

1 **MODELING IN THE COVID-19 PANDEMIC: OVERCOMING THE WATER SECTOR'S**
2 **DATA STRUGGLES TO REALIZE THE POTENTIAL OF HYDRAULIC MODELS**

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21 **ABSTRACT**

22 Hydraulic models can provide efficient and cost-effective ways for water utilities to evaluate
23 changes in operating conditions (e.g., population dynamics, disasters), thereby increasing system resiliency
24 during crises. Unfortunately, model development remains out of reach for many utilities due to high
25 software costs, data needs, or personnel requirements. This study seeks to classify hydraulic modeling data
26 needs, identify success factors and challenges associated with model development, and determine whether
27 modeling a sub-zone of a larger water distribution network can provide useful insight during a crisis,
28 specifically, the coronavirus disease 2019 (COVID-19) pandemic. At the pandemic onset, we began
29 developing a hydraulic model of the water distribution systems of The University of Texas at Austin
30 campus—a subsystem of the water distribution network of Austin, Texas—to understand how

31 spatiotemporal changes in water demands impacted system performance. We found that the completed
32 model can offer useful insight into the impacts of demand changes within the modeled subsystem (e.g.,
33 potential locations of water stagnation). However, the data collection and processing challenges
34 encountered (e.g., siloed collection efforts, lack of standardization, lengthy processing) reflect barriers to
35 model development and use. The amount of time required to gather and process the necessary data shows
36 that model development cannot occur during a time-sensitive crisis, likely rendering any insight too late for
37 use. Here, we make recommendations to address data-related challenges and support utilities in
38 incorporating hydraulic modeling into emergency planning.

39 **INTRODUCTION**

40 When communities experience changes, whether acute (e.g., hurricanes) or protracted (e.g., public
41 health emergencies, population shifts), water infrastructure systems might no longer operate under the
42 conditions for which they were designed. Hydraulic models—mathematical descriptions of real-world
43 water distribution systems (Walski et al. 2003)—can provide utilities with critical information to understand
44 how such changes impact their water systems (e.g., increasing stagnation, altering pressures), enabling rapid
45 and effective responses and thereby building resiliency. However, fully developed and calibrated hydraulic
46 models are typically accessible only to relatively wealthier or urban utilities. Smaller, rural, or resource-
47 constrained water utilities often do not possess hydraulic models—some might not even have digitized
48 maps or records of their infrastructure. Other utilities often have only limited access to models prepared by
49 outside consultants for design purposes, which may be based on unclear assumptions or represent only a
50 portion of their distribution system (Atkinson 2014), thereby making the model of limited use for long-
51 range planning or crisis response purposes. For managers to take advantage of the potential benefits that
52 models can offer in planning (e.g., forecasting population dynamics, development) and crisis management
53 (e.g., identifying stagnation, low pressure), utilities must build, calibrate, and maintain their own hydraulic
54 models. A complicating factor in model development—one that is frequently overlooked in hydraulic
55 modeling literature and technical resources—is the data requirements and sheer amount of data processing
56 needed to build models. Often, instructional modeling literature (e.g., textbooks, industry guides, software

57 documentation) relies on the assumption that the modeler is in possession of all necessary data in the
58 appropriate format; in practice, this is rarely the case. The result of these extensive data and processing
59 needs is that model development is a lengthy, time-consuming process that cannot be completed in the
60 midst of a crisis. At the onset of the recent coronavirus disease 2019 (COVID-19) pandemic, our research
61 team began development of a hydraulic model of a real-world distribution system with the goal of better
62 understanding the impact of pandemic-related policies on system performance. As this study shows, if a
63 hydraulic model does not already exist when a crisis occurs and model development begins at the onset of
64 the event, the crisis will likely be nearly over by the time the model is ready for use.

65 While researchers have reviewed the many recent advances in the development and application of
66 hydraulic models (Bach et al. 2014; Campisano & Creaco 2020), actual adoption by water utilities can be
67 hindered by underlying data problems. Data issues impacting hydraulic modeling include the lack of
68 standardization in water data (e.g., format, timescales, type of data collected), siloed institutional expertise
69 and data collection efforts (e.g., multiple disjointed collection efforts occurring across departments), and
70 the underuse of collected data. Notably, the water sector lags behind other industries (e.g., transportation,
71 energy, telecommunications) in the application of data science and analytics (Kadiyala & Macintosh 2018;
72 Neemann et al. 2013). For instance, a 2018 Water Research Foundation study found that only 10% of data
73 collected by water utilities was analyzed and used (Kadiyala & Macintosh 2018). Others have identified
74 the lack of uniformity in collecting, analyzing, and applying water data as a longstanding challenge in the
75 industry (Deloitte 2016; Kiefer & Krentz 2018). However, progress is underway as the industry gradually
76 begins to capitalize on existing data and embrace data analytics (Deloitte 2016). Previous work has
77 summarized the trends towards data driven urban water management (Eggimann et al. 2017; Neemann et
78 al. 2013) and hydroinformatics (Makropoulos & Savić 2019), though all acknowledge challenges remain
79 to transform digital data and institutional knowledge into actionable information. Researchers have worked
80 towards addressing data issues by outlining steps to embrace data analytics for broader utility management
81 (Keck & Lee 2021) and demonstrating new data management systems and technologies (Carriço et al. 2020;
82 Flint et al. 2017; Kawasaki et al. 2018). For instance, Keck & Lee (2021) offered recommendations for

83 wider implementation of data analytics in the water industry, such as developing a culture around analytics
84 by educating all levels of an organization’s workforce on the value of data and data integrity, building an
85 organizational “toolbox” of core tools and technology, and providing professional development and
86 collaborative research opportunities. Others demonstrated the application of new water data integration
87 technologies for asset management (Carriço et al. 2020) and flood control modeling (Kawasaki et al. 2018).
88 In the hydrology space, researchers developed a data management and classification system for integrating
89 social science data (e.g., census data, social vulnerability index) and biophysical water data (e.g., storm
90 event data, land use changes) to advance interdisciplinary social water science (Flint et al. 2017).

91 Despite these advances, a gap remains in defining and developing a data classification system for
92 hydraulic modeling as well as providing an in-depth discussion of the specific modeling-related data
93 challenges facing utilities. Previous work has emphasized the importance of data management for overall
94 utility management and for specific applications (e.g., asset management, flood control, hydrology).
95 However, the pathway for efficient data collection, curation, and management needed for hydraulic
96 modeling has not been mapped. Further, technical documentation rarely mentions data needs or processing
97 requirements, instead jumping directly into the model building process. To address this gap, in this study
98 we developed a hydraulic model of a subsystem of a large municipal water utility. In doing so, we seek to
99 (1) classify hydraulic modeling data needs and document the data collection and processing stages, (2)
100 identify success factors and challenges associated with model development, and (3) determine whether
101 focusing on a smaller subsystem can provide useful insights to management during a protracted crisis while
102 alleviating some data-related challenges. Such developments can promote and facilitate the adoption of
103 hydraulic modeling tools to support decision making and improve resiliency, measures that are urgently
104 needed as highlighted during the COVID-19 pandemic.

105 While the state of data management in hydraulic modeling and the broader water sector lags, the
106 emphasis on infrastructure resiliency is greater than ever (Brears 2018; Florin & Linkov 2016).
107 Resiliency—defined by the National Academy of Sciences as “the ability to prepare and plan for, absorb,
108 recover from, or more successfully adapt to actual or potential adverse events” (NAS 2012)—is widely

109 discussed in policy and literature (Brears 2018; Florin & Linkov 2016; Horn 2020; Shin et al. 2018; US
110 EPA 2019b). The America's Water Infrastructure Act (AWIA) of 2018 “requires community water systems
111 serving more than 3,300 persons to develop or update risk and resilience assessments and emergency
112 response plans” (US EPA 2019b). The AWIA mandates utilities “conduct an assessment and reduce risk,
113 plan for and practice responding to emergencies, and monitor systems for contaminants” (US EPA 2020a)
114 as well as develop an Emergency Response Plan (ERP) (US EPA 2019a). However, ERPs lack
115 standardization, and the ERP mandate does not specifically require utilities to develop or maintain hydraulic
116 models. This study seeks to show how, despite challenges in development, hydraulic models can be an
117 important tool for improving resiliency and emergency planning—and therefore belong in a utility’s ERP.

118 Researchers have demonstrated the effectiveness of hydraulic modeling in studying protracted
119 changes in operating conditions (e.g., shrinking urban populations, Faust & Abraham 2014; gentrification
120 of urban neighborhoods, Faure & Faust 2020; water conservation measures, Abokifa et al. 2020; Zhuang
121 & Sela 2020) as well as acute or sudden disasters (Mentes et al. 2020). Models developed in these studies
122 assessed the impacts of the examined changes on pressures and fire flow capacities (Faure & Faust 2020;
123 Faust & Abraham 2014), water quality (Abokifa et al. 2020), network performance (Zhuang & Sela 2020),
124 and the ability to meet demands with rapidly reduced supply (Mentes et al. 2020). Recently, with the
125 proliferation of Advanced Metering Infrastructure (AMI) systems, researchers have advanced the
126 application of digital twins in the water sector (Conejos Fuertes et al. 2020), enabling real-time dynamic
127 demand assignment in hydraulic simulations (Shafiee et al. 2020). These modeling studies demonstrate
128 how hydraulic models can be used to study uncertain operating contexts. One such context is the COVID-
129 19 pandemic. Beginning in March 2020, the COVID-19 pandemic developed into a significant protracted
130 crises facing the water sector, with utilities worldwide experiencing widespread operational and financial
131 challenges (Spearing et al. 2020; Berglund et al. 2021). Increased digitalization of the water sector, data
132 management improvements, and hydraulic modeling played a key role in responding to the COVID-19
133 pandemic and are expected to continue to be critical in future crises (Neal 2020; Poch et al. 2020). For
134 example, a challenge that could be addressed with modeling is understanding potential impacts of changing

135 demands resulting from the implementation of social distancing policies (SDPs) and shifts in occupancy
136 from commercial, industrial, and academic spaces to residential spaces. Such population shifts can alter
137 water usage patterns (Spearing et al. 2021), thereby increasing water age in areas with reduced occupancy
138 and potentially promoting the growth of harmful microorganisms such as *Legionella* (Wang et al. 2012).
139 These water quality concerns require operational and management adjustments such as increased system
140 monitoring and flushing (Deem 2020; Faust et al. 2021). Hydraulic modeling can be used to better
141 understand the impact of changes in demand due to SDPs and identify areas vulnerable to water quality
142 degradation within a water distribution system (Pesantez et al. 2022). Having this knowledge during an
143 ongoing crisis can help utilities make targeted operational changes, contributing to a more efficient and
144 cost-effective management response.

145 To address the gaps outlined in hydraulic modeling data classification and management and
146 demonstrate how a model can improve management response and resiliency, we developed a hydraulic
147 model of the real-world water distribution network serving The University of Texas at Austin (UT Austin),
148 a subsystem of the water distribution system of the City of Austin, Texas. With the goal of supporting
149 utilities who seek to develop their own hydraulic models, this paper classifies modeling data needs and
150 provides documentation of the collection and processing stages before discussing the success factors and
151 challenges associated with model development. Finally, we perform a hydraulic analysis with the completed
152 model simulating changes in water demands on campus due to SDPs to determine if we can learn
153 information that can support decision-making in a crisis by isolating a portion of a larger water distribution
154 network.

155 **METHODS**

156 Developing a hydraulic model of a water distribution system involves (1) obtaining and processing
157 the required data, (2) building the model with modeling software, (3) calibrating and testing the model, and
158 finally, (4) conducting analyses. As noted, there are many existing technical resources for model building,
159 calibration, and hydraulic analysis (e.g., textbooks, Boulos et al. 2006, Houghtalen et al. 2016, Walski et
160 al. 2003; industry guides, American Water Works Association [AWWA] 2013, Edwards 2008, Walski

161 2000, 2017; Bentley 2021a; Klise et al. 2017; US EPA 2020). These resources typically omit the first steps
162 of modeling—obtaining and processing the required data—and proceed directly to building the model in a
163 software program. As such, to address our first research objective, we emphasize the initial stages of model
164 development, with the goal of improving modeling processes by providing a classification system for
165 hydraulic modeling data needs. Figure 1 shows the resulting footprint of data collection and hydraulic
166 model development processes and summarizes the data sources and types, processing stages, and timeline
167 associated with each stage.

168 *Study Area*

169 UT Austin is a large, urban, public university in the United States serving approximately 70,000
170 people (UT Austin, 2021). The water distribution system serving the 400-acre campus is independently
171 maintained and operated by university utilities but is supplied by the surrounding municipal distribution
172 system via more than two dozen metered connections. The water distribution system serving the campus
173 forms a closed system, in which water entering and leaving the system is metered (Morrison 2004; Sela
174 Perelman et al. 2015). The water entering the system is metered via city metered connections and water
175 only exits the system via consumption by on-campus users. As a controlled system with independently
176 managed water infrastructure, based on the number of customers served, the campus provides a comparable
177 proxy for a small municipal utility or a sub-zone of a larger utility (e.g., a pressure zone or a district metered
178 area). By isolating and modeling only the campus distribution system, we seek to understand if university
179 utility managers could gain useful information about potential vulnerabilities in their subsystem.

180 The main campus system supplies drinking water to approximately 80% of the campus; buildings
181 not supplied by this closed system have individual direct connections to the city supply and were not
182 included in the model. The campus includes diverse water users, including buildings (e.g., classrooms, labs,
183 offices, athletic facilities, and dormitories), a power plant, and chilling stations. There is no water storage
184 or pumping within the campus network; however, the university distribution system is subject to the
185 pumping and water quality conditions of the surrounding city pressure zone. Notably, other campus

186 infrastructure exists to supply irrigation and reclaimed water to parts of campus. Because these additional
187 systems do not supply drinking water, they were not modeled in this study.

188 *Data Sources and Types*

189 Developing a hydraulic model that can be useful to a utility during a time of crisis requires: (1) the
190 physical system characteristics (e.g., pipe material, age, size, elevation), (2) network layout (e.g., pipe
191 locations and connections), (3) user characteristics (e.g., locations, elevations, diurnal demands), (4)
192 information about the sources feeding the system (e.g., location, volume supplied), and (5) measured system
193 parameters that can be used to calibrate the model (e.g., pressure measurements). To meet these data needs,
194 thirteen datasets were obtained from ten unique sources (Figure 1). Online publicly available resources
195 (Google Earth and USGS) provided geospatial data for the user locations and elevation data. The remaining
196 datasets were provided by university-affiliated departments and technical personnel with knowledge of the
197 system and access to proprietary digital information. The mechanical distribution group, which oversees
198 the operation and maintenance of the water distribution system, provided data directly to the research team
199 and coordinated on the team's behalf to obtain geospatial data from the university GIS office and billing
200 data maintained by the municipal utility that supplies the university system. This group provided the
201 physical infrastructure and network layout information needed to build the actual hydraulic model. The
202 energy management group maintains internal billing data for both water and energy and provided water
203 billing data for the system users, which was needed to estimate users' water demands. The power plant and
204 six chilling stations are managed by the power plant operations group, who provided additional data for
205 these specific users so that their demands could be estimated and incorporated into the model. The energy
206 management group, together with the control systems group, manages an online portal for water and energy
207 data collected from digital meters throughout the university campus. Finally, a university researcher who
208 maintains pressure monitoring sensors throughout the distribution system provided pressure data that could
209 be used to calibrate the model. These 13 data components are grouped into three broad categories based on
210 the data format and type of information included—geospatial data, sensor data, and institutional
211 knowledge—each of which is described in further detail as follows.

212 *Geospatial Data*

213 The geospatial information required for hydraulic model development includes the layout of pipes
214 in the network, water source locations (e.g., meter connections to the city infrastructure in this case), user
215 locations, hydrant locations, and elevation. Pipes, sources, users, and hydrant locations are all required to
216 build the actual network model. Elevation data are required for each point in the network (e.g., pipe junction,
217 user, source) to perform a hydraulic analysis. In this instance, the geospatial data were obtained from three
218 sources in different formats. The pipe network, hydrant locations, supply meter locations, and elevations
219 (10-ft contour lines) were received as shapefiles. The pipe network shapefile contained diameter, material,
220 and status (e.g., abandoned or in service) for most pipes. Had the physical network data not been available
221 in shapefile format, digitizing and georeferencing of existing physical infrastructure maps would have first
222 been required. User locations were obtained manually via Google Earth as latitude and longitude
223 coordinates as this information was unavailable as a shapefile.

224 *Sensor Data*

225 Sensor data refers to information gathered from water meters or other types of sensors installed
226 throughout the system. In this study, sensor data were obtained from six sources. To characterize users'
227 water demands and diurnal distribution, water consumption data are needed. Hourly-resolution
228 consumption data were obtained from digital meters installed in approximately 60% of buildings throughout
229 campus. The digital meter data were validated and supplemented by monthly-resolution data from manually
230 recorded meters on 85% of buildings. To characterize the water supplied to the campus system from the
231 city sources, flow information at each source connection (city meter) was needed. Supply volumes were
232 obtained from monthly billing data maintained by the city and validated using the monthly building meter
233 data maintained by the energy management group for billing purposes. Supply volume data also were used
234 in model validation to calibrate flows through each supply meter. For further model validation, pressure
235 data are needed and were obtained from five sensors located across the campus collecting pressure over a
236 nine-month period with a sub-minute resolution. Notably, lower resolution (e.g., hourly, sub-hourly)
237 pressure measurements would likely be sufficient for calibration purposes. While high-resolution data

238 provided a greater level of accuracy, it also added to the challenges of reconciling many different temporal
239 resolutions in the data processing stages.

240 *Institutional Knowledge*

241 The model building process requires knowledge that is often not formally documented about water
242 sources, users, and general system characteristics and functionality, beyond what is conveyed in the
243 geospatial and sensor data. Several utility managers across three campus utility groups—mechanical
244 distribution, power plant operations, and energy management—shared such institutional knowledge
245 throughout the data collection, data processing, and model building stages via email, virtual meetings, and
246 phone calls. This information included, but was not limited to: descriptions of the system and its interaction
247 with the surrounding municipal infrastructure; lists and descriptions of the connection points that supply
248 the system; lists and clarification of which users are served by the water distribution system of interest (e.g.,
249 the domestic potable system vs. reclaimed or irrigation); clarifications regarding missing information in the
250 pipe network layout, meter locations, and hydrant locations (e.g., newly installed pipes not included in the
251 GIS files, missing pipe diameters); characteristics of the energy facilities located on the system (e.g.,
252 composition of water supply at each facility); and explanations of the metering systems used throughout
253 the distribution network. Our partners in utility management were consulted repeatedly throughout the
254 project to gain a better understanding of system operations, clarify missing or unclear information, or to
255 request additional data. Without these consultations, the research team would have been forced to rely solely
256 on the geospatial and sensor data, the result of which would have been incorrect pipe layouts (e.g., a newly
257 built section of the campus excluded from the model), delineated system boundaries, and calculated user
258 demands (e.g., data from the wrong meters used to calculate demands).

259 *Data Processing*

260 Given the amount of data obtained and the wide variety of data formats and sources, three stages
261 of processing were undertaken, as shown in Figure 1: (1) performing a system-level analysis (i.e., a mass
262 balance analysis of inputs and outputs), (2) preparing the physical infrastructure data, and (3) preparing the
263 data used in calibration and analysis.

264 *System-Level Analysis*

265 Creating a hydraulic model requires an understanding of the real-world water distribution system
266 under consideration (e.g., the water sources, system boundaries, and largest water consumers). To better
267 understand system-wide trends in consumption, identify dominant users, and carry out quality assurance
268 and control (QA/QC) with the received data, a mass balance analysis was performed to account for all
269 inputs and outputs to the system. Because the provided demand data included meters for all university-
270 owned buildings—not only those served by the distribution system under consideration—non-system
271 meters were manually filtered out using lists supplied by the mechanical distribution group. Unlike a typical
272 municipal system, approximately 60% of water users were outfitted with high-resolution digital water
273 meters, providing a high level of data coverage across the network. Had the system not been metered to this
274 extent (i.e., many buildings with only monthly billing meters or no meter at all), we would have made
275 assumptions about user demand patterns based on the monthly billing usage (if available), building type,
276 and size. To calculate the demands of the power plant and five chilling stations—which receive a
277 combination of municipal reclaimed, onsite recovered, irrigation, and domestic drinking water—the
278 domestic drinking water component of the supply was separated for each facility. The approximate inputs
279 to the system (flow volume through meters connecting to city mains) were calculated to determine monthly
280 system supply.

281 The mass balance analysis proved to be a fruitful, but time-intensive, exercise. Numerous errors
282 were discovered in the data involving individual meter readings, meter classification (e.g., building feed vs.
283 submeter), or data recording. Potential data errors (e.g., readings of 0, abnormally high values, missing
284 values) were forwarded to the energy management or power plant operations groups for confirmation and
285 correction. Ultimately, this process resulted in more accurate data and the correction of previously unknown
286 reporting errors in multiple departments. Had this mass balance exercise not been completed, incorrect
287 demand data for multiple users, including some of the largest consumers, would have been used for the
288 hydraulic model, leading to a less accurate understanding of the system and its vulnerabilities.

289 *Physical Network Infrastructure Data Preparation*

290 Processing of the physical infrastructure data was required to ensure all data were in shapefile
291 format and contained only the physical infrastructure of interest. Geospatial data were compiled and
292 prepared as shapefiles in ArcMap (Esri 2020) before being exported to the model building software. For
293 geospatial data received from the university GIS office, required processing involved selecting the features
294 to be included in the model based on specific attributes (e.g., ownership, operation status), creating new
295 layers from these selections, and exporting the layers as new shapefiles. Because geospatial data were not
296 readily available in shapefile format for the buildings on campus (water users), the building names and
297 coordinates (obtained via Google Earth) were compiled into a table, converted to a layer, and then exported
298 as a shapefile.

299 *Calibration and Analysis Data Preparation*

300 Simulating system behavior and user demands requires real-world data from the study area to
301 compare against model results. Preparation of the data that would eventually be used in model calibration
302 and the hydraulic analysis took place before and congruently with the model building phase. To prepare the
303 pressure data for use in calibration, files for each of the five sensors were compiled and reformatted to the
304 appropriate time scale. Daily profiles for each sensor were plotted, against which simulated pressures could
305 be compared. To confirm relative accuracy of the pressure and elevation data, pressures and elevations at
306 each sensor were compared and validated (i.e., higher pressures occurred at low elevations, lower pressures
307 at high elevations). To prepare the demand data for use in analysis, after thorough QA/QC, correction of
308 discovered meter errors, and resolution of differing temporal scales, base demands were determined for
309 each user based on meter data for a representative pre-pandemic month that showed average consumption
310 behavior.

311 *Hydraulic Model and Software Requirements*

312 *Model Building*

313 Highlighting a challenge for resource-constrained utilities with limited technical knowledge and
314 software access, model development and analysis in this study occurred across multiple software platforms,
315 because no one program contained all the preferred tools. Importantly, several software options are

316 available for each of the tasks described. As such, in Figure 1 and below we identify the programs applied
317 in this study, with the acknowledgement that other programs may be utilized based on availability. After
318 obtaining, processing, synthesizing, and cleaning all data, the resulting final dataset contained GIS
319 shapefiles (physical system infrastructure) and time series data (supply, demand, and pressure). To build a
320 hydraulic model, this GIS and times series data needs to be translated in an accepted format for hydraulic
321 modeling software. There are numerous hydraulic modeling software programs in existence, with EPANET
322 (US EPA 2020b) being a popular and commonly used publicly available option. However, EPANET does
323 not have GIS integration capabilities and requires data in .INP file format with a specific structure
324 categorizing pipe connectivity and demand and source node coordinates. Further, EPANET offers limited
325 model building functionality compared to commercial hydraulic modeling software programs (e.g.,
326 automated model-building tools, easy system modifications) and after initial testing proved to be an
327 inefficient modeling software option for the task of building the model. As such, model development was
328 completed in Bentley OpenFlows WaterGEMS (Bentley 2021b), a commercial software capable of reading
329 GIS shapefiles. Using Bentley's ModelBuilder tool, the physical infrastructure shapefiles previously
330 cleaned in ArcMap were imported for the pipe network, hydrants, users, and source meters to create a
331 hydraulic model. To do so, the ModelBuilder tool (and similar tools offered in other GIS-compatible
332 modeling programs) converts GIS data consisting of lines (e.g., pipes) and points (e.g., users, meters,
333 hydrants, pumps) into a network of edges and nodes, establishing connectivity between the elements. Once
334 the network model is created, skeletonization—the process of removing the parts of the hydraulic network
335 that do not significantly impact the behavior of the system—is required to simplify the model and reduce
336 unnecessary amounts of data and time-consuming troubleshooting (Walski et al. 2003). In this study,
337 skeletonization was completed manually and with the automated Skelebrator tool to remove abandoned
338 pipes, orphan nodes/pipes, dead-end pipes with a diameter less than or equal to 4 inches, and nodes not
339 located at pipe junctions. Once model construction and skeletonization was completed, previously
340 calculated base demands were assigned to all water users. Using the TRexWizard tool, elevations were
341 assigned to all junctions from the imported USGS elevation contours shapefile. A skeletonized network of

342 municipal piping surrounding the university was added, with connection points between the city and the
343 university distribution network at each of the supply meter locations. A reservoir, pump and tank were
344 added to the external city network to simulate pumping conditions in the surrounding city pressure zone.

345 *Calibration and Analysis*

346 While Bentley offers numerous tools for model development, to integrate the model with automated
347 analysis the completed network model was exported as an .INP file to be used in publicly available software
348 including EPANET and the Water Network Tool for Resiliency (WNTR) (Klise et al. 2018). WNTR, an
349 open-source Python package that integrates hydraulic and water quality simulation and offers advanced
350 resiliency analysis options, was utilized so that the modeling analysis could be available and completed
351 with a publicly available, free software. As many utilities, including the university utility in this study, do
352 not have access to commercial modeling software, it was desirable to have the final model in EPANET
353 .INP file format so that our utility partners could freely use the model in EPANET or WNTR in the future.

354 Once imported to WNTR, to calibrate the model the following parameters were adjusted manually
355 until simulated pressures at each of the five sensors matched the measured daily pressure profiles in both
356 pattern and magnitude: pump curve, pump control rules, tank levels, and tank dimensions. Monthly flow
357 data was used to validate the magnitude of simulated flows through the connection points (supply meters)
358 between the university system and city water mains. Water user demands and relative changes in demand
359 during the COVID-19 pandemic provide the foundation of the hydraulic analysis in this study. Two demand
360 scenarios—base demand (pre-SDP implementation) and low demand (during SDP implementation)—were
361 simulated using the EPANETSimulator (Klise et al. 2017) to measure water pressure, flow velocity, and
362 relative water age across the system. Simulation results for the base and low demand scenarios were then
363 compared to assess the impact of changes in demand on system performance.

364 *Timeline*

365 The project schedule (Figure 1) shows the time requirements of each process component. Despite
366 the urgency to employ a completed model for use in response to the pandemic, the estimated total project
367 length was approximately eight months. While challenges were encountered, particularly around data

368 processing and cleaning, our utility partners were accessible and cooperative and much of the data needed
369 already existed, *making this timeframe of about eight months the best-case scenario given our*
370 *circumstances*. Without this level of cooperation, or if critical data had not existed, project completion
371 would have been significantly delayed or impossible. For instance, had a GIS shapefile of the pipe network
372 not existed, the research team likely would have needed to digitize and georeference paper maps. Had
373 pressure sensor data not been available, field tests and measurements from across the system would have
374 been required. Notably, project length for other researchers or utilities will vary greatly based on access to
375 resources such as trained available staff, software, data, and—above all else—funding.

376 Among the project components, there was overlap between the data collection, processing and
377 modeling phases, reflecting congruent iterative processes over the course of these eight months. Due to the
378 rapidly evolving nature of the COVID-19 pandemic and data quality issues encountered, supply and
379 demand datasets were updated frequently as new information became available. Given the amount of new
380 sensor data and institutional knowledge that was needed throughout the entire project, gathering,
381 processing, and interpreting these types of data continued in tandem with other project tasks until near-
382 project completion. Once a skeletonized, fully labeled model had been created with the physical
383 infrastructure data, calibration and analysis could occur.

384 ***Limitations***

385 This study is not without limitations, the primary one being that the study area is a university
386 campus. While the campus distribution system is managed independently and therefore operates in many
387 ways like its own utility, it is impacted by the larger municipal distribution system. Further, given the
388 distinction between the university utility and a traditional municipal utility, there may be differences in
389 organizational structure, data policies, and technology access between university utilities and other public
390 or private utilities. Additionally, as university researchers, our team had access to resources (e.g.,
391 technology, personnel, scheduling) not typically available to some utilities (the issue of academic resources
392 is addressed further in the Results and Discussion). Despite these differences, as an independently managed
393 subsystem of a larger network, hydraulically the campus still serves as a useful study area representative of

394 a pressure zone or district metered area. Because the data related challenges we experienced reflect many
395 of the sector-wide problems discussed in the literature, we believe insights gained are transferrable to the
396 broader water sector. For instance, the underuse of collected water data encountered here is a common
397 theme in the water sector in general (Kadiyala & Macintosh 2018). While every utility—whether public,
398 private, or university-owned—will have unique management frameworks and challenges, the data
399 requirements in hydraulic modeling remain similar.

400 Further, it should be noted that this study does not detail the stages and data needs for calibrating
401 water quality models. The development and calibration of a hydraulic model is a critical first step towards
402 calibrating water quality models, as water quality models rely heavily on the transport of constituents (i.e.,
403 velocities and travel times). Once a hydraulic model has been developed and calibrated, additional
404 resources, samples, and data are required to characterize the specific local water quality conditions.

405 **RESULTS AND DISCUSSION**

406 Here, we address the second research objective by identifying the success factors and challenges
407 associated with the hydraulic modeling process, summarized in Table 1.

408 ***Success Factors***

409 Several success factors ultimately contributed to the model's completion. Use of all five software
410 programs (Figure 1) was aided by extensive open-source online resources offering technical support in the
411 form of forums, blogs, and videos (e.g., WNTR Read the Docs, EPANET Read the Docs, Bentley
412 Communities, YouTube, Stack Overflow). Further, our partners in utility management were generous with
413 their time, knowledge, data, and networking connections. The utility saw a clear need for a functional
414 hydraulic model and had specific applications in mind for deploying the model during extreme events and
415 in future planning and management decisions. The success of this cooperation highlights the significant
416 existing opportunities identified by other researchers in academic-utility partnerships for sharing resources
417 and expertise to advance the field of hydraulic modeling and water resource management (Keck & Lee
418 2015).

419 Working in an academic-utility partnership provided clear technology and personnel advantages.
420 Importantly, the research team had academic licenses to commercial software—Bentley and ArcGIS—that
421 allowed us to rely heavily on geospatial data and advanced automated modeling tools (e.g., Bentley’s
422 Skelebrator and TRexWizard tools) in the model building process. While open source technologies
423 (EPANET, Python, WNTR) also were used extensively, the core of model building was completed in these
424 GIS-based commercial software programs. Further, we were able to leverage available personnel, hydraulic
425 modeling expertise, and professional networks to determine what data were required, synthesize the data,
426 and apply it to the modeling process. The length of time required to complete a modeling project, while it
427 will vary at every utility, poses a major challenge for using modeling in a disaster response setting; operating
428 in a research environment provided the time, funding, and human resources needed to complete the project.

429 Importantly, the technology and personnel advantages experienced in this study are unique to
430 research settings and relatively wealthier, urban water utilities. For smaller, rural, or resource-constrained
431 utilities, technology and personnel are significant barriers to embracing modeling technology. The high cost
432 of commercial modeling software (most licenses cost thousands of dollars per year) creates further
433 inequities between resource-constrained utilities and those that can afford modeling programs. Beyond cost-
434 prohibitive software, hydraulic modeling requires trained technical staff. The scheduling needs around
435 hydraulic modeling would require a traditional utility to employ at least one part-time modeler to not only
436 build the model but continually update data and recalibrate the model as needed. Attracting and retaining
437 talent is one of many critical issues facing the water sector; however, for most utilities the urgent challenges
438 of replacing aging infrastructure and financing improvement projects necessarily take higher priority
439 (AWWA 2020). Without additional support, many utilities will not have the software, technical expertise,
440 or personnel resources needed to complete the lengthy data collection, processing, and modeling stages
441 undertaken in this study.

442 ***Challenges***

443 Despite the benefits associated with operating in a research environment, several challenges more
444 indicative of the broader water sector were encountered (Table 1). Notably, such challenges will likely be

445 intensified for modelers attempting to represent an entire distribution network. The number of sources
446 involved in the data acquisition phase (Figure 1) created difficulties in the initial project stages. Collecting
447 the required data was more time-intensive than anticipated because information needed to be requested
448 from many individuals and offices. For example, high-resolution digital meter data were obtained from the
449 university's "Energy Portal" (which contains both water and energy digital meter data) via the energy
450 management and control systems groups, while monthly resolution building meter data were provided by
451 a different source in energy management. A third source—the mechanical distribution group—provided
452 system supply data. As a result, some supply and demand data were provided in spreadsheets used for
453 accounting and billing purposes and required sorting and cleaning before analyzing. Determining which
454 offices had the required information and the authority to share it led to delays.

455 While every utility is unique, siloed departmental organization—like the structure encountered
456 here—is the norm in water and wastewater management, with utilities divided into departments such as
457 engineering, operations, customer service, and finance (Dell 2005). While these departments work well at
458 managing their specific responsibilities, weaknesses emerge (e.g., duplicate efforts, inefficiencies,
459 hampered decision making) when tasks cross multiple departments (Dell 2005). Data collection and
460 management is one such process requiring careful coordination and communication across departments. In
461 this case, there was not a standardized format for water data among different departments, meaning each
462 dataset was received in a different format (e.g., timescale, file type), nor was there one centralized location
463 for all water-related data. The number of sources and lack of cohesion among the various departments
464 consulted therefore led to increased processing needs.

465 While the specific division of data management responsibilities between utility management
466 groups seen here may be unique to UT Austin, lack of standardized or centralized data management is
467 typical across the water industry (Deloitte 2016; Kiefer & Krentz 2018). As such, modelers at traditional
468 water utilities that lack coordinated data collection and management processes will face problems similar
469 to those discussed above. These challenges point to the need for dedicated personnel, departments, or sub-
470 committees within utilities to coordinate data curation, standardization, and maintenance, as well as inter-

471 departmental communication. As noted, water utilities are collecting increasing amounts of data but only
472 putting a small amount to use (Kadiyala & Macintosh 2018). Having dedicated data management personnel
473 can improve data accessibility, consistency, and ease of use, thereby increasing overall data utilization and
474 improving data quality. In this study, errors discovered in the mass-balance analysis had gone previously
475 undetected because such analysis had not been performed on this part of the system before. The analysis
476 process itself led to improved data quality outcomes. Without coordinated data management efforts, the
477 barriers around acquiring, processing, cleaning, and synthesizing the data needed for a hydraulic model
478 may be insurmountable at some utilities. Modelers will have to consult multiple disparate departments (e.g.,
479 finance, operations, customer service) to gather the required information and devote additional time to data
480 processing. These tasks, already difficult under normal operating conditions, cannot be completed in
481 tandem if a utility is also actively responding to a crisis.

482 Coordinated data collection and management will not only improve efficiency but also better ensure
483 that the appropriate data are being collected. In this study, datasets that would have been useful in the
484 analysis (e.g., supply data on a smaller time scale, flow velocity meter data) were unavailable. Without
485 these data, modeling assumptions about the temporal distribution in demands were made. Conversely, while
486 pressure data at a sub-minute resolution improved the overall quality of analysis, lower resolution data
487 would have been acceptable if that were the only available option. Simply put, hydraulic modelers at most
488 utilities will use the best data available to them and make assumptions when there are gaps. Having
489 coordinated and standardized data management efforts can help utilities better understand what data exist,
490 what data are missing, and where data collection efforts should be focused to reduce these gaps and
491 assumptions.

492 Despite the potential benefits, industry-wide improvements in data management will occur only if
493 made a priority. In their 2020 State of the Water Industry Report, the AWWA found that of the top 20 issues
494 facing the water industry, data management ranked 19th among surveyed utilities (AWWA 2020). Many of
495 the issues that survey respondents ranked higher than data management—such as emergency preparedness,
496 compliance with regulations, cybersecurity, asset management (AWWA 2020)—can be enabled and

497 improved upon by advancing data management and analytics. Unfortunately, many utilities simply do not
498 have the resources to address anything other than the most pressing needs and without additional support
499 will be unable to make data management a higher priority.

500 In addition to difficulties stemming from siloed data collection efforts, certain network
501 characteristics can cause further complications. Complex or high-demand water users (e.g., manufacturing,
502 energy facilities) can pose additional data collection challenges because they frequently have irregular
503 metering systems, and the associated data might be managed by yet another department. Furthermore, these
504 types of users often have multiple water supplies (e.g., a combination of domestic potable, reclaimed, and/or
505 onsite reuse), and each supply component will have its own meter(s). For example, UT Austin maintains a
506 power plant and five chilling stations, each with a unique water supply composition and system of meters
507 and submeters. Because each water type is supplied by a different system, modeling the demands of such
508 users required first meeting with the facilities' manager (the power plant operations group) to understand
509 the metering system for each individual facility and then separating the various supply streams.

510 Throughout the modeling process institutional knowledge emerged as a critical source of
511 information. For instance, the mechanical distribution group verbally described the system boundaries and
512 clarified pipes alignments when this information was missing or unclear in the data. However, siloed
513 expertise—meaning each utility group has detailed knowledge of the system component they manage (e.g.,
514 energy facilities, accounting, distribution) but not the rest of the system—made transferring this institutional
515 knowledge difficult. This points to broader challenges surrounding the sharing of knowledge within
516 organizations in the engineering industry (Javernick-Will 2012; Sanaei et al. 2013). This pattern manifested
517 itself in our needing clarification on specific data points and having to consult multiple sources to get an
518 answer. For example, concerns about usage values for the power plant and chilling stations could not be
519 answered by the energy management group who provided the data. Rather, the question needed to be
520 directed to the power plant operations group. Similarly, while the mechanical distribution group was able
521 to share large quantities of data and knowledge related to the physical infrastructure and water supply and
522 serve as a liaison between other departments, they did not manage or maintain the campus wide user demand

523 data. This type of siloed expertise can not only reduce efficiency, but it risks the loss of valuable information
524 when utility managers leave or age out of the workforce (retirement has been a growing concern for the
525 water industry, AWWA 2020; Kane & Tomer 2018).

526 To avoid potential knowledge loss, models (and the associated data) must be documented and
527 understood by others in the future. Documenting assumptions, key steps taken, and decisions made is
528 essential throughout the entire process for clarity, quality, and reproducibility (Ayllón et al. 2021; Grimm
529 et al. 2014). Clear documentation of the modeling process is especially critical when hydraulic models are
530 prepared by a third party, such as an outside engineering firm. For instance, water utility managers for
531 Moore County, NC, discussed the difficulty of using models prepared by outside contractors due to the
532 number of assumptions, high cost, and fact that outsourced models often only represented part the system
533 (Atkinson 2014). Further, our research team has worked with utilities throughout the United States with a
534 wide range of modeling capabilities, from not possessing hydraulic models or even digitized records to
535 having fully staffed modeling departments. Utilities with limited in-house engineering expertise often turn
536 to outside firms and outsource the model development process. However, a common result of outsourcing
537 is that utilities never use—and might not even own—the completed model. Without clear documentation,
538 access, or ownership, it impossible for utility managers to maintain the model and use modeling tools to
539 make planning decisions or model changes in operating conditions during a crisis. In this instance, the
540 utility had previously contracted out model development to a consulting firm several years prior. However,
541 the resulting model was incomplete, provided no information or documentation about assumptions made,
542 calibration procedures, or other modeling decisions, and was thereby rendered useless. To our team’s
543 knowledge, the model had never been used by utility managers. Given the incompleteness of the previously
544 commissioned model and lack of accompanying documentation, an entirely new model was required so
545 that all assumptions and procedures could be documented, with the goal of providing both the model and
546 full documentation to future users.

547 The completed hydraulic model was developed over the course of eight months. As shown in the
548 project schedule (Figure 1), the first three months were devoted exclusively to data collection and

549 processing. While model building began in month four as soon as the physical infrastructure data were
550 processed, further data collection and processing continued in tandem with modeling, calibration, and
551 analysis until the penultimate month. These time requirements are the culmination of all previous discussed
552 challenges and create a resiliency gap in crisis response. A hydraulic model will be of little use in
553 responding to a crisis if it does not already exist, because development time is simply too long. Though
554 project timelines will vary depending on a utility's specific circumstances (e.g., available trained personnel,
555 data availability, funding), traditional utilities will likely experience similar challenges. Importantly,
556 focusing on a single sub-zone of the water network reduced data needs and challenges, implying that
557 modelers attempting to represent an entire system will likely face even greater difficulties than those
558 encountered here.

559 While the original intention of this project was to create a model to understand if vulnerabilities in
560 the network could be predicted in the context of the COVID-19 pandemic, by project completion the
561 pandemic was assumed to be in its final stages and utility management had developed other systems for
562 monitoring and responding to water quality issues. In short, by project completion, the key window when
563 a hydraulic model would have been the most useful in this specific crisis had passed. Had the model existed
564 in April 2020, utility managers could have simulated the demand changes taking place to understand how
565 water quality might be impacted throughout the system and directed resources (e.g., targeted water quality
566 sampling and flushing operations) to specific areas of concern. Without a hydraulic model, managers relied
567 on institutional knowledge of the system and widespread manual monitoring and flushing, actions that
568 required increased financial and human resources in a time of extreme risk and uncertainty. Fortunately, by
569 making these operational adjustments, utility managers avoided adverse water quality and public health
570 impacts. However, the use of additional resources during a crisis to avoid negative outcomes when more
571 efficient alternatives are available constitutes a gap in resiliency and indicates an area where improvements
572 can be made. Now that the model exists, with regular data updates and maintenance it can be used for
573 routine planning and management and will be ready for future crisis response.

574 ***Modeling During a Crisis***

575 Here we address the third research objective to determine how a hydraulic model can be useful to
576 identify the potential vulnerabilities (e.g., areas of high stagnation) during a crisis (the COVID-19
577 pandemic). The final hydraulic model (Figure 2) is comprised of 565 pipes and 503 nodes that deliver water
578 to 107 users including buildings, the power plant, and chilling stations. The total daily demand supplied is
579 estimated at 2,436 m³ (643,520 gallons) through a total pipe length of 31,170 meters (102,264 feet). To
580 understand the potential impact of SDP-related changes in demand on the campus system, two hypothetical
581 demand scenarios were tested. The standard base demand pattern was developed to represent conditions
582 over a typical 24-hr period (beginning at 12:00 am) prior to the onset of COVID-19 and SDP
583 implementation, with the average daily demand per building estimated at 19.5 m³ (5150 gallons). The low-
584 demand scenario, a 50% reduction from base demand, represents an approximate overall decrease in water
585 demands on the university campus after SDP implementation, when most faculty and students were working
586 and learning remotely but certain other essential operations (e.g., power generation, building cooling,
587 maintenance, research, administrative work) continued. This assumption was based on a review of building
588 water consumption meter data and the characterization of UT buildings' demand patterns before and during
589 the COVID-19 pandemic by Spearing et al. (2021). Figure S1 in the Supplemental Material (SM) illustrates
590 the base and low demand patterns applied in this case study. While outside the scope of this study, further
591 analysis of the digital meter data would allow for the development of building-specific demand patterns.
592 The three performance indicators chosen—pressure, velocity, and water age—represent a sample of
593 hydraulic and water quality initial indicators that can be used to assess system performance and reveal
594 deviation from the baseline or from set performance standards (Abokifa et al. 2020; Zhuang & Sela 2020).
595 Importantly, there are numerous applications and analyses possible using the completed model. As such,
596 the following analysis provides only a small subset of potential uses in the context of crisis response.

597 *Results*

598 The completed model was manually calibrated using measured pressure data from five sensors
599 located throughout the study area (Figure 3a). Resulting simulated pressures for the base demand scenario
600 and low demand scenario (Figure 3b and 3c, respectively), show simulated pressures matched the measured

601 pressures in magnitude and rank (i.e., the order of sensors from highest to lowest in measured data and all
602 simulation results is the same). Further, the differences between the measured and modeled pressures are
603 within the typical accuracy range of pressure sensor elevations (Walski 2021) and the elevation model used
604 (USGS 2021), indicating sufficient model calibration for this context. Summary statistics, measured across
605 the entire network over the full 24-hr simulation, are presented in Table 2 for the two scenarios. Results for
606 all three parameters exclude the reservoir, pump, and tank as well as their immediately adjacent pipes and
607 nodes, as these elements were added to replicate the pumping conditions of the surrounding municipal
608 system and do not represent actual existing infrastructure in the campus distribution system. Age results
609 exclude dead end nodes that do not supply water users (i.e., where node degree = 1 and user demand = 0)
610 such as fire hydrants or other types of dead ends.

611 Pressure results for the two simulated scenarios show that a 50% reduction in demand led to an
612 increase in pressures throughout the system. Figure 4 illustrates the pressure for the two scenarios at a
613 location in the center of the study area, where lower demands (dotted line) produced higher average
614 pressures compared to the base demand scenario (solid line). Because of the more gradual increase in
615 demands, the drop in pressure between the morning (hour 8) and midday (hour 12) was less steep in the
616 low demand scenario, with the minimum pressure occurring 3 hours later than in the base demand scenario.
617 Figure S2 in the SM shows the pressure results for additional selected locations in the network
618 demonstrating similar trends. Figure 5a summarizes the change in pressure ($pressure_{low} - pressure_{base}$)
619 across all nodes in the system at each hour. The distribution of the change in pressure at all nodes is shown,
620 with the greatest increases in pressure between the two scenarios occurring between hours 12-16, when
621 difference in the demands is greatest (see Figure S1 in the SM). Across all nodes over the simulation, the
622 overall increase in pressure was modest, with a change in mean pressure of +2.1 m (an increase of 4.5%
623 from the base scenario). In both scenarios, all pressures were above the state-mandated minimum of 24.6
624 m (35 PSI) (Texas Commission on Environmental Quality 2019). In terms of maximum pressures, the City
625 of Austin requires new buildings with pressures above 47.7 m (65 PSI) to install pressure reducing valves
626 (PRVs) (Austin Water 2021). Therefore, any pressure increases resulting in pressures above 47.7 m (65

627 PSI) at buildings that do not already have PRVs installed would potentially be of concern. However, in this
628 analysis, there was almost no change in the maximum pressure, revealing that in terms of pressure, the
629 system is relatively resilient to a 50% reduction in demand. Such results are in line with research examining
630 shrinking cities that found reduced demands typically did not drastically alter system pressures (Faust &
631 Abraham 2014).

632 As expected and consistent with other studies (Abokifa et al. 2020; Zhuang & Sela 2020), flow
633 velocity and water age results indicate that lowering demand does reduce flow velocity and increase water
634 age. Figure 5b summarizes the change in velocity ($velocity_{low} - velocity_{base}$) across all pipes in the
635 system at each hour, showing a decrease in velocity across the system from the base case scenario to the
636 low demand scenario. The distribution of the change in velocities reflect the respective demand patterns,
637 with the greatest decrease in velocity occurring in the hours when the differences between the demand
638 patterns were greatest. Overall, the 50% reduction in demand resulted in 0.021 m/s decrease in the mean
639 velocity (measured across all pipes over the full simulation period), which represents a 50% decrease from
640 the base scenario.

641 The change in water age between the two scenarios ($age_{low} - age_{base}$) is shown for all nodes
642 (excluding dead-ends without demands) in Figure 5c, with an overall increase in water age from the base
643 case to the low demand scenario. Similar to pressure and flow velocity results, the difference in water age
644 between the two scenarios becomes more pronounced as the difference in demand patterns increases after
645 hour 12. Importantly, the water age results do not consider the age of water entering the distribution system
646 at each of the supply points from the surrounding city distribution system. Therefore, the minimum,
647 maximum, and mean age results shown in Table 2 are relative age measurements and do not represent the
648 actual age of water in the system. Across all nodes over the full simulation period, mean water age increased
649 by 2.9 hours, or 39.1%. While a full water quality simulation would typically evaluate performance on a
650 multiday or weekly basis, 24 hours was found to be sufficient here as the difference in water age begins to
651 stabilize after approximately hour 18 (Figure 5c). When considering a longer timeframe, such as 72 hours,
652 results similarly show stabilized water age differences after hour 18 and display a cyclical trend reflecting

653 the 24-hour demand pattern and pumping rules in place. In terms of macroscopic water quality parameters
654 such as residual chlorine, this level of change in water age would not have a significant impact on chlorine
655 residuals due to the slow rate of monochloramine decay within the Austin system (relatively high pH of 9.6
656 and monochloramine disinfection) (Vikesland et al. 2001). However, in all simulation scenarios, utility
657 managers may wish to further examine outlier nodes with the highest change in water age, and these
658 locations may require additional targeted flushing.

659 *Management Implications*

660 By modeling the university subsystem, we can gain insight into the impacts of changes occurring
661 within the subsystem on performance indicators such as water pressure, flow velocity, and water age. In
662 this analysis over a simulation period of 24 hours, results showed that the system did respond to changes in
663 demand, though impacts were likely not significant enough to warrant specific management response
664 without further analysis (e.g., additional scenarios, longer simulation). Due to the specific network topology
665 and pipe diameters, changes in demands caused smaller magnitude velocity changes, which in turn
666 produced only limited increases in water age. Importantly, these results are network specific, and other
667 systems (e.g., those with less looping or fewer redundancies) could exhibit greater changes. In bounding
668 the model at the border between city and university infrastructure, we can not only reduce some of the data-
669 related challenges associated with model development, but also ensure that any changes observed in
670 performance indicators output by the model are the result of changes occurring *only within the university*
671 *system*. However, despite the benefits of modeling the university subsystem in this way, when delineating
672 one system or subsystem from another, information will always be lost at the boundaries. In this instance,
673 changes that occur outside the modeled subsystem in the wider distribution network would not be reflected.
674 For example, the university system is subject to the water quality conditions (e.g., monochloramine levels,
675 pH) of the city water treatment plants and surrounding distribution system. Changes in water quality at the
676 city level will not be captured in the model without more information or model adjustments, but as shown
677 here, the model can capture changes in water quality occurring within the university system.

678 With this understanding of the limitations of modeling a subsystem, utility managers can use the
679 model to compare the impacts of specific changes in operating conditions within their subsystem (e.g.,
680 SDP-related changes in demands on campus) and test management responses that are within their control.
681 For instance, in the context of the COVID-19 pandemic, campus utilities increased flushing and water
682 sampling after SPDs were implemented due to concerns about stagnation in empty or reduced-occupancy
683 university buildings. Such management practices have been broadly recommended by water professionals
684 nationwide throughout the pandemic (Deem 2020; Faust et al. 2021; Spearing et al. 2020), because
685 stagnation and growth of potential human pathogens are of concern in areas with vacant buildings. The
686 modeling tool demonstrated here could assist in these efforts by showing what the relative water age is at
687 each user in the system and where water age is particularly high (i.e., pinpointing areas of concern for
688 stagnation). Being able to use a model to identify system vulnerabilities is especially important during a
689 public health emergency like the COVID-19 pandemic, when the water sector workforce itself risk. If an
690 individual with advanced, but undocumented, knowledge of the system’s vulnerabilities is incapacitated, a
691 model can help fill in some of this critical information gap. While not shown here, extensions of the
692 simulation could also test the impacts of increased flushing to help managers efficiently rollout intensified
693 flushing protocols.

694 While demand increases were not a concern in this specific context and study area, such a model
695 can also be useful in areas where SDP implementation results in higher water use (e.g., residential areas
696 where more people are working from home and avoiding non-essential outings). As increased demand has
697 potential to cause issues of low pressure, particularly during peak use hours (Faure & Faust 2020), utilities
698 concerned with system performance could carry out similar analyses with higher demands. Results could
699 inform whether pressure drops during peak demand hours are reaching concerning lows (e.g.,
700 compromising service to customers or fire flow capabilities), and, if so, where problem areas exist.
701 Similarly, other systems may experience simultaneous decreases and increases in demand in different parts
702 of the system. During the COVID-19 pandemic, spatial redistributions of water demands were observed in
703 residential and nonresidential areas (Bakchan et al. 2021). For instance, a pressure zone containing both a

704 business district and residential neighborhood could see demand decreases in the business district and
705 increases in the neighborhood. To model such changes, distinct demand patterns would need to be
706 established for each user type based on historical data and observed demands during the pandemic (i.e.,
707 different demand patterns for business users and residential users). The analysis could then be repeated with
708 these distinct demand patterns imposed to identify changes in system performance. Management strategies
709 to address low pressure in some areas (e.g., pumping changes) and stagnation in others (e.g., flushing), can
710 then be simulated to assess the effectiveness of operational changes before implementation.

711 **RECOMMENDATIONS**

712 The process described in this work illustrates that while hydraulic models are useful tools in crisis
713 response, model construction cannot be completed in the midst of an emergency or sudden event, even
714 when focusing on a sub-zone of a network. As such, we recommend that utilities of all sizes make hydraulic
715 modeling a part of their planning procedures (e.g., ERPs) so that functional, calibrated models will be ready
716 for use for immediate assessment of vulnerabilities when operating conditions change. In turn, future
717 infrastructure legislation should make financial support available to utilities to undertake this task and
718 support personnel, software, and data management efforts. To ensure that models are actually used in
719 planning and emergency response, it is highly preferable to provide utilities with the tools to develop and
720 maintain their own models or actively collaborate with partners, rather than simply outsourcing.

721 Over the last two decades, GIS integration has rapidly increased in popularity among utilities using
722 hydraulic models (AWWA 2014). GIS makes both the modeling process and future updates faster and
723 easier and gives utilities greater control over their models (Atkinson 2014). Therefore, it is imperative that
724 utilities have access to GIS-based modeling software, which can be cost-prohibitive (notably, EPANET, a
725 widely used open-source modeling software developed by the US EPA is not GIS-compatible). However,
726 to take advantage of GIS integration, utilities need high-quality GIS data. While many utilities or
727 municipalities have designated GIS departments similar to the university studied here, access to high-
728 quality, current GIS data is far from universal. A potential solution to address this lack of GIS data might
729 lie in state-wide programs like the Kentucky Infrastructure Authority's Water Resource Info System. The

730 program, which provides water and wastewater GIS to support modeling and planning efforts, “allows for
731 cost-effective analysis of engineering alternatives, and facilitates the efficiencies needed to meet the needs
732 of Kentucky's infrastructure development.” (Kentucky Infrastructure Authority 2017). Such initiatives
733 could take the burden off resource-constrained utilities while fulfilling a critical data need.

734 Regarding the current state of information gathering for hydraulic modeling, there is much work to
735 be done. Centralized, standardized, and coordinated data collection efforts need to be put in place to
736 improve data collection, processing, and overall quality. Utilities can reduce barriers caused by siloed
737 departmental structures by establishing designated, inter-departmental data collection initiatives that focus
738 on clear processes and specific, measurable, achievable, realistic, and time-based (SMART) goals (Dell
739 2005). Other authors (Chastain-Howley 2014; Keck & Lee 2021; Makropoulos & Savić 2019; Neemann et
740 al. 2013) have put forth recommendations to create conditions conducive to increased analytics in the water
741 industry such as increased professional development and research opportunities. Data quality can be
742 improved by conducting regular water accounting (particularly with high-demand users) and instrument
743 testing, leading to increased data analysis and improved operations (Simpson & Van Arsdel 2020). To
744 implement these improvements, water data management must be seen as a key component of infrastructure
745 and funded as such. The gap in water infrastructure funding has led to underinvestment in both built and
746 technology systems at utilities. When funding for water infrastructure is implemented, it is imperative that
747 provisions are made for hydraulic model creation as this can improve water system resiliency and reduce
748 detrimental outcomes (e.g., areas of low pressure or stagnation).

749 The amount of institutional knowledge, from many sources, required to complete this study points
750 to a crucial need to improve the transfer of knowledge in the water industry, especially as experienced
751 members of the workforce prepare for retirement or leave the sector (almost 3 million vacancies are
752 expected in the next decade, Kane & Tomer 2018). Practices and techniques for improving the knowledge
753 sharing between utility managers and across generations (Javernick-Will 2012; Sanaei et al. 2013) could
754 help the water industry retain this valuable information. Documenting and sharing information about a
755 water distribution system and incorporating it into a hydraulic model builds resiliency by creating

756 redundancies in knowledge, which are particularly critical during public health emergencies when the utility
757 workforce is also at risk. Finally, academic-utility collaboration can help address issues within the water
758 sector by working to close gaps in the knowledge base between utility and research communities (Keck &
759 Lee 2015). Partnerships like the one developed in this study can offer many opportunities to advance the
760 field of water research while supporting utilities in their efforts to improve or develop modeling capacities
761 and protocols for data management that can be shared among utilities.

762 **CONCLUSION**

763 Following the onset of the COVID-19 pandemic, we began developing a hydraulic model the UT
764 Austin water distribution system to understand the impacts of changes in demand induced by SDPs on
765 system performance. Results indicate that such a model can provide useful insights into the impacts of
766 changes in operating conditions on campus and system performance, in turn contributing to overall system
767 resiliency. However, the current lack of attention to the data needs and processing requirements in model
768 development threatens utilities' ability to build their own hydraulic models. To address this gap, we
769 documented the data requirements, collection and processing stages involved with hydraulic modeling and
770 categorized the central challenges and success factors encountered. Notably, the challenges identified
771 would likely apply even more dramatically to an entire network with more data and complexity. Utilities
772 are therefore encouraged to prioritize organizing the data needed to construct a hydraulic model and to
773 begin this effort before the next disaster occurs. Further, it is essential that future infrastructure spending
774 support water utilities to develop hydraulic models and incorporate them into their planning through efforts
775 focusing on data collection (including access to high quality GIS data), data management and analytics, and
776 GIS-based modeling software. Finally, to promote the development and use of hydraulic models and reduce
777 the risk of valuable institutional knowledge being lost, academic-utility partnerships and the
778 implementation of organizational knowledge sharing initiatives are recommended. While the potential
779 utility for hydraulic model use is great, real management support will only occur if hydraulic models are
780 developed, calibrated, and ready for use well before a crisis occurs.

781 **DATA AVAILABILITY STATEMENT**

782 The following data, models, or code used during the study were provided by a third party: water distribution
783 system GIS data, water supply data, water demand data. Direct requests for these materials may be made
784 to the provider as indicated in the “Acknowledgments.”

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789 **AUTHOR STATEMENT**

790 The manuscript was written through contributions of all authors, as follows: Conceptualization
791 and design: H.R.T., L.A.S., L.S., and K.F.; Analysis: H.R.T.; Analysis validation: H.R.T., L.A.S.,
792 L.S., and K.F; Writing - original draft: H.R.T.; Writing - review and editing: All authors;
793 Supervision: L.S. and K.F. All authors have given approval to the final version of the manuscript.

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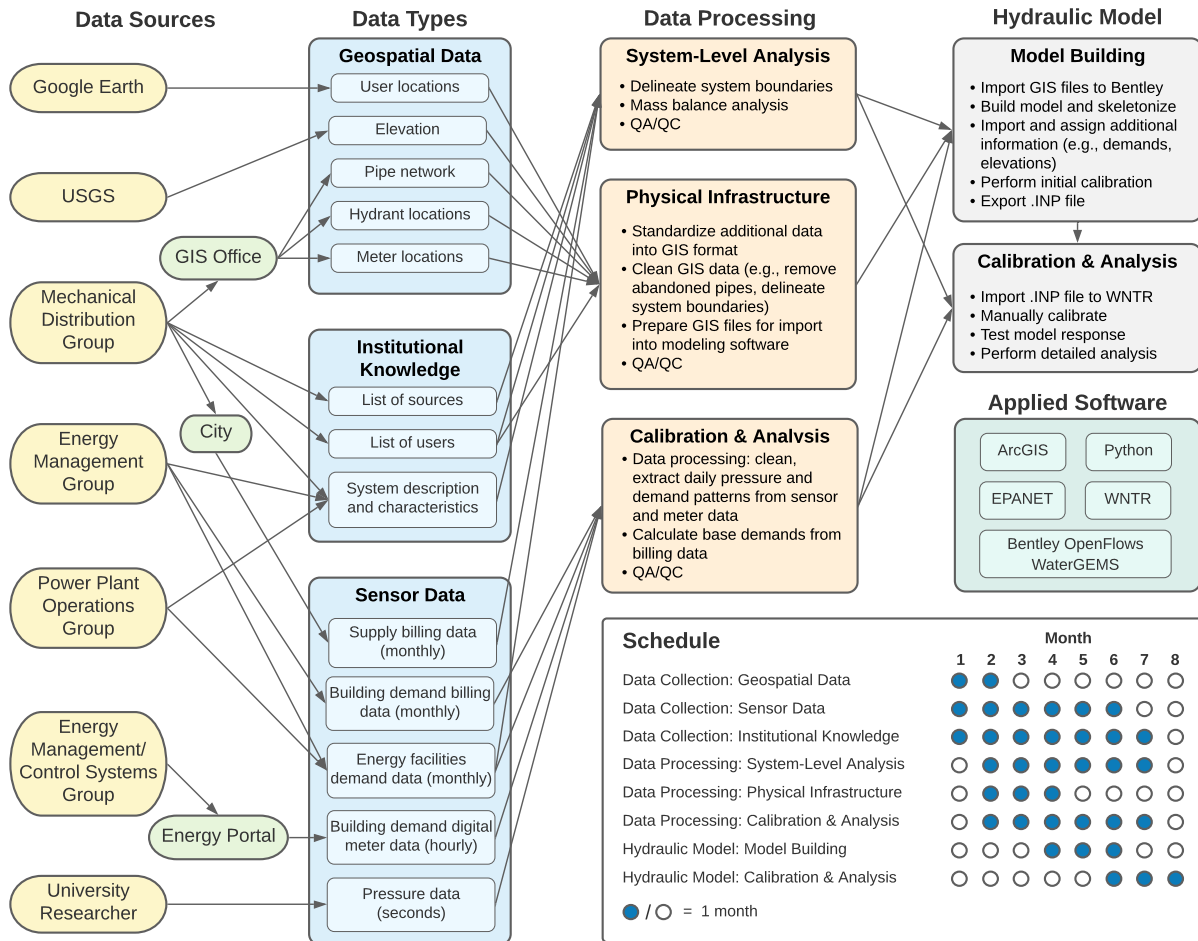
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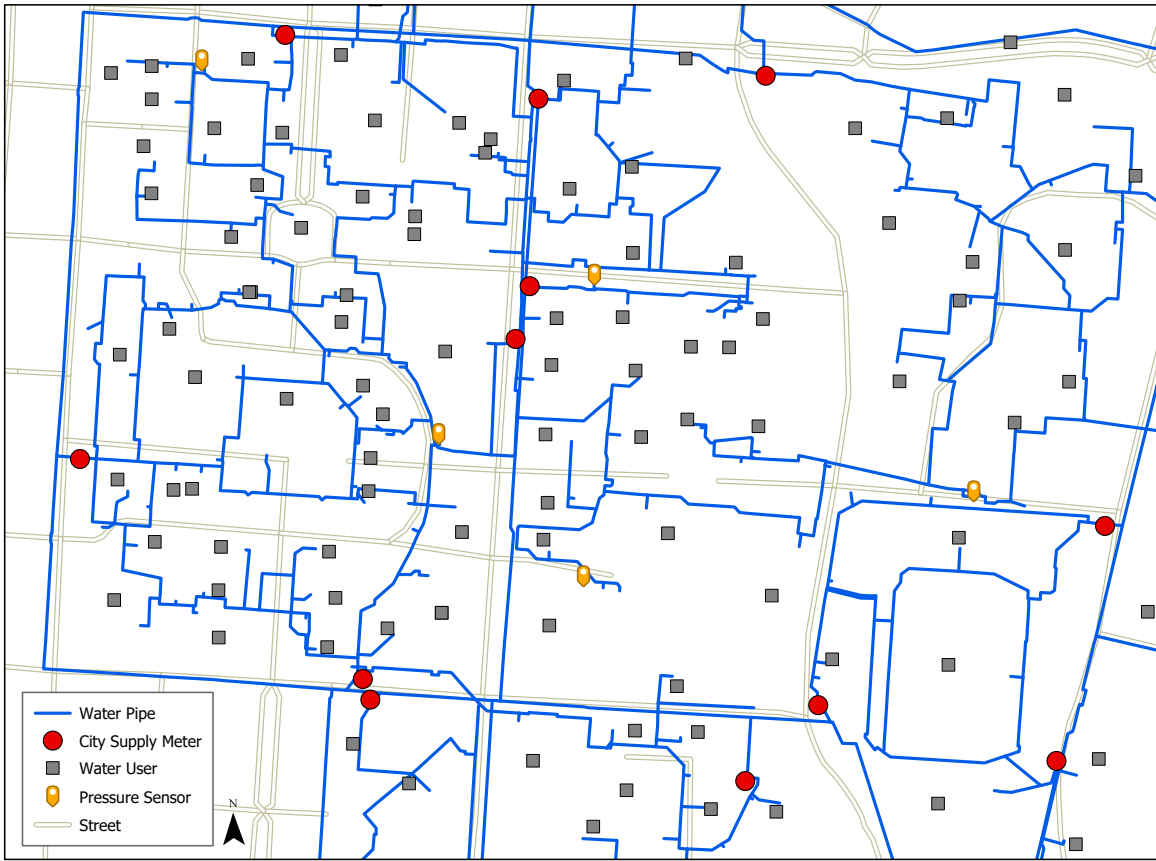
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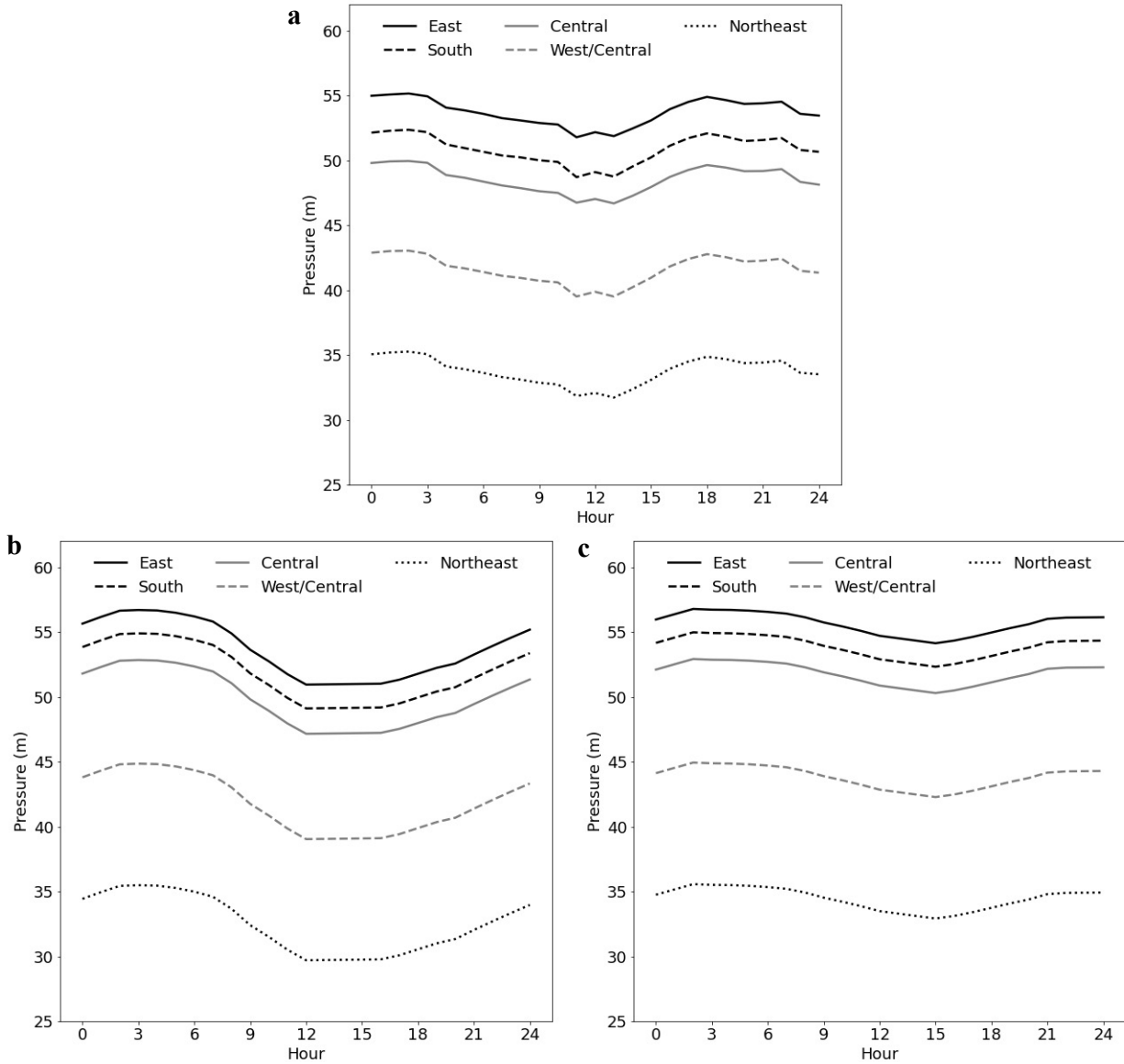
1022

1023 **Fig. 1.** Footprint and timeline of data collection and hydraulic model development processes.



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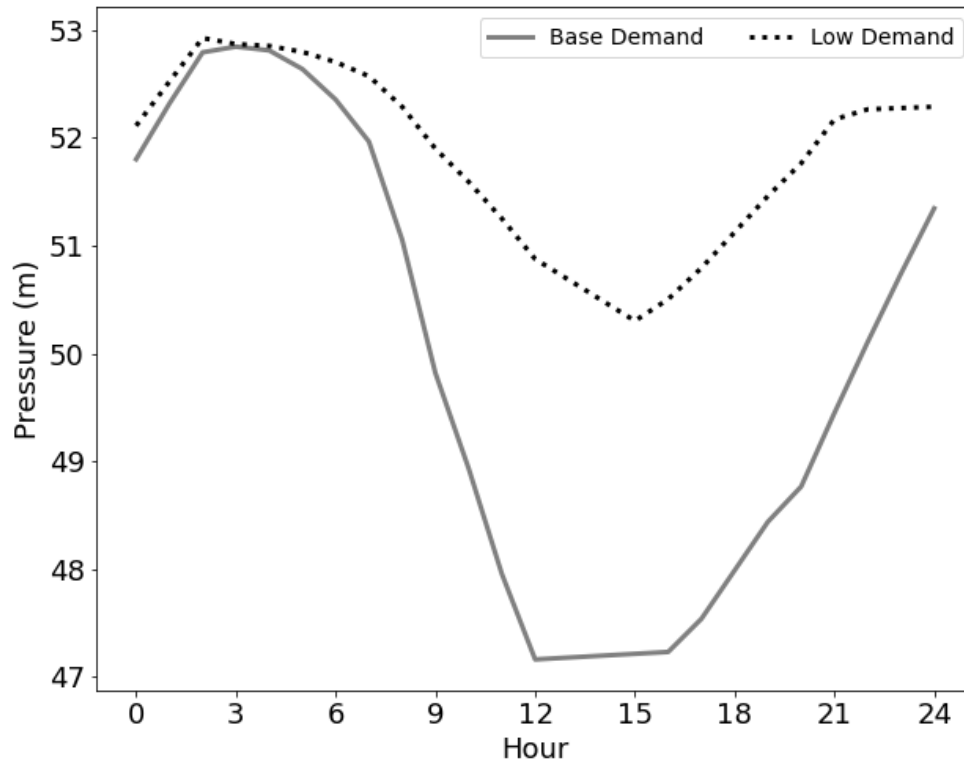
1025 **Fig. 2.** A portion of the completed hydraulic model of the university water distribution network.



1026

1027 **Fig. 3.** Pressures at five locations in the study area: measured pressures (a); simulated pressures, base

1028 demand scenario (b); simulated pressures, low demand scenario (c).

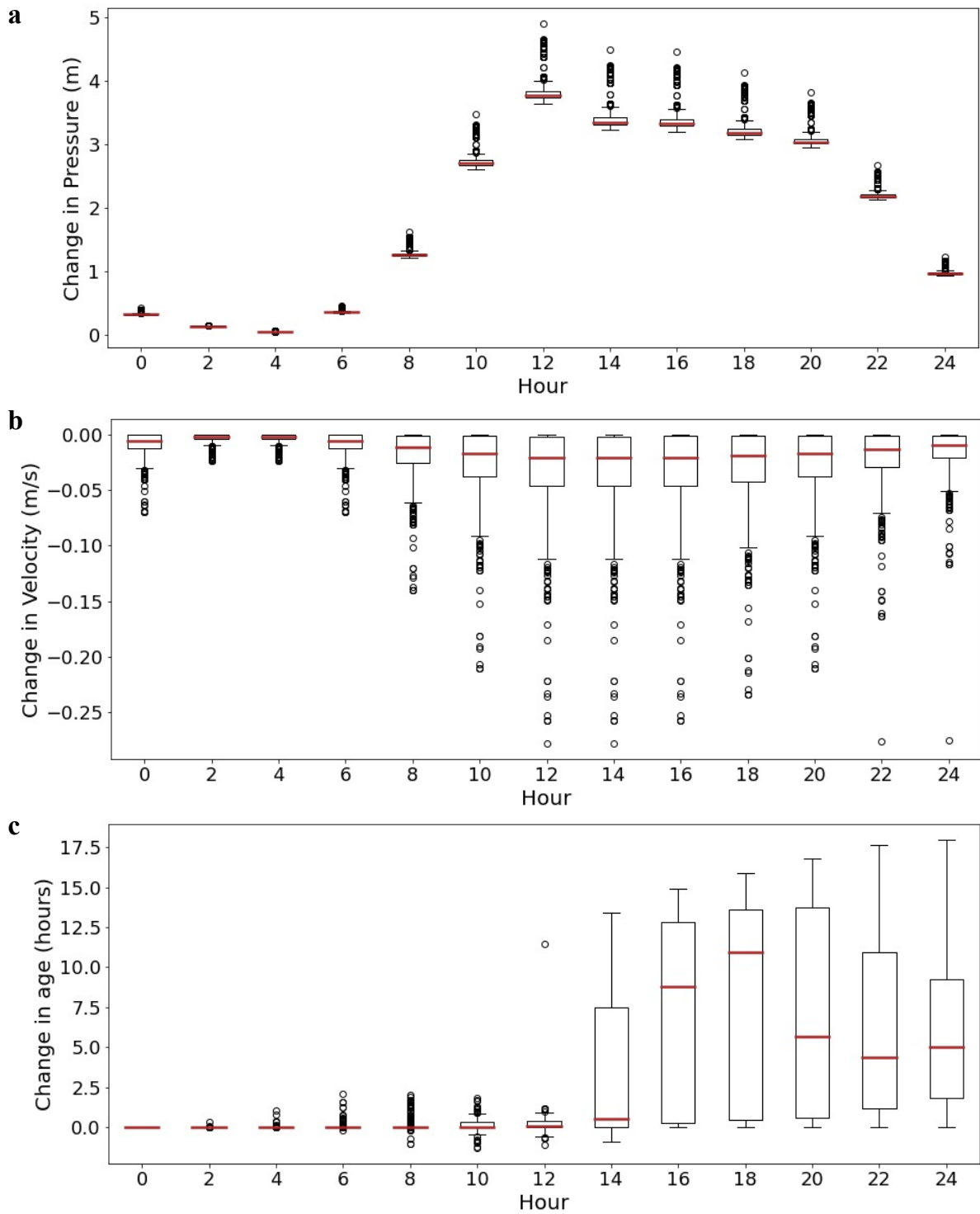


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1030 **Fig. 4.** Simulated pressure results for the base demand scenario (solid) and low demand scenario (dotted)

1031 at a location in the central region of the study area (hour 0 = 12:00 am). (See S2 in SM for results at

1032 additional locations).



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1034 **Fig. 5.** Distribution (with median line) of differences between the base demand and low demand scenarios

1035 (*low – base*) for three performance indicators: pressure (a), flow velocity (b), and water age (c).

1036 TABLES

1037 **Table 1.** Success factors and challenges for hydraulic model development

	Category	Examples
Success Factors	Open-Source Technical Support	Online technical support resources in modeling, coding, analytics (blogs, videos, forums)
	Academic-Utility Partnership	Willingness among utility managers to share data, knowledge, other resources
	Software*	Access to ArcGIS, Bentley OpenFlows WaterGEMS via academic licenses
	Personnel*	Available personnel with expertise to complete modeling process
Challenges	Data Collection and Siloed Sources	Data must be acquired from many different sources; little coordination between departments
	Data Integration	Various data are in different formats, extensive processing required
	Data Quantity	Overwhelming amounts of data that are unused; conversely, certain required data might not exist
	Data Quality	Outdated data; human, meter, or recording errors
	Complex Customer Types	High-demand water users have separate and irregular datasets
	Knowledge Transfer	Individuals have specialized knowledge of parts of system; knowledge is not shared across areas of specialization
	Accessibility & Documentation	Model assumptions and procedures not documented; practitioners might not own model
	Scheduling	Entire modeling process is lengthy, cannot be completed under crisis conditions

1038 * Factor could be a barrier rather than an advantage for a traditional water utility lacking financial or
 1039 technical resources

1040
 1041 **Table 2.** Hydraulic analysis summary statistics: water pressure, flow velocity, and water age*

Demand Scenario	Pressure (m)			Velocity (m/s)			Age (hr)		
	Min	Max	Mean	Min	Max	Mean	Min	Max	Mean
Base	29.5	69.9	46.4	0	0.51	0.042	0	24	7.4
Low	32.6	70.0	48.5	0	0.28	0.021	0	24	10.3
Change: Base to Low	+ 3.1 (10.5%)	+ 0.1 (0.001%)	+ 2.1 (4.4%)	0	- 0.23 (45.1%)	- 0.021 (50.0%)	0	0	+ 2.9 (39.1%)

1042 * Water age entering university distribution system is assumed to be 0.