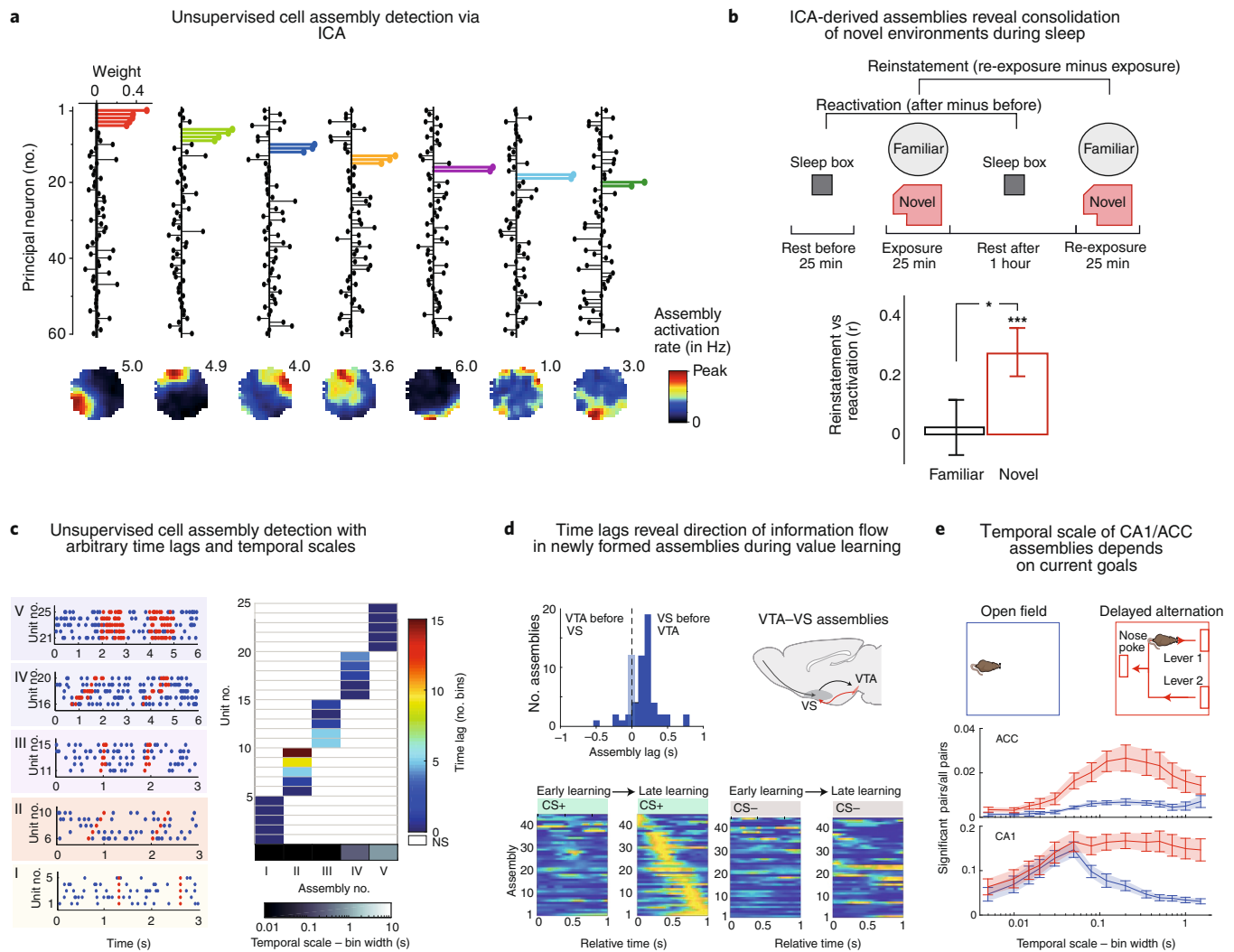


Fig. 5 | Unsupervised cell assembly detection to identify neural substrates of cognitive tasks. **a**, One approach to cell assembly detection identifies coincidentally active populations of cells via independent component analysis (ICA) of firing rates in 25-ms bins¹⁰³. Here, 7 cell assemblies are derived from 60 hippocampal CA1 principal neurons during the exploration of an arena. The derived cell assemblies show spatial tuning (bottom row). **b**, After exposure to a novel environment, greater ‘reactivation’ of the cell assemblies derived in **a** during sleep is correlated with greater ‘reinstatement’ of the same cell assembly pattern during subsequent re-exposure to the environment. **c**, Another approach to cell assembly detection allows for the detection of assemblies at arbitrary temporal scales (bin width of spike count used) and arbitrary time lag in activation between different neurons⁹⁷. Here, five cell assemblies embedded in a single dataset (left) are detected together with their specific temporal precision (gray scale) and activity pattern (color scale) (right). **d**, Top: distribution of time lags of detected cell assemblies between simultaneously recorded spiny projection neurons in the ventral striatum (VS) and dopamine neurons in ventral tegmental area (VTA) during associative learning of value with a conditioned stimulus (CS+). VS neurons lead VTA neurons in recovered cell assemblies. Bottom: assemblies emerge with learning for the rewarded (CS+) but not unrewarded (CS-) stimulus. **e**, Cell assemblies in rat CA1 and anterior cingulate cortex (ACC) during open-field exploration versus delayed alternation. In the ACC, significantly more assembly unit-pairs were found in the delayed alternation task across all temporal scales. In the CA1, significantly more long-timescale cell assemblies were found during delayed alternation than during open-field exploration (note that the task differed slightly for the CA1, requiring navigation through a figure-eight maze). Data for **a** and **b** are from ref. ¹⁰³. Images in **c** and **e** were adapted from ref. ⁹⁷ and the image in **d** was adapted from ref. ¹⁰⁵, both under CC-BY 4.0 license.

there is evidence for this¹¹⁵; people do not plan maximally deep, even when doing so would lead to greater reward. A related strategy is to stop sampling a specific branch if it appears to not be valuable (Fig. 6d). People indeed stop planning along branches that go through large losses, even when they are overall the best¹¹⁶. When this ‘pruning’ behavior occurs, then subgenual cingulate activity no longer reflects the difficulty of the decision, which is defined in terms of the number of steps planned¹¹⁷ (Fig. 6e). An alternative strategy is to use ‘hierarchical fragmentation’¹¹⁸: first plan a few steps and from the best possible state there, plan further. Finally, mixtures of explicit tree search and model-free systems are also possible¹¹⁹. While the exact strategy used may be task-dependent,

it is possible that newly developed methods for decoding sequences of representations in human magnetoencephalography and fMRI data^{64,65} could arbitrate between these heuristic planning strategies in multistep cognitive tasks.

Information sampling as planning via exploration

Parallels between planning and information sampling. There are deep and as yet still relatively unexamined parallels between information creation, as in planning, and gathering new information, as in exploration. More particularly, they are parallel at the level of control with respect to the decision about what (or whether) to explore and what (or whether) to plan.

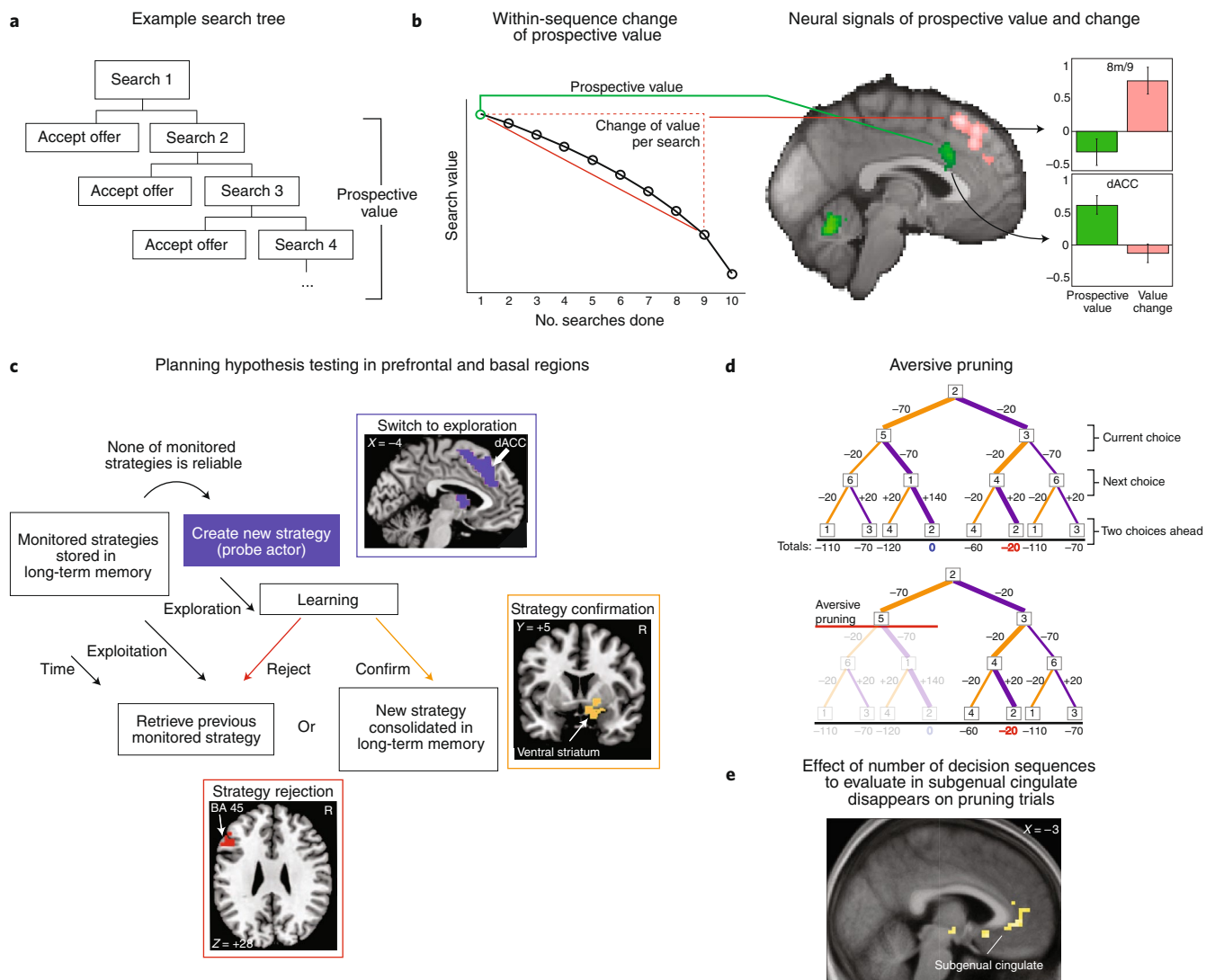


Fig. 6 | Cognitive planning behaviors can be functionally dissociated in several human fMRI studies. a, Planning is advantageous in a scenario where people can search a limited number of times and need to decide each time to accept the drawn offer or continue searching for a better one. The optimal solution to this problem is a search tree of all possible actions and outcomes for each potential search strategy. This allows computing prospective value; that is, the value of continuing to search. **b**, As people move through a sequence of searches and thus the opportunities to encounter good offers become fewer, prospective value decreases. The dACC was sensitive to the initial prospective value, while activation in the nearby dorsomedial frontal cortex (area 8m/9) correlated with how much the prospective value might change when going through the sequence. Thus, it is linked to the potential required online adjustments in behavioral strategy¹⁰⁸. **c**, In a model of reasoning fit to human responses in a task in which participants had to learn digit combinations through trial-and-error, different behavioral events were functionally dissociated in prefrontal regions and basal ganglia. Exploratory behavior was associated with dACC activity, rejection of a new strategy was associated with dorsolateral prefrontal activity (BA 45) and confirmation of a new strategy was associated with ventral striatal activity. **d**, Aversive pruning is a non-optimal heuristic planning strategy in which the computational complexity is reduced by not computing the remainder of a branch of a decision tree whenever a large loss is encountered¹¹⁶. **e**, While non-pruning trials had a clear value signal in the subgenual cingulate cortex, this was not present during trials in which participants displayed aversive pruning¹¹⁷. Image in **b** adapted from ref. ¹⁰⁸ under CC BY 4.0 license; image in **c** adapted with permission from ref. ¹¹⁴, AAAS; and images in **d** and **e** adapted from ref. ¹¹⁷ under CC BY 4.0 license.

In the RL framework, formal theories of optimal directed exploration^{120,121} and deliberation^{33,34} share essentially the same mathematical core. Whether accomplished ‘externally’ through seeking new information in the world or ‘internally’ through model-based simulation, exploration is valuable to the extent that it changes your future behavior. Indeed, the expected value of exploration can in principle be quantified as the increase in earnings expected to result from making better choices. This means, for instance, that both planning and exploration eventually have diminishing returns, after which they are unlikely to produce new actionable information (at which point one should act habitually or exploit,

respectively). Also, even while they can both produce value, they must both be weighed against their opportunity cost, since planning comes at the expense of acting and exploring comes at the expense of both exploiting and energy^{122,123}. This ties them to yet a third closely related area of theory, optimal foraging⁴; that is, optimizing search and foraging when the organism can only do one thing at a time. In such decisions, a choice is rarely a single motor impulse but instead a series of extended interactions with a particular goal in mind. Information sampling may not only benefit the initial choice, but also the planning of the series of future actions taken after a choice has been made.

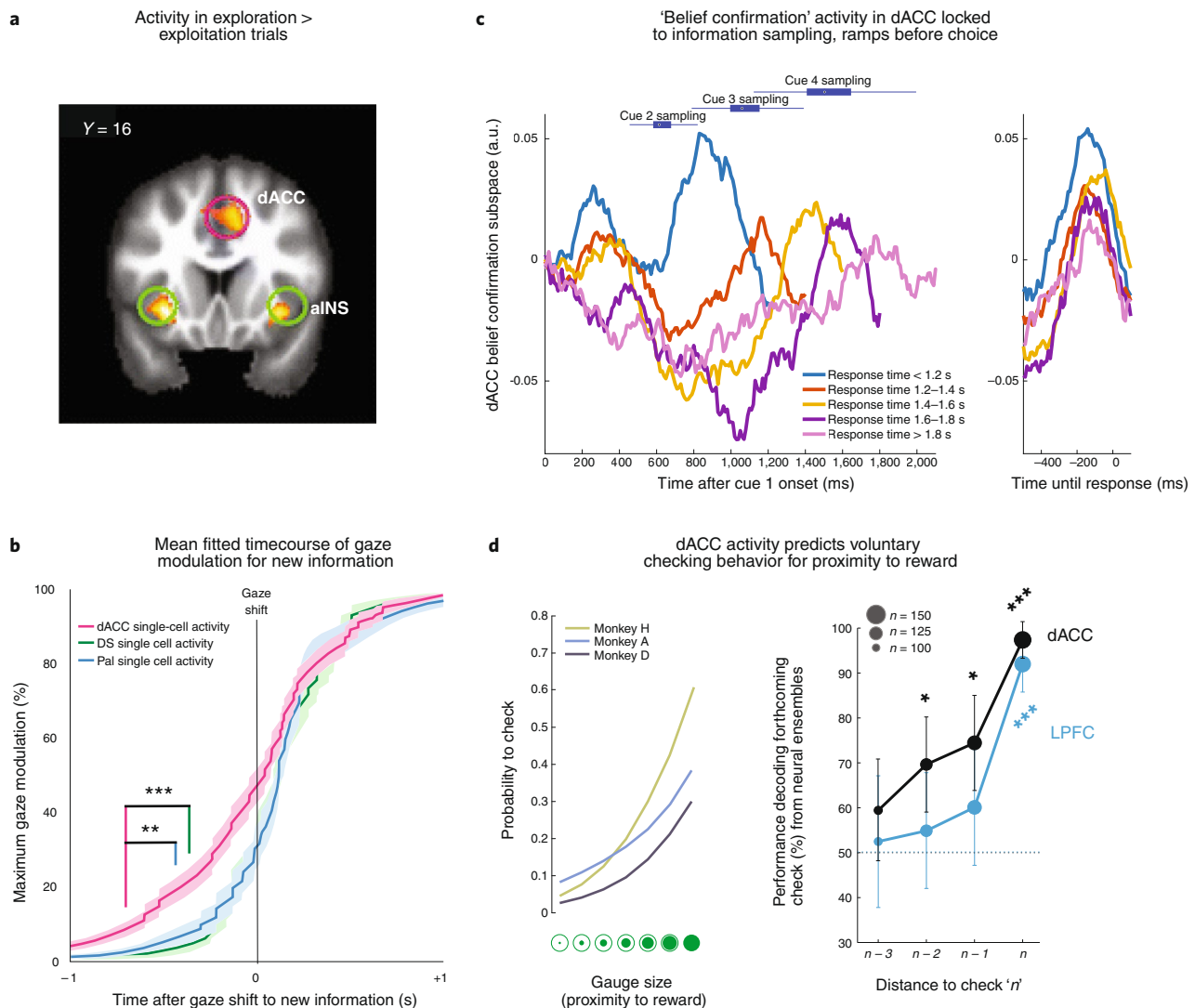


Fig. 7 | Activity in the dACC is associated with information sampling across multiple decision-making studies. **a**, The insula (aINS) and the dACC show larger activity during exploration trials compared with exploitation trials in a human 'observe or bet' fMRI study¹²⁸. **b**, Activity in dorsal and ventral banks of the ACC predicts gaze shifts to sample new information significantly earlier than interconnected portions of the dorsal striatum (DS) and the anterior pallidum (Pal) in monkey single-cell recordings¹³⁴. **c**, dACC population activity reflected whether new information confirmed or disconfirmed a belief about which option to choose in an economic choice task. This population also ramps before commitment to a final decision¹³⁵. **d**, Monkeys check a cue predictive of reward more when they are close to receiving a reward, and dACC single-cell activity predicts when a monkey will check the cue up to two trials beforehand⁵¹. Image in **a** adapted from ref. ¹²⁸ under CC BY 4.0 license; image in **b** adapted from ref. ¹³⁴ under CC BY 4.0 license; image in **c** reproduced with permission from ref. ¹³⁵, Springer Nature; and image in **d** adapted from ref. ⁵¹ under CC BY 4.0 license.

So far, we have presented planning as a process of sampling and simulating the future. However, if knowledge about the world is wrong or incomplete for an agent, sampling the actual world, rather than a simulated one from memory, is essential. Importantly, an agent can direct their exploration toward parts of the environment that are known unknowns, either because they have an explicit model of the uncertainty of their estimates¹²³ or because they know how the environment will change over time¹²⁴. This can be used to quantify the value of reducing uncertainty for different states³⁴ and to quantify the gain of information against the energetic cost of gaining that information^{122,123}.

Value of information as narrowing planning and improving predictions. While existing models do not predict information sampling and planning in a unified manner, empirical observations suggest that information sampling can be highly strategic.

For example, humans explore more when the information is more valuable because it can be used in the future. Such exploration is not random but directed toward options with more uncertainty¹²⁵. Early fMRI studies of exploratory behavior identified a network of regions, including the dACC (Fig. 6c), the frontopolar cortex and the intraparietal sulcus, that governed switches away from a currently favored option toward exploring an alternative^{126,127}. Subsequent studies have to some extent dissociated these regions into those that reflect a simple decision to sample information that activates the dACC¹²⁸ (Fig. 7a) versus the frontopolar cortex that tracks estimates of option uncertainty across time¹²⁹. Disrupting the frontopolar cortex using transcranial magnetic stimulation selectively affects directed but not undirected exploration¹³⁰. The converse is true of pharmacological interventions targeting the noradrenergic system¹³¹, whose inputs to the dACC have been shown to modulate switching into exploratory behavior¹³².

Interestingly, animals also value information when it is of no apparent reward value. Several species have been shown to gamble energy of movement proportionate to the expected information gain¹²³. Given the advancement of planning, sampling and simulation models, it should be possible to predict what kind of information an agent would be willing to pay for ('simulation pruning') even if it does not directly link to reward, as it might nevertheless substantially benefit planning. For example, macaques will pay a cost to resolve uncertainty about a future outcome earlier¹³³. This makes sense if the brain continuously predicts potential future outcomes through simulation and sampling but tries to avoid unnecessarily anticipating potential outcomes that could be ruled out.

A recent study showed that neurons in several interconnected subregions of the dACC and the basal ganglia in primates are active around eye-gaze movements that resolve uncertainty, with the dACC being first to predict saccades that resolve uncertainty¹³⁴ (Fig. 7b). In a task where multiple saccades must be made to sample information about two choice options, activity in the dACC reports whether newly revealed evidence confirms or disconfirms a prior belief about which option should be chosen¹³⁵. Activity in this dACC 'belief confirmation subspace' ramps immediately before commitment to a final decision (Fig. 7c), which suggests that there is a role for the dACC in transforming newly sampled information into future choice behavior.

While the exploration–exploitation dilemma is often considered in terms of improving estimates of a static value function, another strong motivation for exploration in real-world behavior is to sample when the world has changed. Indeed, macaques can adapt their search behavior to specific features of environments¹²⁴. Importantly, animals can even monitor internal representations of unobservable dynamic changes in the environment to optimize their checking behaviors and update those representations. Activity in the dACC ramps across time before these checking behaviors, which means that checks can be decoded on preceding trials⁵¹ (Fig. 7d).

Linking successor representations to information sampling in foraging problems. Ethological observations have shown that the exploratory patterns in many species follow statistical rules known as Lévy walks, with travel paths that follow scale-free power laws^{136,137}. In conditions where prey are sparse, such patterns are more efficient than pure random movements to capture these prey. It is argued that this advantage will have acted as a selection pressure on adaptations that would give rise to Lévy flight foraging¹³⁸.

Above, we highlighted the eigendecomposition of the successor representation as a model for grid-cell activity in the entorhinal cortex during navigation and planning⁸³; intriguingly, this may also provide a basis for generating Lévy walks. Different eigenvectors of this representation will occur at different spatial scales, which means that they may be suitable for planning over different horizons. Indeed, recent evidence from a navigational-planning task using human fMRI data revealed a posterior-to-anterior spatial gradient in both the hippocampus and the prefrontal cortex reflecting a pattern similarity to successor states of increasing spatial scales⁹¹.

When generating future actions, upweighting eigenvectors that represent low-frequency spatial information naturally leads the agent to adopt Lévy-like exploration of the environment. This exploration proves to be more efficient than random exploration when searching over environments with hierarchical structure, such as connected rooms¹³⁹. By contrast, the sequences of samples generated by random exploration will better capture the true structure of the environment. This may explain why offline replay events in the hippocampus appear to follow a random diffusive pattern, even following behavioral exploration that has a Lévy-like superdiffusive structure¹⁴⁰, at least in the absence of goals that shape replay events toward locations useful for planning³³. One potential issue here is that Lévy-like exploration is only predictive in information-scarce

and low-resource density contexts¹⁴¹. In information-rich contexts in which search proceeds in range of sensory organs, energy-constrained proportional betting on the expected information distribution is showing promise for predicting trajectories across multiple species¹²³.

Linking theta oscillations to external sampling. It is also clear that some of the neural implementations of online planning discussed earlier are also relevant for information sampling behaviors. Exploration signals have been shown to exist in conditions of high uncertainty in the form of nonlocal representation of space along each theta cycle at high-cost decision points (VTE)^{36,142}. The very same theta cycles are also seen during internally generated subsecond patterns that govern sensory perception¹⁴³ and sensorimotor actions¹⁴⁴. Thus, these patterns, currently thought to reflect adaptive mechanisms for sampling information from the external world, may be coordinated with the subsecond patterns of generative activity described here, which can in turn be likened to sampling from internal representations.

In biological agents as in artificial ones, a major purpose of external information sampling is to improve one's confidence in pursuing the most valuable course of action. Converging evidence from information-sampling studies in humans^{145–147} and nonhuman primates¹³⁵ indicates a bias toward sampling evidence from a goal that is currently most favored rather than the option that will maximally reduce uncertainty. This fits well with foraging models of choice, which argue that even simple binary decisions may be made as a sequence of accept–reject decisions rather than as a direct comparison between two alternatives¹⁴⁸. Once animals commit to accepting an option, they pursue this goal even when it becomes costly to do so¹⁴⁹; that is, sampling information may benefit planning of future actions needed to pursue their goal. Formalizing this account of choice may require us to reformulate the RL problem as being one of minimizing distance to goals rather than maximizing discounted future reward¹⁵⁰.

Summary

In this Review, we described some formal approaches, ideas and theories that have begun to breach the territory of internal planning and information sampling in complex environments. Some of these have previously often been thought of as being too difficult, idiosyncratic or unstructured to be directly investigated. A couple of concepts have crystalized as being essential for this advance. First, we conceive of planning as problem of internal sampling of a simulated environment while trying to optimize such sampling toward the most valuable and most likely aspects of the future. Second, this progress is paired with a need to understand how states and knowledge are efficiently and conceptually organized to allow for planning in the first place. Knowing how to plan by sampling, and what to plan over, allows the assessment of the evolutionary and individual benefits of planning as well as predictions of specific behavior and neural mechanisms linked to overall planning and memory retrieval, consolidation and decision-making specifically.

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Additional information

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