1	Title page				
2	Bark beetle outbreaks in Europe:				
3	State of knowledge and ways forward for management				
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67 Abstract

Purpose of review: Outbreaks of tree-killing bark beetles have reached unprecedented levels in conifer forests in the northern hemisphere and are expected to further intensify due to climate change. In parts of Europe, bark beetle outbreaks and efforts to manage them have even triggered social unrests and political instability. These events have increasingly challenged traditional responses to outbreaks, and highlight the need for a more comprehensive management framework.

Recent findings: Several synthesis papers on different aspects of bark beetle ecology and management exist. However, our understanding of outbreak drivers and impacts, principles of ecosystem management, governance, and the role of climate change in the dynamics of ecological and social systems has rapidly advanced in recent years. These advances are suggesting a reconsideration of previous management strategies.

78 Summary: We synthesize the state of knowledge on drivers and impacts of bark beetle outbreaks in 79 Europe and propose a comprehensive context-dependent framework for their management. We 80 illustrate our ideas for two contrasting societal objectives that represent the end-members of a 81 continuum of forest management goals: wood and biomass production and the conservation of 82 biodiversity and natural processes. For production forests, we propose a management approach 83 addressing economic, social, ecological, infrastructural and legislative aspects of bark beetle 84 disturbances. In conservation forests, where non-intervention is the default option, we elaborate 85 under which circumstances an active intervention is necessary, and whether such an intervention is in conflict with the objective to conserve biodiversity. Our approach revises the current management 86 87 response to bark beetles in Europe and promotes an interdisciplinary social-ecological approach to 88 dealing with disturbances.

89 Key words: bark beetle outbreaks, climate change, forest disturbances, societal objectives, forest

90 ecosystem services

91 1. Introduction

92 Disturbances by tree-killing bark beetles have strongly increased in conifer forests in the northern 93 hemisphere over the last four decades [1,2]. Available projections indicate that this trend will continue 94 [1], mainly due to warmer temperatures and the increasing frequency of drought events [3,4]. It is 95 estimated that the European spruce bark beetle *Ips typographus* has caused as much as 8% of all tree 96 mortality due to natural disturbances in Europe between 1850-2000 [5], and this proportion has 97 increased since 2000 [*6]. A similar trend is observed in western Canada and the United States, where 98 recent tree mortality due to the mountain pine beetle Dendroctonus ponderosae has exceeded 28 99 million ha [7,8].

100 Bark beetle outbreaks have manifold impacts on ecosystems, affecting water, climate, and nutrient 101 cycles [9–11]. Outbreaks increase net carbon fluxes from the land to the atmosphere and thus provide 102 a positive feedback to climate change [12]. For example, the D. ponderosae outbreak in British 103 Columbia changed forests from a net carbon sink to a carbon source, and increased net carbon 104 emissions by 270 megatons over the period 2000-2020 [13]. Outbreaks may also affect regional 105 economies and markets via a range of cascading impacts [*14,15]. These include short-term negative 106 impacts on timber markets (e.g. oversupply, declining timber prices) and non-market values such as 107 tourism, but also increased demands for forestry workers with short-term positive effects on regional 108 labour markets [16,17]. Outbreaks often result in large-scale transformations of forest landscapes and 109 may have profound social consequences, such as reduced life quality and economic well-being of forest 110 owners, loss in aesthetic qualities, reduced trail access, land use conflicts, or loss of community identity 111 [18–21]. A manifestation of the potentially high social impacts [22] are political conflicts that have 112 recently emerged after bark beetle outbreaks in European countries such as Germany, Czech Republic, 113 Poland and Slovakia [e.g. 23–25].

114 While most forests affected by bark beetle outbreaks in Europe are managed for timber production 115 and economic values, outbreaks occurring in ecosystems managed for biodiversity and nature 116 conservation likewise have received much recent attention [24,26–28]. In such forests, bark beetle 117 disturbances are often valued because they contribute to ecosystem functioning and create more 118 heterogeneous tree cover patterns, leading to more complex forests in the future [29–31]. Furthermore, bark beetle outbreaks have generally positive effects on biodiversity [32–35], and thus 119 120 contribute to the primary management objectives of these areas. However, outbreaks can also have negative effects in forests managed for biodiversity and nature conservation, such as reducing 121 122 populations of some endangered species, reducing the quality of the recreational experience of visitors, and compromising the provisioning of ecosystem services such as clean drinking water[32,36,37].

125 The many different perspectives on bark beetle outbreaks highlight the complex roles these mostly 126 native insects play in forest ecosystems. Depending on what values we primarily derive from forests 127 these roles can be regarded as highly positive, such as fostering biodiversity, or highly negative, such 128 as reducing economic returns and ecosystem services (e.g. carbon storage, water purification), and 129 disrupting a continuous timber supply to the forest-wood-chain [26,38,39]. The context-specific role 130 of bark beetles suggests that differentiated management approaches are required beyond current 131 practices. Currently, the most widely practiced responses to bark beetles in Europe are (i) to employ 132 measures minimizing the outbreak risk, such as clearing of freshly windthrown trees [40,41], and (ii) 133 to contain an outbreak once it is ongoing, for example by using sanitation logging, trap trees or 134 pheromone traps [42–44]. Current management strategies often do not adequately incorporate 135 proactive measures to control beetle outbreak dynamics, fail to consider diverse local contexts and 136 the role of natural disturbances in ecosystem dynamics, lack adequate empirical support, and thus can 137 devolve into what has been termed 'command-and-control' management [45]. Such a centralized, 138 unidimensional and disciplinarily isolated approach is unlikely to adequately address the complex, 139 multidimensional, and rapidly changing social-ecological challenges that typify disturbance 140 management [46].

141 The recent I. typographus outbreaks in Europe and their management have precipitated often 142 contradictory reactions among forest professionals, scientists, the general public and other 143 stakeholders [23,28,34,47]. Concerns have been raised about the ability of 'command-and-control' 144 tactics [48] to stop outbreaks that largely are driven by extreme weather [49], about the ecological 145 impacts of large-scale salvage felling [50], and about how to promote the economic and environmental 146 recovery of disturbed forests [27,51]. Recent events have also revealed a limited degree of social 147 capacity to address bark beetle outbreaks in parts of Europe, e.g., concerning technical and human 148 resources, legislation and other aspects. More broadly, recent outbreaks have also revealed that 149 control measures in some regions are often applied as a somewhat 'knee-jerk' reaction rather than 150 being based on sound evidence on their efficacy, public perception, or effects on ecosystem services 151 [49,52–54]. The unprecedented size of some recent outbreaks has also revealed new challenges, such 152 as the need for coordinated international actions, recognition of the social dimension of forest 153 disturbances, and impacts on international timber markets [16,22].

In this paper, we address these challenges by (i) synthesizing the state of knowledge on bark beetle outbreaks, and (ii) proposing a novel holistic and context-dependent management framework. Our framework combines ecological knowledge about the role of bark beetles in ecosystem dynamics with 157 tactical management tools that consider a broad suite of potential management objectives such as 158 biodiversity, timber production, or recreation. We acknowledge that efficient management systems 159 need to provide solutions tailored to specific places and situations by addressing the complexity and 160 uncertainty of transforming social-ecological systems [55]. We here focus mainly on *I. typographus* 161 outbreaks in Europe's Norway spruce *Picea abies* forests, but we also draw on notable examples from 162 North America where applicable. We note, however, that the framework proposed here may likewise 163 have implications for the management of other insect-induced disturbances worldwide.

- 164 2. Bark beetles and their impacts
- 165 2.1 Bark beetle ecology and outbreak dynamics

Bark beetles belong to a diverse subfamily of weevils (Coleoptera: Curculionidae, Scolytinae) with a worldwide distribution. Most of the world's roughly 6,000 bark beetle species breed only in dead trees and tree parts, and thus play important ecological roles in nutrient cycling and as food for other animals [56]. However, a few species colonize stressed and dying trees when their populations are low, but then successfully mass-attack and kill large numbers of healthy trees once their populations are high [57–59, **58].

172 Adult bark beetles locate and enter suitable trees, then mate and lay their eggs under the bark; the 173 larvae feed and develop to maturity in the phloem and the brood adults emerge to locate new hosts. 174 This lifestyle can lead to economic losses because bark beetles and humans essentially compete for 175 the same resource [56]. Successful beetle colonization is typically fatal to trees, because hundreds of 176 simultaneously attacking beetles destroy the inner bark and disrupt nutrient transport to the roots. The beetles also infect the trees with moderately phytopathogenic fungi that eventually metabolize 177 178 tree defence chemicals and block water transport in the sapwood [60]. Species of tree-killing bark 179 beetles are commonly able to breed in only one genus of trees and can exploit a tree for only one or 180 two generations before the resources in the bark are exhausted.

Trees have elaborated chemical, anatomical, and physiological defences that enable them to resist attack by bark beetles most of the time. Examples of tree defences include necrotic lesions that form around beetle attacks in the phloem, production of terpenes and other toxic chemicals, and resin flow [60,61]. These defences can be lethal to adult beetles, their offspring, and the beetles' fungal associates [56].

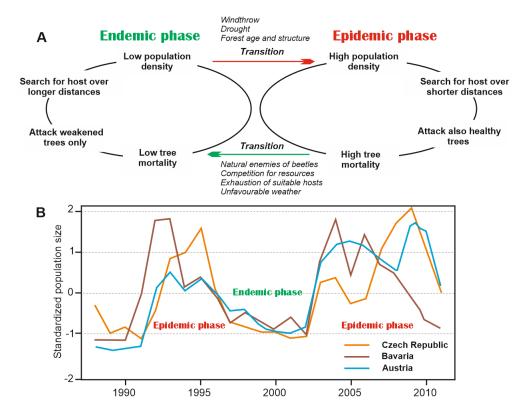


Fig. 1 Scheme of bark beetle population dynamics. A) Low and stable bark beetle populations (endemic phase) can be periodically disrupted by external factors such as droughts and windthrows, which trigger a transition to the epidemic phase (upper panel, adopted from [62]). For *lps typographus*, the epidemic phase may typically last several years. B) The transition between endemic and epidemic phases over time during synchronous *l. typographus* outbreaks in the Czech Republic, Bavaria (Germany) and Austria. Population values have been standardized for comparison across regions (adopted from [30]).

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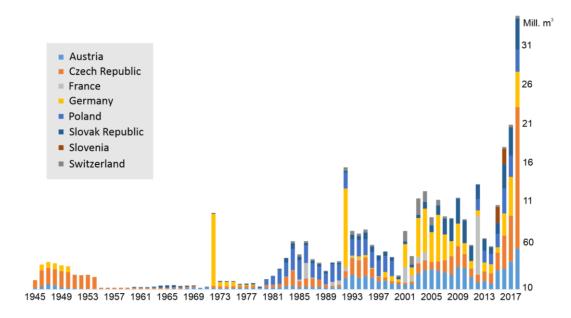
193 Beetles have two major ways of reproducing despite these defences; they can avoid defences or they 194 can exhaust them. Beetles can avoid most defences by only entering trees that have recently died, 195 such as windfelled trees, or trees that are under severe physiological stress from drought or other 196 factors [63]. This is the strategy used by so-called non-aggressive or semi-aggressive species (such as I. 197 amitinus and Pityogenes chalcographus in Europe, and I. pini and Scolytus ventralis in North America) 198 that can only sustain outbreaks in stressed stands [57]. Alternatively, beetles can exhaust tree defences 199 through mass-attacks coordinated by powerful chemical signals (aggregation pheromones) that rapidly 200 direct hundreds of beetle attacks to a single tree. A tree can resist a certain number of attacks, but 201 beyond this threshold the tree can no longer fend off the attackers [60]. This ability to mass-attack 202 trees is a key adaptation that enables outbreaking bark beetle species to kill healthy trees once their 203 populations have risen and to sustain outbreaks in relatively healthy stands even after the inciting 204 stress is relaxed [57].

Bark beetle outbreaks are intermittent events separated by lengthy non-outbreak periods during which the beetles' reproductive gains are offset by population losses [**58]. During this 'endemic 207 phase', beetle populations are constrained by tree resistance, certain forest structural features (young 208 age, high diversity, low competitive stress), weather, competitors and natural enemies, and the beetles 209 breed only in sparsely distributed dead or severely weakened trees [57,64]. Region-wide disturbances 210 and climatic events, such as windstorms, drought or heatwaves, can raise populations by reducing tree resistance and/or increasing beetle numbers [3,65]. If the reproductive increase is great enough, 211 212 beetle populations surpass a critical threshold and become capable of overcoming healthy, well-213 defended trees via their aggregation mechanism. During this 'epidemic phase' beetles no longer focus 214 solely on weakened trees, which tend to support low brood production, but also include healthy trees 215 which tend to support higher brood production, thus releasing strong positive feedback [59,66,67].

216

2.1.1 The European spruce bark beetle as a model system

The European spruce bark beetle *I. typographus* is the primary outbreak species of bark beetles in Europe (Fig. 2). This small (~5 mm long) beetle is widely distributed across Eurasia where its range largely corresponds to that of its major host, Norway spruce. The total growing stock of Norway spruce in Europe is currently estimated to be 7.0 billion m³, suggesting that more than a quarter of Europe's total growing stock of 27.4 billion m³ is potentially exposed to *I. typographus* outbreaks (Fig. 3, Appendix A).



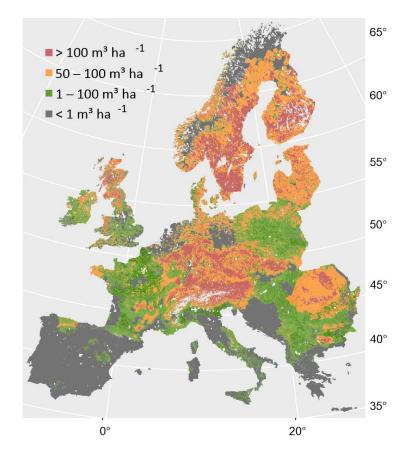
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Fig. 2 Volume of Norway spruce killed by *Ips typographus* (and other bark beetles) in selected countries in Europe
 since 1945.

- Like other tree-killing bark beetles, *I. typographus* needs fresh spruce phloem for brood development.
- 227 It typically favours trees older than 60 years that have a diameter at breast height larger than 20-25
- 228 cm, but at high population levels beetles may also attack and reproduce in smaller and younger trees.
- 229 Ips typographus has large phenological plasticity in thermally-regulated traits and this allows it to

adjust its number of annual generations and generation timing to local climates [68]. Depending on
the annual heat sum, *I. typographus* can thus complete more than one generation per year in large
parts of Europe [69], a typical trait for bark beetles that are economic pests in Europe [70].

Outbreaks of *I. typographus* are often triggered by windstorms. Storms can provide large amounts of mechanically damaged trees, which is a less well defended breeding substrate than healthy standing trees [**58,63]. Outbreaks can also be triggered by other factors that compromise tree vigour and support the build-up of bark beetle populations, particularly hot and dry weather [3,71,72]. The mechanisms by which outbreaks collapse are not fully understood [**58], but include depletion of remaining suitable breeding substrate, cold temperatures, density-dependent build-up of natural enemies, and various interactions among these factors.



240

Fig. 3 The current geographical distribution and growing stock of Norway spruce, the main host of *lps typographus*. Description of used data and methods is in Appendix A.

244 Management of *I. typographus* either aims to directly reduce beetle populations (immediate control 245 responses) or to modify forest structure and composition to create environments less conducive to 246 outbreaks (long-term preventive management) [42]. Immediate control mainly endeavours to reduce 247 the amount of breeding substrate for beetles by removing trees damaged by wind, snow, rime and

other predisposing agents, removing infested trees from the forest before the new beetle generation
emerges, and reducing beetle populations using insecticide application or various trapping devices
[41,43,44,73]. Preventive management includes different silvicultural practices such as thinning to
support tree vigour by reducing tree competition for resources [74], reducing the amount of host trees
by changing species compositions [75,76], or shortening rotation periods to reduce the share of
mature, vulnerable trees [74,77].

254 2.2 Effects of climate change

255 Climate change has a strong amplifying effect on bark beetle population irruptions [57]: (1) it facilitates 256 bark beetle survival and development (e.g. by reducing winter mortality and allowing the completion 257 of additional beetle generations per year [69,78]; (2) it increases potential beetle habitat by allowing 258 beetles to spread into higher altitudes and latitudes [79,80]; and (3) it increases the probability of 259 extreme, region-wide weather events such as drought, which reduces tree resistance [63,81]. Due to 260 these mechanisms, disturbances caused by bark beetles are projected to increase in Europe in the 261 coming decades. Based on statistical models parameterized with past disturbance data and data on 262 forest structure and composition [82], the strongest relative short-term increase in bark beetle 263 irruptions is expected in the Sub-Atlantic region of Europe, i.e. Germany, France, Denmark, the 264 Netherlands, Belgium, and Luxemburg. The average annual damage caused by bark beetles in this 265 region is for 2021-2030 projected to be almost six times higher than during 1971-2010 [1]. These trends are expected to continue throughout the 21st century. Under a warming of +4 °C virtually all spruce 266 267 forests in temperate Europe will be at high or very high risk from bark beetle infestation (Fig. 4, 268 Appendix B). In general, areas and/or time periods that experience a combination of warmer and drier 269 conditions will undergo particularly strong population irruptions [59,83]. These increases will not occur 270 at a consistent rate, but rather are expected to come in waves that are synchronized across several 271 hundred kilometres and will be triggered by climatic extremes such as cyclonal storms and large-scale 272 droughts [**84].

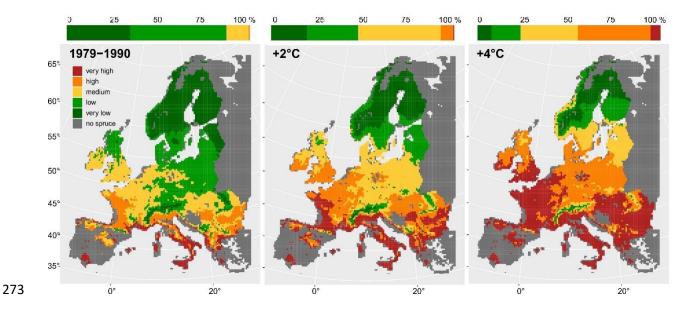


Fig. 4 Probability of a model Norway spruce stand (fully stocked, 100-year-old) being disturbed by bark beetles under historical temperature conditions (1979-1990), and under +2 °C and +4 °C temperature scenarios. Drought conditions were assumed to remain unchanged at the level of 1979-1990, the maps therefore present a conservative estimate. Bars on the top show the relative share of Norway spruce growing stock in Europe in different risk classes. For description of data and methods, see Appendix B.

279

2.3 Impacts of bark beetle outbreaks

Bark beetle outbreaks affect forest ecosystems and societies in multiple ways, ranging from altered
element cycles, to shocks in the provisioning of ecosystems services, to diverse economic and social
impacts. We here provide a short synthesis of these diverse impacts as background for the bark beetle
management strategy formulated in the following sections.

284 Element cycles

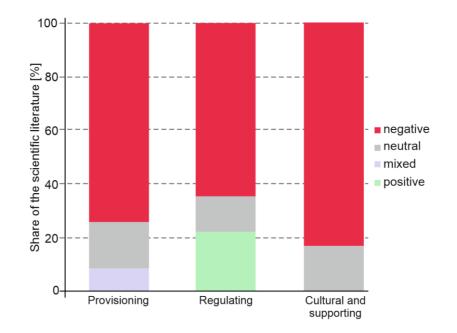
285 Large-scale bark beetle outbreaks can have substantial impacts on the biogeochemical cycles of forest 286 ecosystems. Outbreaks reduce the amount of carbon stored in forest ecosystems because of reduced 287 carbon uptake due to a mortality-related reduction in leaf area [85] and increased carbon loss from 288 litter and soil due to increased activity of decomposers [9]. Even though the young forests that emerge 289 after an outbreak may act as sinks for atmospheric carbon [86], a Central European landscape heavily 290 disturbed by bark beetles may require 30 years to reach carbon parity with undisturbed forests [12]. 291 Outbreaks can also result in increased nitrogen mineralization rates and a better nitrogen supply to 292 the foliage of regenerating trees [87]. However, outbreaks might also induce short-term nitrogen 293 losses from the system, for example in the form of nitrate leaching [88]. Due to a reduction in the 294 water use of attacked trees, both water availability in the soil and water runoff increase after a bark 295 beetle outbreak [10]. Also the timing of water runoff can change, as canopy interception is reduced 296 and snowmelt is accelerated in beetle-disturbed systems [11].

297 Biodiversity

298 Bark beetle outbreaks strongly alter forest structure [85,89], reset forest succession [90], and create 299 heterogeneous tree cover patterns that lead to more complex forests in the future [29,30,64,91,92]. 300 Outbreaks also increase light availability and the amount of dead wood in forest stands, which is 301 beneficial for many forest-dwelling species [93]. Consequently, many species, including some 302 important red-listed species, respond positively to bark beetle disturbances [32]. The complex post-303 outbreak landscape patterns can provide habitat for species such as the small hazel grouse Tetrastes 304 bonasia and important flagship species of conservation, such as capercaillie Tetrao urogallus [94,95]. 305 Nonetheless, the effect of outbreaks on individual species strongly depends on their particular habitat 306 requirements and life history strategy, with both positive and negative effects being reported [54,96]. 307 Stand-replacing tree mortality from bark beetles can cause a decline in endangered species, 308 particularly species that have a limited distribution area. Such examples have been reported after 309 mountain pine beetle and southern pine beetle *Dendroctonus frontalis* outbreaks in the USA [97–100], 310 but there are no cases reported to date in Europe.

311 Ecosystem services

312 A meta-analysis has shown that all categories of ecosystem services, i.e. provisioning, regulating, 313 cultural and supporting services, are negatively impacted by bark beetle outbreaks [39, Fig. 5]. The provisioning of timber is affected by bark beetle outbreaks through the need to harvest stands 314 315 prematurely and a quality reduction of harvested timber caused by beetle-associated blue-stain fungi 316 [101]. Impacts on regulating ecosystem services include an increasing risk of natural hazards such as 317 mudslides and debris flows [102,103]. Also, changes in N cycling can temporarily reduce water quality 318 after bark beetle outbreaks at the local scale, whereas effects at larger scales and over longer time 319 periods are minor [32,104]. Impacts on cultural ecosystem services are manifested by decreased 320 recreational value of bark beetle-affected landscapes [37,105].



321

Fig. 5 Impacts of bark beetle outbreaks on ecosystem services. The figure shows the distribution of the evidence
 of bark beetle impacts collected from 41 scientific papers over different categories of ecosystem services. Source:
 [39]

325 Economic impacts

326 Economic consequences of outbreaks arise from both the direct losses of trees and the market impacts 327 of resulting massive, synchronous salvage and sanitation harvesting [106,107]. Outbreaks result in a 328 pulse of timber supplied to the market and this can lead to positive short-term market dynamics, 329 including a temporary increase in employment, activity (logging, transportation, sawing, wood 330 processing, etc.) and timber exports. However, markets may eventually become saturated with wood, 331 as market participants increasingly attempt to liquidate beetle-killed timber, or even harvest healthy 332 stands in anticipation of decreasing timber prices or future expansion of outbreaks [106]. For example, 333 in 2005 the storm Gudrun and a subsequent bark beetle outbreak caused a temporary decrease in Swedish timber prices from 40 to $25 \notin m^3$, though prices recovered in the next years [108]. 334

335 In the short-term, timber-processing companies tend to benefit from the cheap timber generated by 336 bark beetle outbreaks. Timber producers are negatively impacted by reduced timber prices and 337 increased logging, sanitation and regeneration costs. For example, the southern pine beetle caused a 338 short-term economic loss of about \$375 million from 1977 to 2004, (in 2004 constant dollars) to the 339 timber market in the southern US. Timber producers lost about \$1,200 million, while timber-340 processing companies gained about \$837 million from lower roundwood prices [16]. Similar data for 341 Europe are not available. In the longer-term, as the forests recover, timber supplies and exports are 342 expected to decline and timber prices to rise due to a reduced availability of timber on the market.

However, this increase in timber prices typically does not compensate for the initial price decline, and
thus also the long-term economic effect of outbreaks for forest owners is negative [16,107].

345 Economic consequences of bark beetle outbreaks also include reduced property values [109] and 346 reduced income from tourism [110]. For example, tree mortality caused by the mountain pine beetle 347 in Colorado, USA, induced a 5-22% loss in home values depending on county, timing and severity of 348 the outbreak. By comparison, there was a general increase in home prices in areas not affected by 349 beetle outbreaks during the same period [109]. Effects on recreation values are not so clear; for 350 example, Rosenberger et al. [110] reported that moderate to severe mountain pine beetle outbreaks 351 in the Rocky Mountain National Park (USA) caused important losses in total recreation value. 352 Conversely, Dhar et al. [111], found that overall visitation and revenue earnings were not affected by 353 beetle outbreaks in Canadian national parks. Similar research is currently lacking in Europe and 354 constitutes a major knowledge gap regarding the impacts of bark beetle outbreaks.

355 Social impacts

356 Despite the importance and scale of bark beetle outbreaks in Europe now and historically, there is 357 surprisingly little empirical research on the social aspects of outbreaks in the European context. When 358 we did a systematic review of the social dimensions of bark beetle outbreaks, we identified 41 case 359 studies from North America, but only six from Europe during 1978 – 2018 [18,24,37,112–114]. The 360 major social impacts identified in the literature are due to falling trees, fire hazard, aesthetic loss, 361 reduced trail access, land use conflicts, loss of community identity, and affected park visitor experience 362 [e.g. 18–20,24,115,116]. In parts of Europe, bark beetle outbreaks have even triggered social unrests 363 and political instability. In Poland, for example, efforts to control the outbreak in the Bialowieza Forest 364 led to public demonstrations of disagreement with forestry policy, resulting in the involvement of EU 365 authorities [117]. Contrary to these negative impacts, some studies suggest that impacts such as 366 emergent views for tourists and increased ecological awareness of some social groups are positive 367 societal effects [19,37].

When formulating management strategies, it is important to understand the sociological factors that affect how people perceive and respond to natural disturbances. For example, Müller [24] showed how political conflicts over the management of bark beetle disturbance in Germany's Bavarian Forest National Park were rooted in opposite sociocultural attitudes toward the disturbed landscape. Different social groups often perceive and respond to outbreaks in distinct ways. For example, park visitors from local areas often have a more negative view of bark beetle impacts than tourists traveling a longer distance to visit a park [37,116]. Compared to longer-time residents, newcomers report lower 375 satisfaction with land management entities and are less likely to act in response to forest disturbance376 [118,119].

377 As human responses to beetle disturbance are directly influenced by the socioeconomic and 378 biophysical characteristics of local communities [120], it is essential to maintain a good balance 379 between diverse community contexts and landscape-scale forest management by incorporating local 380 perspectives into risk mitigation strategies. Perception of threat also varies with time and proximity. For example, research on community responses to a North American spruce beetle Dendroctonus 381 382 rufipennis outbreak on the Kenai Peninsula, Alaska showed that although local residents' perception 383 of beetle-related risks generally decreased over time, concerns remained high about immediate 384 threats to personal property and safety (e.g., forest or grass fire). This suggests the social ramification 385 process of forest risks related to insect disturbances is much more complicated than usually assumed 386 [121].

387 3. A context-dependent framework for managing bark beetles

388 Currently applied disturbance management in Europe has emerged based on experiences acquired 389 over the last two centuries. Most European countries have adopted legislations on the management 390 of natural disturbances that require monitoring, control and interventions to mitigate negative impacts 391 on forest resources and economies [122]. Though the level of obligation and details of the prescribed 392 procedures differ among countries, top-down approaches that strive to exert control over the 393 disturbance and the post-disturbance vegetation development prevail. In the case of *I. typographus*, 394 for example, the concept of 'forest hygiene' [e.g. 123] has been broadly advocated. The current 395 disturbance management approach in many parts of Europe thus exhibits features of the command-396 and-control pathology originally described by Holling and Meffe [45] and recently summarized by Cox 397 [48]. This concept describes a problematically large degree of authoritative centralization and control 398 in a governance system. It is characterized, for example, by an inadequate analytical simplification of 399 the problems in question, a preference for 'one-size-fits-all' solutions (the panacea approach), and a 400 lacking acknowledgement of local social and ecological knowledge and practices. The command-and-401 control approach can lead to deterioration of social-ecological systems and loss of resilience. Recent 402 events have demonstrated the inefficiency of current management approaches to address the 403 intensifying bark beetle outbreaks and an increasing desire of the general public to participate in 404 forestry policy decision-making.

405 Here we propose a context-dependent management framework that incorporates emergent 406 understanding from disturbance ecology, population dynamics, economics, social sciences, and other 407 research fields. The context-dependency of the proposed approach means that we differentiate 408 between forests managed for different societal objectives. Our approach emphasizes tailor-made 409 solutions for different social-ecological contexts rather than any uniform solution. In particular, we 410 begin with the recognition that effects of bark beetles range from highly positive (fostering biodiversity 411 and contributing to nutrient cycling) to highly negative (reducing desired ecosystem services), 412 depending on site-specific management objectives and the human values that are emphasized. 413 Accordingly, management responses should span the full range from non-intervention (in 414 environments where conservation of natural ecosystem processes is the main management objective) 415 to active prevention and mitigation of excessive population levels (in environments where the main 416 objective is to create economic value from timber production). For the sake of clarity, we first present 417 our ideas for two contrasting societal objectives that represent the end-members of what is actually a 418 continuum of forest management goals:

Wood and biomass production to generate economic values: forests managed under this
 objective dominate in Europe, and a large share of them is stocked with Norway spruce and
 thus may be affected by *I. typographus* outbreaks (Appendix E). Because bark beetles directly
 threaten economic values and because the timber industry is an important part of many
 national economies, interventions against bark beetles are typically legally required in these
 systems.

425 2. Conservation of biodiversity, natural processes and other conservation values: forests 426 managed under this objective (henceforth referred to as High Conservation Value Forests; 427 HCVF) include national parks, biological reserves, and wilderness areas. A restricted range of 428 management measures is allowed in these forests, which are designated to conservation by 429 law. Most HCVF are categorized as Wilderness Areas (categories Ia and Ib) or National Parks 430 (category II) according to the International Union for Conservation of Nature (IUCN). Other 431 HCVF include small, strictly protected reserves embedded in production forest landscapes. In 432 Europe, 3.6% of spruce growing stock is located in the IUCN categories I and II, while 23.5 % of 433 the growing stock is located inside protected areas in general. At the same time, 88.9 % of the IUCN categories I and II are estimated to contain spruce and may thus face infestation of I. 434 typographus (according to the World Database of Protected Areas; Appendix E). 435

We do, however, recognize the fact that a large share of Europe's forests is managed for multifunctionality, generating finer-scale trade-offs between the two end-member categories described above. After developing management approaches for production forests and HCVF we therefore elaborate on how management principles may be integrated also into the context of multi-purpose forest management.

441

3.1 Forests managed for timber production and economic values

442 A growing body of evidence suggests that many of the present-day production forests stocked with 443 Norway spruce in Europe cannot be sustained under climate change [82,*124]. Still, active 444 management of bark beetles will remain an important task for the coming decades, in parallel with an 445 overall transition of forest management to different tree species and management systems. Effective 446 outbreak management needs to be embedded into a broader agenda of climate change adaptation 447 and a comprehensive risk management framework for the entire forestry sector. To facilitate an 448 integration of the ideas presented here into such efforts we present a framework for comprehensive 449 bark beetle management that includes four complementary components: preparedness, prevention, 450 response, and recovery (Table 1). These phases incorporate infrastructural, legislative, ecological, and 451 social components in a structured but overlapping progression. Some overlap between phases is452 inevitable, as some specific practices can achieve multiple functions.

453 We deliberately deviate from the traditional sequence of management phases by placing preparedness 454 before prevention. This allows us to first address numerous legislative, infrastructural and other 455 aspects that operate at largely national and regional scales, thereby facilitating activities in the 456 remaining phases. Preparedness differs from prevention, as prevention mostly addresses bark beetle 457 and vegetation management measures at a scale of forest management units, yet its efficiency is 458 contingent on the level of preparedness. Moreover, management of bark beetle populations often 459 differs from management of other pulse disturbances such as floods and wildfires [125,126], because 460 biotic systems are often characterized by unique density-dependent sources, rates, and degrees of 461 internally generated positive and negative feedbacks [57,64].

462 Preparedness

463 From an ecological perspective, preparedness addresses a complex set of measures fostering forest 464 resilience, i.e., the ability to swiftly recover from disturbances caused by population irruptions 465 [51,127,128]. Resilience-oriented management focuses, for example, on maintaining a vital layer of 466 advanced regeneration in the forest, management of disturbance legacies, and maintaining a balanced 467 distribution of late- and early-seral species in the forest to facilitate fast recovery after future 468 disturbances [92,129]. Resilience is an overarching concept that helps to cope with the high level of 469 uncertainty related to future disturbance dynamics and shifting social objectives, and thus underlies 470 all the remaining phases.

471 The social aspects of the preparedness phase includes a number of factors, such as improved education 472 about disturbance management and bark beetle ecology, maintaining sufficient levels of trained 473 professionals on site, strengthening international cooperation in population monitoring and 474 management, developing communication platforms that increase the awareness of all relevant social 475 groups about the multiple roles of forest disturbances, and building relationships with local 476 stakeholders and communities [130]. Involving local communities in the designation of management 477 objectives is a key element in developing a shared understanding of natural disturbances in forests. 478 Such a shared understanding is, in turn, a prerequisite for successful disturbance management [131].

Preparing forest *infrastructure* for bark beetle outbreaks includes the provisioning of ample timber storage capacities to cope with large amounts of salvaged timber and buffer negative impacts on timber markets [132]. Improved forest road networks allow the timely implementation of management responses (including salvage and sanitation fellings) throughout the landscape [133], and sufficient nursery capacities provide enough seedlings of diverse genetic stock of desired tree species for (partial) replanting of disturbed sites [134]. Development of early-warning and hazard rating
systems that combine near-real time meteorological data, remote sensing and field surveys can help
to identify vulnerable stands and better target scarce management resources [135–138].

487 Finally, adaptive legislative frameworks are an important component of preparing for bark beetle 488 outbreaks. These frameworks should contain evidence-based guidelines for conducting salvage and 489 sanitation operations, and for when it is necessary to plant in order to aid post-disturbance recovery. 490 Legislative frameworks should also provide guidance on the geographical transfer of reproductive 491 material [139] and could be complemented by incentive schemes that support efficient disturbance 492 responses and recovery operations [140]. These instruments also need to be supported by a certain 493 level of international harmonization. Each of these legislative elements must be put into place well in 494 advance of an outbreak so that they can take effect once a disturbance occurs.

495 Prevention

496 Prevention mainly focuses on ecological aspects and includes population-based measures aimed at 497 preventing the build-up of bark beetle populations, as well as stand-/landscape-based measures that 498 manipulate forest conditions to create environments that reduce the probability of outbreak initiation 499 and spread [30,141]. Prevention addresses a complex set of measures aimed to reduce the likelihood 500 and extent of outbreaks. For example, resistance to outbreaks can be improved by increasing tree 501 species, age, and genetic diversity, by judicious site selection (i.e., planting on sites for which a tree 502 species is well adapted and that has water retention and soil nutrient properties supporting tree 503 resistance to attack), and by promoting natural enemies of bark beetles. By increasing forest diversity, 504 beetle population increases and decreases are distributed more evenly over space and time, thus 505 making large-scale outbreaks less likely. Furthermore, a key element of prevention is quantitative 506 monitoring, tracking changes in populations of native bark beetles and their natural enemies, as well 507 as changes in host tree resistance to attack. In addition, monitoring can track the occurrence and tree-508 killing capacity of emerging invasive or native pests [142–144].

All these preventive measures include elements such as timely detection and removal of infested trees [41], maintaining compositionally and structurally diverse stands [75,76], increasing host tree resistance by e.g. thinning [74], creating habitats for natural enemies of bark beetles [145], and decreasing landscape-scale host connectivity [30,146]. As these measures are largely consistent with broader objectives of climate change adaptation in Europe's forests they are likely beneficial beyond the specific aim of bark beetle management [147].

515 *Social aspects* of prevention include the coordination of preventive measures across the landscape, 516 particularly when there are multiple owners and when forest lands are managed for different 517 objectives. For example, small-scale owners may not be able to manage scattered windthrows or 518 implement plans on large-scale transformation of forest species composition in an efficient manner 519 without established coordination platforms. Ongoing prevention measures must be effectively 520 communicated to reach wide acceptance of the applied management among forest owners and other 521 stakeholders, although measures included in the prevention phase are typically not a subject of public 522 outcry.

523 Response

524 The aims of responding to bark beetle outbreaks are to mitigate outbreak impacts and prevent 525 negative effects on management objectives. Ecological aspects include the removal of freshly killed 526 and infested trees to reduce the amount of available breeding substrate and prevent deterioration of 527 timber quality and further reduction of timber value [107,148,149]. The latter aspect is particularly 528 important in Europe's production forests where management decisions are chiefly driven by economic 529 considerations. However, an important management response to outbreaks that should be considered 530 more often is the deliberate decision to make no intervention. This can be the most efficient option 531 when tree removal is likely to have little effect on bark beetle populations, may compromise the 532 provisioning of ecosystem services, and interferes with post-outbreak recovery [49,52,150]. 533 Infrastructure supporting evidence-based responses to bark beetle outbreaks includes the 534 development and application of formal models that help decision makers evaluate the inherent trade-535 offs of various response measures [151,152]. Social responses to bark beetle outbreaks include the 536 decision to reduce planned harvests elsewhere (in order to compensate for high levels of salvage 537 harvesting in disturbed parts of the landscape), and the temporary storage of salvaged timber to buffer 538 market impacts. Preventing injuries by falling dead trees, e.g. along hiking routes, is another important 539 response measure. Finally, maintaining an open dialogue with stakeholders can reduce the risk of 540 negative reactions towards the applied response measures [23].

541 Recovery

542 Recovery measures aim to support the establishment of a new tree cohort on disturbed sites and the 543 recovery of forestry economies affected by a disturbance. Recovery measures thus focus on creating 544 forest structures that are consistent with management objectives and are resilient to future changes 545 in climate and disturbance regimes [51,153]. Measures include silvicultural approaches to foster 546 diverse stands [154,155], maintain sufficient early-successional species across the landscape (due to 547 their ability to swiftly recolonize disturbed patches), and integrate disturbance legacies (e.g., individual 548 surviving trees, standing and downed deadwood) into the recovering forest [156]. In order to enable 549 natural regeneration, ungulate populations should be kept low, particularly during the initial recovery

- 550 phase. A social aspect of disturbance recovery includes subsidies for recovery measures. Such subsidies
- could, for instance, support the planting of new species that are better adapted to future conditions,
- or distribute economic risks among forest owners via forest insurance schemes [157]. Still, negative
- aspects of subsidy policies, such as a reluctance of forest owner to insure and invest in prevention,
- need to be considered [17]. Maintaining a dialogue with all stakeholders allows tracking changes in risk
- 555 perceptions. We note that many recovery measures are contingent on measures taken to increase the
- 556 preparedness to bark beetle outbreaks (e.g., an increased capacity of nurseries, the presence of a vital
- 557 cohort of advanced regeneration, an adapted density of ungulates), illustrating the interconnectedness
- of measures taken along the four steps proposed here.

	Preparedness	Prevention	Response	Recovery
Objectives	Revise forestry education	Reduce the risk of outbreaks	Prevent outbreak expansion	Secure regeneration of disturbed stands
	Strengthen international collaboration in disturbance management and monitoring	Keep high level of awareness about forest conditions and pest populations	Mitigate social, economic and environmental impacts	Foster climate-adaptedness and resilience of the new forest generation
	Build relationships with local communities	Maintain a high level of forestry infrastructure	Monitor and forecast outbreak development	Monitor recovery dynamics
	Establish forest and pest monitoring systems and data dissemination protocols	Reduce the risk of negative public response to preventative measures	Reduce the risk of negative public perception of applied response measures	Consolidate affected forestry economies
	Support advanced regeneration		Secure coordination of disturbance management in multi-owner landscapes	Inform the previous management phases about the effect of measures taken
	Secure coordination of disturbance management in multi-owner landscapes			
	Monitor forest conditions and pest populations			
	Maintain and enhance the level of forestry infrastructure			
sures	Develop new curricula for education and training at all levels of forest policy- and decision-making.	Quantitatively sample populations of bark beetles and predators using pheromone traps and remote-sensing systems, and disseminate data	Apply knowledge-driven sanitary operations	Maintain high nursery production of seedlings of desirable species and provenances
Meas	Develop communication platforms for multi-stakeholder dialogue, and	Apply knowledge-driven sanitary operations	Apply salvage operations addressing trade- offs between the mitigation of economic	Subsidize recovery measures

engage social scientists and

professionals

impacts, and collateral impacts on the

environment and the recovery process

Subsidize recovery measures

Apply knowledge-driven sanitary operations

Tools	management operations Preparedness	Prevention	Response	Recovery
	Decision support systems optimizing multi-objective disturbance	Targeted communications platforms and channels	Targeted communications platforms and channels	New repellents and other technologies to manage ungulates
	Models to optimize regional-to- national disturbance management infrastructure	Improved silviculture practices	Targeted subsidy systems	Targeted subsidy systems
	Improved monitoring tools, such as intelligent pheromone traps, semi- automatized detection algorithms for remote sensing data, etc.	Hazard-rating models to target preventative measures to high-risk stands	Wood cycle models to identify the bottlenecks in the disturbance-affected forestry sector	Sampling design and protocols to permanently monitor forest recovery
	Modern teaching materials	Improved monitoring tools and protocols	Models for spatial and temporal optimization of disturbance management operations	Tree species distribution models to optimize planting for future climate conditions
		Communicate preventative measures to the public via diverse dissemination platforms		
	Develop decision-support systems to guide salvage and sanitation operations with regard to multiple objectives	Create forest landscapes that prevent a large-scale spread of outbreaks	Communicate response measures to the public to prevent undesired responses	
	Develop high-level timber storage, nursery, and transportation infrastructure	Foster complex forest structures and diverse species compositions, reduce the share of spruce	Subsidize response measures, including tax reductions and other indirect measures	Keep density of ungulates low to protect forest regeneration
	Develop data-driven crises plans for managing large-scale forest disturbances	Maintain tree vitality using silviculture operations	Reduce regular harvests and exploit storage capacities for salvaged timber to buffer impacts on the market	Support affected forest owners and economies to speed-up their recovery

- 560 Tab. 1 Main elements of a framework for comprehensive bark beetle management distributed along four management phases: preparedness, prevention,
- response, and recovery. The included elements are representative of a broader set listed in Appendix F. 'Measures' indicate specific actions needed to reach
- 562 different objectives. 'Tools' indicate specific technologies, materials, legislation and other means that support individual measures.

563 3.2 Forests managed for biodiversity and nature conservation

564 The default approach to managing HCVF is to conserve natural processes and not intervene with 565 ecosystem dynamics [38]. The key question related to the management of natural disturbance in HCVF 566 is thus, under which circumstances an active intervention is necessary, and whether interventions are 567 in conflict with the main management objective for these forests, i.e. the conservation of biodiversity 568 [25]. Important considerations include (i) whether a particular disturbance falls within the historical 569 range of variability of a given forest and thus should be treated as part of the natural forest dynamics; 570 (ii) what the social and economic implications of non-intervention are, including a potential loss of 571 recreational value; (iii) concerns about outbreak expansion to adjacent production forests; and (iv) 572 threats to focal species of conservation in a given territory, from both the disturbance itself and the 573 potential management response.

574 In Europe, most insect outbreaks in HCVF have been and still are caused by native bark beetles. In 575 these cases, bark beetles and the disturbances that result from their colonization of trees are part of 576 the natural system, contribute to natural ecosystem dynamics and often increase biodiversity [158]. A 577 long history of co-evolution between host tree, bark beetle and associated species [159] ensures that 578 a "correction" by management is rarely required [17,56]. As a consequence of their co-evolutionary 579 history with disturbance, many species in Europe (including threatened ones) are adapted to the early 580 stages of forest succession following bark beetle outbreaks [32,93]. Even some species that were 581 previously considered specialists dependent on the presence of mature stands (e.g., *Tetrao urogallus*) 582 have been found to thrive in the heterogeneous landscapes that emerge after bark beetle disturbances 583 [160]. Consequently, the early successional habitats resulting from an outbreak of a native bark beetle 584 are valuable for conservation [54].

There are, however, situations when active intervention against bark beetles is a justifiable option in HCVF. These mainly include (i) invasions by non-native pest species, (ii) a range expansion of native bark beetles into habitats that have not been occupied by them previously (e.g., due to climate change), (iii) threats to trees or stands of exceptional conservation value (e.g., the last old-growth remnants of a certain area), and (iv) threats to focal species of conservation. We elaborate below the conditions under which active management interventions might be justifiable in HCVF and how such interventions might differ from those made in commercial forests.

593 Risk from non-native pests

Invasive species, i.e. the most damaging introduced species, can have severe impacts on HCVF and cause dramatic changes to their historical disturbance regimes [161]. In Europe's Norway spruce forests, no invasive bark beetle species have emerged to date. However, at least 18 non-native bark beetle species have established in Europe already, and introductions occur at an accelerating rate [162]. Because most invasions take place at large spatial scales (i.e., beyond the boundaries of individual conservation areas), management options in HCVF are limited. The most efficient means to halt species invasions are coordinated nationwide or international actions [e.g. 163].

601 Expansion of native bark beetles into new territories

602 An emergent situation in some HCVF is that native bark beetle species expand their outbreak range 603 into higher altitudes or latitudes in response to climate change. This might critically impact 604 conservation values and disrupt natural ecosystem dynamics in HCVF. The beetles may encounter 605 evolutionarily naïve or semi-naïve host trees, i.e., trees with no or little prior contact with the beetle 606 over recent evolutionary history, and which therefore lack effective defences [164]. One well 607 documented example is the elevational shift of mountain pine beetle in North America into high-608 elevation whitebark pine Pinus albicaulis forests, which have relatively low resistance against attacks 609 [165]. This has resulted in high tree mortality that reduces the availability of whitebark pine cones as 610 food for grizzly bears (Ursus arctos horribilis) and other endangered wildlife, and has created multiple 611 other adverse environmental impacts [166]. In Europe, I. typographus expands its range into northern 612 Europe in response to relaxed temperature limitation [167] and its outbreak range into higher 613 elevations in protected areas of the Alps [80]. Further south, the northern bark beetle *Ips duplicatus* is 614 expanding its range southwards in Eurasia, causing considerable damage to spruce forests in some 615 locations [168]. Range expansion of native species needs to be continuously monitored and 616 containment actions could be considered. However, currently no immediate conservation threats are 617 known from range expansions of native bark beetles in Europe [24]. Furthermore, these expansions 618 could conceivably help forests in high latitudes and elevations adapt more quickly to the emerging 619 climatic conditions [169].

620 Risk to trees and stands with high conservation value

Old-growth forests are rare in most parts of Europe [170]. They typically have forest structures that are associated with high resilience to disturbances and have high biodiversity. Moreover, old-growth forests show lower climate sensitivity than younger forests [171]. Relict stands of old trees are thus highly valued by conservation managers and the general public, and are frequently under strict protection [172]. Because these stands are usually small, active management tools such as antiaggregation pheromones or sticky traps can be considered in efforts to sustain such stands in the face
of a bark beetle outbreak. However, whether such relict stands can be protected from bark beetles in
the long run remains uncertain.

629 Risk to focal species of conservation

Large stand-replacing bark beetle outbreaks can threaten local populations of species of conservation concern, particularly if their remaining habitat is small. To date, no threats from bark beetles to species of conservation concern have been reported for Norway spruce forests in Europe. However, examples from North America illustrate the potential for negative effects of bark beetle outbreaks. Populations of the endemic squirrel *Tamiasciurus hudsonicus grahamensis* declined sharply in response to an extensive mountain pine beetle outbreak [97], and the endangered red-cockaded woodpecker *Leuconotopicus borealis* suffered from the loss of cavity trees after bark beetle attacks [100].

637 Management options

638 The most common tools for controlling outbreaks by native bark beetles in HCVF are similar to those 639 applied in production forests [*173]. However, several recent studies have shown that management 640 measures such as salvage logging can have adverse impacts on conservation goals [174,175]. These 641 impacts include the declines in native species populations [54], a shift in community assembly processes [50], reduced natural regeneration [176], and the loss of key forest structures, such as 642 643 abundant deadwood and old legacy trees surviving the disturbance [177]. If bark beetle control 644 measures are implemented in HCVF, their benefits need to be balanced against their negative impacts, 645 and measures to minimize negative impacts need to be taken.

646 Beyond the measures already discussed for production forests, a widespread approach for managing 647 bark beetles in conservation areas of Europe is zoning, i.e. designating a non-intervention zone at the 648 core of a protected area that is buffered by a management zone of sufficient width to prevent bark 649 beetle spread into surrounding managed forests [178]. Typical buffer widths for management zones 650 are between 200m and 500m for *I. typographus*. Zoning also increases the social acceptance of non-651 intervention in core zones of protected areas, as it dispels the widely held belief that protected areas 652 act as sources or epicentres for bark beetle outbreaks. In fact, recent research indicates that large, 653 unmanaged HCVFs in Europe often attract more bark beetles from surrounding managed forests than 654 they export [179].

Another regularly applied management approach for bark beetles in HCVF areas is "low impact" salvage logging that preserves part of the biologically legacies created by the disturbance. This can be done for instance by debarking infested trees to effectively destroy the beetle brood but retain the deadwood in the forest. This approach is expensive and also has negative effects on a broad 659 community of organisms that depend on the specific microclimate under the bark of beetle-infested 660 trees. In recent years, an equally efficient tree-level approach with lower biodiversity impact has been 661 developed ("bark scratching"), in which multiple longitudinal strips of bark are removed from fallen 662 trees [180]. In addition to benefiting biodiversity, bark scratching has also proven to be economically 663 and aesthetically advantageous compared to complete debarking of beetle-infested trees.

664 3.3 Multifunctional forests

665 The two approaches to dealing with bark beetle disturbances described above are representative for the end-members of management objectives along a production – conservation gradient. As such they 666 667 can be applied in areas where commodity production and conservation are spatially segregated, and 668 where buffer zones between the two categories mitigate undesired interactions. However, in many 669 parts of Europe an integrative, multi-functional approach to forest management prevails. In forests 670 managed for multiple objectives managers usually aim to simultaneously produce timber and 671 maximize the habitat value of the forest ecosystem [181]. Consequently, reconciling the two 672 alternative approaches to dealing with bark beetle outbreaks remains a challenge for multifunctional 673 forest management. No general recommendations for how to address these challenges can be given, 674 as the success of management depends strongly on the specific management objectives and local 675 contexts, which are highly diverse across Europe. Nonetheless, we here formulate some general ideas 676 that can guide the development of a tailor-made bark beetle management strategy within the frame of the end-member approaches described above: 677

678 The spatial scale of integrative, multi-functional forestry should be reconsidered. Traditionally, 679 the stand scale has been the focus of management considerations in Europe, and the goals of 680 multi-functionality have also largely been assessed at this scale. However, achieving 681 multifunctionality at the stand scale might be near impossible in the face of landscape-scale drivers such as bark beetle disturbances. Instead, we propose to adopt a landscape-scale 682 683 approach in which the benefits of bark beetle containment on forest production can be 684 maximized by focusing on particularly valuable and vulnerable stands, while natural disturbance dynamics can be allowed in other parts of the landscape (with lower importance 685 686 for the locally relevant portfolio of ecosystem services) [e.g., 182].

Non-intervention should not be categorically rejected as a management option in multifunctional forests, especially if salvage and sanitation logging are not feasible due to market, logistic and other reasons. In such cases, non-intervention could limit disturbance-induced losses and increase forest biodiversity through deadwood retention. Advanced

691 planning tools for multi-criterial optimisation of salvaging decision can be used to support such692 considerations [183].

693 Financial incentives should be established that facilitate integration of natural disturbance 694 dynamics into landscapes managed for multiple ecosystem services. These incentives could 695 compensate forest owners for (i) potential losses of marketable ecosystem services due to 696 bark beetles, and (ii) losses due to management restrictions resulting from natural 697 disturbances. As bark beetle disturbances are a potent means to increase the biodiversity of 698 managed forests (e.g., by enriching their deadwood stocks; [158]) funds for biodiversity 699 conservation could be used to incentivize a more balanced disturbance management in multi-700 functional forests.

Improved information about the potential roles and effects of bark beetles are particularly
 needed in multi-functional forest landscapes. Because such landscapes aim to fulfil many
 functions simultaneously they usually also have a large and diverse set of stakeholders. Raising
 awareness of the trade-offs involved in bark beetle management and clearly communicating
 the rationale behind individual management decisions (e.g., salvage logging in some parts of
 the landscape, no intervention in others) is of paramount importance to increase the local
 acceptance of bark beetle management in multi-functional forests.

708

4. Discussion and conclusions

709 Recent decades have seen a dramatic change both in the dynamics of bark beetle outbreaks and in 710 public attitudes to and perceptions of natural disturbances [26,37,96]. The adaptation of management strategies, however, lags behind these social-ecological changes, eroding the ability of management 711 712 to address the emerging challenges. Although several synthesis papers on different aspects of bark 713 beetle ecology and management have been published recently [*14,**58,63], Wermelinger [42] -714 published 17 years ago - remains the latest comprehensive review paper on the management of I. 715 typographus in Europe (but see relevant syntheses of bark beetle management by Fettig and Hilszczański [184] and the work of Fettig et al. [141] for D. ponderosae). The last decades have seen a 716 717 remarkable advance in our understanding of outbreak drivers and impacts, principles of ecosystem 718 management, governance, and the prominent role of climate change in the dynamics of ecological and 719 social systems. These advances suggested the need to reconsider previous strategies for bark beetle 720 management. In this paper we have synthesized the current understanding of bark beetle ecology and 721 formulated a new management framework to address the bark beetle outbreaks of the coming period. 722 Cornerstones of the management strategy outlined here are context-dependency, a holistic 723 integration across the entire management cycle, consideration of how ecosystem dynamics are 724 affected by climate change, and recognition of the social-ecological complexity of managing bark 725 beetle outbreaks.

726

4.1 Context-dependency

727 Current outbreak or, more broadly disturbance management often applies a unified set of measures 728 across diverse environments and management objectives. Yet such measures can fit some social and 729 ecological conditions better than others. For example, a global survey revealed that salvage felling is 730 frequently implemented in protected areas to control outbreaks and recover economic values [*173], 731 even though this practice contradicts the main management objective in these areas, i.e. nature 732 conservation. Insufficient coordination between societal objectives and management strategies often 733 stems from poor understanding of the role of natural disturbances in ecosystem dynamics and an 734 absence of shared management objectives [*14,131]. In HCVF, for example, efforts to control 735 disturbance dynamics are often motivated by unrealistic expectations of how much mature and old-736 growth stands there should be on the landscape, and the perception of disturbed forest as a less 737 desirable state [17,56]. This implies that clear formulations of management objectives based on a 738 consensus among relevant stakeholders is a precondition for successful management, an aspect that 739 remains largely underappreciated in the current bark beetle management practices.

740 Apart from differences in local management objectives, ecological and geographical gradients form 741 another dimension along which management strategies need to be organized. For example, bark 742 beetle management can be more successful in thermally limited environments, such as mountain 743 regions and high latitudes, where a harsh climate keeps bark beetle populations below the eruptive 744 threshold. This, however, may differ at lower elevations and latitudes, where spruce has often been 745 artificially introduced and where biotic risks are generally high [4]. Therefore, while management can 746 succeed in controlling bark beetle populations in harsher climates, management should predominantly 747 focus on transforming forest structure and composition in regions that are more favourable to the 748 beetles. Here, outbreaks can also effectively catalyse forest transformation and provide negative 749 feedback to future disturbances [64,169]. We also note that our Europe-wide projections of bark 750 beetle risks show that the extent of low-risk areas will decrease dramatically with increasing 751 temperature (Fig. 4), and options for active containment of beetle populations will thus likely diminish.

752 To address the problem of context-dependency, we organized our framework around two contrasting 753 management objectives that represent end points along a management continuum relevant for 754 European forestry: delivery of timber production and economic values versus biodiversity and nature 755 conservation [185]. Still, since much of Europe's forests are managed for multi-functionality our 756 proposed framework must be adapted to address challenges arising from e.g. conflicts between 757 concurrent management objectives [186,187]) or from beetles migrating between forests with 758 different management objectives [179,188]. Such problems cannot be addressed effectively in the face 759 of an outbreak, but rather require extensive and long-term institutional and legislative adaptation (e.g. 760 improved education, development of compensation payment systems; [189,190]). This highlights the 761 importance of preparedness for effective disturbance management. However, while a firm and 762 evidence-based approach to the two major management objectives should be taken at the sectoral 763 level (forestry vs. nature conservation), there is a range of embedded contexts, which need to be 764 addressed at decision-making and operational levels.

765 In the case of production forests, active management of bark beetle populations is the default option 766 because outbreaks threaten the desired ecosystem services [39,102]. However, many situations may 767 call for differentiated treatments, such as different bark beetle population levels, the distribution and 768 conditions of host trees, institutional settings and market conditions. Therefore, centralized 769 management that applies a unified set of measures without considering the local context will often be 770 a misguided strategy. Instead, tailored management approaches that include balanced combinations 771 of monitoring and forecasting, preventive measures, salvage and sanitary operations, silviculture and 772 non-intervention need to be formulated. For example, as opposed to the current European practice, 773 we suggest that non-intervention could become an increasingly used response if outbreaks are 774 strongly driven by external factors, such as climate change and if timber prices are depressed by large 775 pulses of disturbed timber. Obviously, formulating management systems tailored to such a broad 776 range of contexts requires new management planning tools. We therefore encourage the scientific 777 community to develop tools coupling process understanding of climate-sensitive disturbance dynamics 778 with decision support systems, and develop a portfolio of management strategies for different contexts. Implementation of such context-specific management will increase the demand on human 779 780 resources, education and training.

781 Contrary to production forests, non-intervention is a default management option in HCVF because it 782 is most compatible with efforts to preserve biodiversity and other conservation values [38]. Still, 783 climate change and other anthropogenic processes, such as increasing rates of biological invasion, 784 challenge the current static conservation paradigm [191]. This may shift disturbance regimes from 785 their historical ranges and put conservation values at risk. To date, the management of HCVF only 786 rarely considers challenges due to shifting climate and disturbance regimes, and relevant policies and 787 operational guidelines are missing. To address this gap, we have summarized situations where bark 788 beetle outbreaks interfere with conservation objectives and require active intervention [161,192]. We 789 suggest that Europe's conservation policies should incorporate the lessons learned in North America 790 and Asia [e.g. 193], where conservation objectives have already been put at risk from altered biotic

disturbance regimes in the recent past. Such insights can inform European conservation policies,
improve monitoring networks and management guidelines, and help Europe reach its conservation
targets.

794 4.2 Holistic perception

795 Centralized and reductionist 'command-and-control' strategies for outbreak management are 796 becoming less efficient in the highly complex, uncertain, and rapidly changing conditions that forest 797 ecosystems are confronted with today [133,194]. Therefore, decentralization and development of 798 strategies tailored to the local context is a key premise for sustainable management [195]. By 799 decentralization we mean the transfer of power from central authorities to lower levels of the 800 administrative and territorial hierarchy with the aim to improve efficiency and accountability, and to 801 better address differences in local contexts [e.g. 196]. The need for decentralization is, however, stage 802 specific – while centralized actions are needed in the preparedness phase (e.g. legislative changes and 803 education), a higher degree of context-dependency is required in the remaining phases. At the same 804 time, managing large-scale outbreaks requires a high-level of cross-sectoral mobilization and 805 formulation of roles, institutions and incentives [197] that support individual (decentralized) actions. 806 We have therefore formulated a holistic framework, which strives to address social and ecological 807 conditions related to managing bark beetles and the disturbances they cause. This framework extends 808 beyond existing approaches in several ways.

809 First, current management of bark beetles in Europe typically emphasizes direct control of beetle 810 populations, while maintaining only a lose connection with fields such as silviculture, economics, 811 monitoring, infrastructure development, and stakeholder interaction. For example, silviculture can be 812 a critical element in the prevention and recovery phases of the management cycle in production 813 forests, but it can also counteract disturbance management objectives. Although there exist systems 814 that consider trade-offs between the quantity and stability of forest production [198,199], they are 815 rarely deployed (but see [200]). Likewise, Integrated Pest Management [201], which strives to 816 integrate considerations and tactics from a range of disciplines and approaches, has never reached 817 broad acceptance in European forestry [e.g. 202]. We therefore propose that different fields of 818 management, including silviculture, monitoring, economics, ecology, education, and transportation, 819 should be integrated into a holistic outbreak management system. Yet, the complexity of such a system 820 may also hamper practical implementation, as often rigid legislative and organisational settings must 821 be overcome. Recent experiences with bark beetle outbreaks of unprecedented intensity, however, is 822 a strong incentive for changing management strategies.

823 Second, our framework inherently couples social and ecological dimension of disturbances, and this is 824 recognized to be of utmost importance for resolving different social-ecological problems [55]. Large-825 scale landscape transformations caused by outbreaks and their management affect human 826 communities and may trigger negative responses towards responsible authorities [e.g. 24,175]. At the 827 same time, the degree of institutional development and cooperation (e.g. between forestry, economy, 828 transportation, and nature conservation) determines our capacity to take appropriate precautionary 829 and responsive measures to face outbreaks, particularly if they occur at large spatial scales. The public 830 is increasingly aware of how forests affect the quality of their lives and thus endeavours to participate 831 in decisions affecting the fate of the forests. This increasingly applies even for countries where 832 participatory approaches do not have a long history, such as the former socialist countries of Europe 833 [203], some of which have become epicentres of the recent bark beetle outbreaks. Such bi-directional 834 social-ecological interactions can determine the overall success of outbreak management and should 835 be addressed across all phases of the management cycle, suggesting that current governance systems 836 need to be revised accordingly.

837 Third, the behaviour of policy-makers and managers is strongly driven by economic considerations, 838 and these may change over the course of an outbreak, depending on market dynamics. Large-scale 839 and persistent outbreaks may saturate international wood markets and reduce the profitability of 840 selling salvaged wood. Therefore, management decisions need to consider a broader economic 841 context and aim to mitigate negative impacts on the market, for example, by increasing timber storage 842 capacities and reducing planned harvesting and salvaging where possible. More strategic anticipatory 843 decisions may include market diversification and adaptation of regional wood-processing industries 844 towards large amounts of salvaged timber.

845 Finally, advances in different fields of science have not been adequately implemented into 846 management of bark beetle disturbances. This particularly includes advances in bark beetle monitoring 847 and forecasting based on intelligent trapping devices, remote sensing and machine-learning 848 classification algorithms, process-based ecosystem models addressing climate-sensitive disturbance 849 dynamics, governance systems such as ecosystem management and co-adaptive management, as well 850 as decision-support and resource-allocation systems. We suggest that interdisciplinary methods and 851 technologies need to be organized in a consistent framework throughout all phases of the 852 management cycle.

854 4.3 Final considerations

Bark beetles are not the only risk that is threatening European forests. Our proposed management framework should thus not be perceived in isolation, but be seen as part of a more comprehensive risk management and climate change adaptation agenda. This particularly applies for the management phases of preparedness and recovery, which are the most forward-looking elements in our framework. We here have included several management options that are broadly beneficial for addressing different types of future risks, such as options aiming to increase the ability to take timely actions (via monitoring, forecasting, social acceptance) and fostering social and ecological resilience [51,128].

862 In many European countries, rigid legislation, institutions, and logistic limitations can hamper the 863 implementation of here proposed framework, and the mismatch between legal and institutional 864 frameworks and the requirements of bark beetle management could increase further as outbreaks 865 intensify. Insufficient infrastructural and legislative preparedness, along with the low resilience of many European forests, will limit the options for mitigation. The framework proposed here can help 866 867 to facilitate transitions to new management systems and provide a starting point for managing the 868 forests emerging from the current wave of bark beetle disturbance. Moreover, societal awareness of 869 climate change-driven risks is increasing in many parts of Europe as a result of ongoing outbreaks, 870 potentially supporting a shift in the current bark beetle management paradigm.

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1461 Appendix A: Spruce distribution and growing stock map: Methodology

- 1462 We produced a map of Norway spruce growing stock in Europe by combining the live tree volume map
- of Moreno et al. [1] and the tree species cover map of Brus et al. [2]. The data and code can be found
- 1464 at figshare (<u>https://dx.doi.org/10.6084/m9.figshare.c.3463902</u>). The species distribution map is freely
- 1465 available at the European Forest Institute (http://dataservices.efi.int/tree-species-map/register.php).
- 1466 We transformed the volume map from a WGS84 projection with a resolution of 0.1333° to the
- 1467 ETRS_1989_LAEA projection of the tree species cover map with a resolution of 1×1km to facilitate 1468 further analyses.
- 1469 We classified the spruce biomass map into the categories 'low' (up to 50 m³ ha⁻¹), 'medium' (51 to 100
- 1470 $m^3 ha^{-1}$) and 'high' (above 100 $m^3 ha^{-1}$) biomass levels (Fig. 2).
- 1471 All analyses were performed in ArcMap 10.6.1 [3]. Graphical outputs were produced in R [4] using
- 1472 packages sf [5], ggplot2 [6] and raster [7].

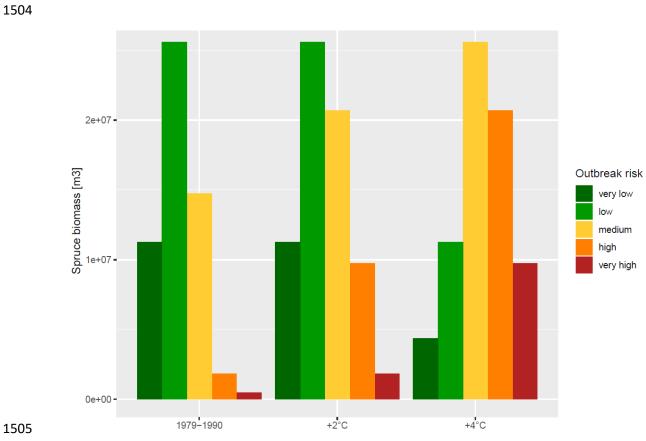
1473 Appendix B: Probability maps of spruce stands being disturbed by bark

1474 beetles: Methodology

1475 The annual probability of bark beetle damage (pBB) across Europe was calculated after Seidl et al. [8] 1476 on a 25×25 km grid. We used a constant stand age of 100 years, relative stocking density 100%, and 1477 spruce share 100%. Climate data was obtained from the Joint Research Centre 1478 (http://agri4cast.jrc.ec.europa.eu/). We calculated the base map for historical temperature conditions 1479 using climate data for the period 1979-1990, and modelled two climate change scenarios by adding 2 1480 °C and 4 °C. This approach focuses on the sensitivities to temperature as it expects a unidirectional 1481 change in this parameter for the coming decades, while precipitation changes remain uncertain and 1482 will likely differ regionally.

1483	pBB =	$\frac{e^{Z_{ijklm}}}{1+e^{Z_{ijklm}}}$
1484	Z _{ijklm}	$= \mu + a_i + b_j + c_k + d_l + e_m + (a \times b)_{ij} + (a \times c)_{ik}$
1485		$+ (a \times d)_{il} + (a \times e)_{im} + (b \times c)_{jk} + (b \times d)_{jl}$
1486		$+ (b \times e)_{jm} + \varepsilon_{ijklm}$
1487		
1488	рВВ	probability of bark beetle damage
1489	Z _{ijklm}	linear combination of predictor variables
1490	μ	intercept
1491	a_i	logarithmic mean annual temperature (i = 2-15°C)
1492	b _j	logarithmic mean annual precipitation (j = 500-2 000 mm)
1493	C _k	stand age (k = 100)
1494	d_l	relative stocking density (I = 1.0)
1495	e_m	host tree share (m = 100 %)
1496	ε _{ijklm}	error term
1497		

Class width in the presented maps (Fig. 3) was calculated as the difference between maximum and
minimum pBB over all maps divided by the number of classes. The resulting probability categories
were: 'very low' (pBB 0.3-1.96), 'low' (pBB 1.97-3.63), 'medium' (pBB 3.64-5.29), 'high' (pBB 5.3-6.95)
and 'very high' (pBB 6.96-8.63).



Appendix C: Biomass of spruce at risk in Europe

Fig. C1 Absolute volume of Norway spruce in different outbreak risk classes across different temperature conditions. The graph is complementary to Fig. 3 in the main text.

1510 Appendix D: Spruce growing stock in Europe's protected areas

Proportions of spruce growing stock inside and outside protected areas were calculated by overlaying the spruce distribution map (Appendix A) with the World Database on Protected Areas (WDPA) acquired from the Protected Planet network [9]. Protected areas included in the analysis had the following statuses: designated, inscribed, adopted and established. Further, we selected only those areas that were predominantly or entirely terrestrial. We calculated spruce growing stock for two different categories of protected areas:

- Highly protected areas: IUCN categories Ia Strict Nature Reserve, Ib Wilderness area, and II
 National Park
- 1519 2) Protected areas: IUCN categories Ia Strict Nature Reserve, Ib Wilderness area, II National Park, III
- 1520 Natural Monument or Feature, IV Habitat/Species Management Area, V Protected
- 1521 Landscape/Seascape, VI Protected area with sustainable use of natural resources
- 1522 Table D1 Spruce growing stock inside and outside protected areas

	Spruce volume (million m ³)	Spruce volume (%)
Total spruce volume	6 987	100
Spruce volume inside protected areas	1 645	23.5
Spruce volume inside highly protected areas	250	3.6
Spruce volume outside protected areas	5 342	76.5

- 1523 Further, we calculated the number and area of protected areas in Europe falling into the distributional
- 1524 range of spruce in Europe (Appendix A). To identify the distributional range of spruce, we selected
- 1525 areas containing more than 1 m³ha⁻¹ of spruce.
- 1526 Table D2 Number and area of protected areas inside and outside spruce distribution range

	Total number	No. within spruce range	Total area (km²)	Area within spruce range (km ²)	No. %	Area %
Highly protected areas	7 134	6 341	179 345	131 593	88.88	73.37
Protected areas	63 463	47 723	696 816	535 902	75.20	76.91

Appendix E: Main items of the comprehensive outbreak management

1529 framework

	PREPAREDNESS				
# Tools & Measures		Description			
1.1	Improving education	Development of new curricula, and intensive education and training at all levels of forest policy- and decision-making.			
1.2	Strengthening international collaboration	The transboundary scale of outbreaks and the potential introduction and spread of invasive pests require strengthened international collaboration on data and knowledge sharing, pest monitoring and crises management.			
1.3	Increasing knowledge transfer and evidence- based decision making	Intensifying outbreaks are increasingly questioning the efficiency of traditional approaches to controlling outbreaks. There is a need for improved knowledge transfer from science to policy, legislation and practical management, as well as the development of best practice examples, to improve management of bark beetle populations.			
1.4	Developing effective crises management programmes	Outbreaks occurring at national or supranational scales require well-prepared cross-sectoral responses (forestry, environment, finance, transportation, public security, etc.).			
1.5	Developing zonation for nature conservation areas	Landscape-level planning in nature conservation areas should include adequate buffer zones to prevent dispersal of beetles into adjacent managed forests.			
1.6	Maintaining multi- stakeholder dialogue	Dialogue should be maintained with all stakeholders involved in outbreak management or otherwise concerned with the forest and its development to increase the efficiency of measures, acceptance of the final outcome, and mitigate the risk of societal conflicts.			
1.7	Building relationships with local communities	Building relationships with local communities and clearly communicating risks and potential countermeasures prior to outbreaks lends legitimacy to outbreak management and reduces the risk of societal conflicts.			
1.8	Improving and/or establishing systems for monitoring forest susceptibility to disturbance and the dynamics of pest populations	Timely and efficient implementation of management actions require early detection of highly susceptible forest conditions, climatic extreme events that could trigger pest outbreaks, quantitative modelling and sampling of pest densities, and detecting the appearance of new pests.			
1.9	Maintain sufficient levels of well-trained professionals	Employment levels in forestry are going down, yet challenges - such as dealing with bark beetle outbreaks - are increasing. In order to be prepared to deal with these challenges it is important to have well-trained forestry personnel on site that knows the local conditions.			
1.10	Supporting advanced regeneration	Maintaining a vigorous advanced spruce regeneration facilitates a faster recovery of forest cover after a disturbance event.			
1.11	Maintain sufficient nursery capacity	Greatly increased demands on reproductive material of suitable species and provenances after large-scale bark beetle			

		disturbances may exceed the existing capacity of nurseries and could result in insufficient regeneration of disturbed areas.
1.12	Developing and maintaining an adequate forest road network	A sufficient forest road network is needed for small-scale interventions, resilience-oriented management, as well as efficient detection and removal of infested trees.
1.13	Increasing timber storage capacities	Sufficient facilities for wet storage of timber function as a supply buffer after windthrows and bark beetle outbreaks by preventing large quantities of timber to flood the market.

	PREVENTION				
#	Tools & Measures	Description			
2.1	Developing early-warning systems and integrating them in outbreak management	Development and maintenance of early-warning systems based on near-real time weather data, automated beetle monitoring, and/ or remote sensing data helps to identify areas with a high risk of bark beetle attacks, and to implement targeted prevention measures.			
2.2	Coordinating beetle management across the landscape	Effective management of outbreaks is often complicated in multi-owner landscapes. Plans for coordinated management actions across property boundaries is needed to prevent outbreaks to spread.			
2.3	Decreasing landscape-scale host connectivity	Aim to reduce the landscape-scale connectivity of susceptible hosts by implementing targeted landscape management measures that contain the spread of beetles from individual attack spots.			
2.4	Use pheromone traps to monitor beetle populations and potential invasions	Pheromone traps can be efficiently used to monitor beetle populations and inform management decisions on timing and intensity of control measures.			
2.5	Maintaining compositionally and structurally diverse stands	Mixed stands with a complex vertical and horizontal structure tend to be less likely to generate outbreaks and generally exhibit a higher survival rate under compounding disturbances than monospecific stands of homogeneous structure.			
2.6	Reducing the rotation period	Tree vulnerability to wind and bark beetle damage increases with age and tree size. Reducing the area of susceptible age classes reduces the overall outbreak risk.			
2.7	Increasing host tree resistance by thinning	Silvicultural treatments that reduce competition between trees can increase tree vigour and resistance against bark beetles.			
2.8	Early detection of infested trees	A prerequisite for efficient sanitation felling is the ability to detect infested trees early (in the green attack stage) using a range of terrestrial and remote sensing approaches.			
2.9	Reducing outbreak risks by sanitation felling	Removing infested trees from the forest while the beetle brood is still inside can reduce beetle populations, maintain forest health, and decrease outbreak risks. Sanitation harvest of windfelled trees to prevent build-up of beetle populations is also effective.			
2.10	Preventing beetle spread from felled trees and logs	Mechanical or chemical treatment of infested windfalls and logs can prevent beetles from leaving the trees and infesting live trees. Another option is the timely removal of infested trees from the forest.			
2.11	Creating habitats for the natural enemies of bark beetles	Bark beetles have a number of natural enemies (birds, predatory beetles, etc.). Creating diverse stands with favourable habitat conditions for natural enemies can reduce beetle populations and reduce outbreak risks.			

	RESPONSE				
#	Tools & Measures	Description			
3.1	Salvage logging	Salvage logging is the removal of infested, windfelled or otherwise damaged trees with the primary intention to recover economic losses. Salvaging needs to take place before timber quality deteriorates. Potential negative impacts of salvage logging on biodiversity should be considered.			
3.2	Reducing planned harvests	A reduction of planned harvests can free up capacities for logging of beetle-killed timber and mitigate adverse effects of a temporary timber surplus on the market.			
3.3	Subsidising response measures	Responses to a large-scale bark beetle outbreak may require substantial investments, which could exceed the capacity of forest owners. Subsidizing timber transport, storage, and other components of outbreak management can mitigate economic impacts and increase the efficiency of the response actions.			
3.4	Considering "no management" as a possible response option	No management needs to be considered as a possible response option in situations where salvaging is not economically viable and extensive sanitary felling, mass-trapping or other measures do not hold promise of containing the outbreak. In such situations, benefits from the retention of biological legacies should be exploited.			
3.5	Sanitation logging	Detection and removal of infested trees can be applied to prevent the spread of infestations, particularly for small infestation spots. Trees damaged by wind or other abiotic factors should be prioritized because they have weakened defences against bark beetles and serve as multipliers for beetle populations. Hazard-rating and other types of models can be used to optimize sanitation felling and reduce the connectivity of host trees and beetle populations.			
3.6	Increasing multi- stakeholder dialogue and communicating response strategies to the public	Maintaining a good dialogue with all stakeholders involved in outbreak management will improve the efficiency of control measures and the acceptance of final outcomes. Use of the media to communicate management strategies and progress to the general public will raise awareness and reduce the risk of negative responses towards management actions.			

RECOVERY					
#	Tools & Measures	Description			
4.1	Fostering diverse stands	During the recovery phase there are excellent opportunities to influence the tree species composition of the regeneration, thereby reducing the vulnerability to future outbreaks.			
4.2	Supporting advanced regeneration	Advanced regeneration present on site should be spared during logging operations, as it facilitates a faster recovery of the forest canopy and restores the microclimate.			
4.3	Harnessing early- successional species	Regeneration of early-successional species such as birch, poplar, and larch can swiftly establish a new canopy. Commercially more important species can later be planted under this canopy.			
4.4	Considering natural recovery processes	Forests have a high capacity to naturally recover from disturbances. Low-cost natural stand recovery options can be considered in areas where a speedy recovery of spruce forests is not of paramount importance and where locally relevant ecosystem services are also provided by naturally regenerating tree species.			
4.5	Planting seedlings on disturbed sites	Planting seedlings leads to a quicker recovery of tree cover and gives more control over the future tree species composition.			
4.6	Protecting the regeneration against adverse effects	Protection of seedlings against animal browsing and competing vegetation improves the growth rate and quality (shape) of the trees.			
4.7	Integrating disturbance legacies into the recovering forest	Disturbance legacies, such as remaining live trees and standing and downed deadwood, can be integrated into the recovering forest rather than being completely removed. Such legacies support the regenerating tree cohort and increase the structural diversity of the recovering stand.			
4.8	Reducing browsing by ungulates	Browsing by ungulates is a key limiting factor for regeneration of disturbed forests in many parts of Europe. Ungulate densities should thus be regulated to levels where they do not hamper a successful and swift regeneration of desired tree species.			
4.9	Maintaining multi- stakeholder dialogue	Maintaining the dialogue with all stakeholders involved in outbreak management makes it possible to track changing risk perceptions and responses.			
4.10	Forest insurance	Forest owners can be insured against certain kinds of forest damage and loss of future income in some countries (e.g. Finland and Norway). This provides an effective distribution of economic risks from disturbances among forest owners.			
4.11	Subsidising recovery measures	Recovery from large-scale bark beetle outbreaks may require substantial investments, which may exceed the capacity of forest owners. Recovery actions can be made more efficient by subsidizing afforestation with tree species mixtures, tree species that are well adapted to local climates, protection measures against browsing, etc.			

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