

1 **Evaluation of an open forecasting challenge to assess skill of West Nile virus**
2 **neuroinvasive disease prediction**
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52 **Abstract**

53 **Background:** West Nile virus (WNV) is the leading cause of mosquito-borne illness in the
54 continental United States. WNV occurrence has high spatiotemporal variation and current
55 approaches for targeted control of the virus are limited, making forecasting a public health
56 priority. However, little research has been done to compare strengths and weaknesses of WNV
57 disease forecasting approaches on the national scale. We used forecasts submitted to the 2020
58 WNV Forecasting Challenge, an open challenge organized by the Centers for Disease Control
59 and Prevention, to assess the status of WNV neuroinvasive disease (WNND) prediction and
60 identify avenues for improvement.

61 **Methods:** We performed a multi-model comparative assessment of probabilistic forecasts
62 submitted by 15 teams for annual WNND cases in US counties for 2020, and assessed forecast
63 accuracy, calibration, and discriminatory power. In the evaluation, we included forecasts
64 produced by comparison models of varying complexity as benchmarks of forecast performance.
65 We also used regression analysis to identify modeling approaches and contextual factors that
66 were associated with forecast skill.

67 **Results:** Simple models based on historical WNND cases generally scored better than more
68 complex models and combined higher discriminatory power with better calibration of
69 uncertainty. Forecast skill improved across updated forecast submissions submitted during the
70 2020 season. Among models using additional data, inclusion of climate or human demographic
71 data was associated with higher skill, while inclusion of mosquito or land use data was
72 associated with lower skill. We also identified population size, extreme minimum winter
73 temperature, and interannual variation in WNND cases as county-level characteristics associated
74 with variation in forecast skill.

75 **Conclusions:** Historical WNND cases were strong predictors of future cases with minimal
76 increase in skill achieved by models that included other factors. Although opportunities might
77 exist to specifically improve predictions for areas with large populations and low or high winter
78 temperatures, areas with high case-count variability are intrinsically more difficult to predict.
79 Also, the prediction of outbreaks, which are outliers relative to typical case numbers, remains
80 difficult. Further improvements to prediction could be obtained with improved calibration of
81 forecast uncertainty and access to real-time data streams (e.g., current weather and preliminary
82 human cases).

83 **Keywords:** calibration, discriminatory power, forecasting, logarithmic score, multi-model
84 assessment, West Nile virus, West Nile neuroinvasive disease, United States

85 **Background**

86 West Nile virus (WNV; *Flaviviridae, Flavivirus*) is the leading cause of mosquito-borne illness
87 in the continental United States [1]. Symptomatic infections typically present as a febrile illness
88 (approximately 20% of all infections). However, <1% of all infections result in West Nile
89 neuroinvasive disease (WNND) with manifestations including meningitis, encephalitis, or acute
90 flaccid paralysis [2]. WNV was first detected in the United States in 1999 [3] and by 2004, had
91 spread across the contiguous United States and up the Pacific coast [4]. From 1999-2020, the
92 Centers for Disease Control and Prevention (CDC) reported a total of 26,683 non-neuroinvasive
93 WNV disease cases and 25,849 WNND cases, resulting in 2,456 deaths [5]. Since WNV became
94 endemic (2005-2020), a median of 409 (range 167-693; 5-22%) of the 3,108 counties in the
95 contiguous United States report WNND cases each year. WNV exhibits marked seasonality with
96 most cases reported between Jul and Oct nation-wide [5]. Even in counties that regularly report
97 WNND cases, the number and location of WNND cases varies. For example, reported WNND

98 cases per county can range from singles to a few dozen or fifty with 239 cases reported in the
99 largest outbreak during this time [6]. Large spatial and temporal heterogeneity in annual WNND
100 cases make accurate prediction of incidence both challenging and potentially valuable to guide
101 prevention and control efforts.

102 The ecology of WNV is complex and spatially variable across the United States. The
103 virus is maintained in an enzootic cycle between birds (predominantly passerines) and *Culex*
104 mosquitoes [7–9], but can cause disease in horses and humans, which are dead-end hosts [10].
105 The vectors for WNV vary geographically [9]. In the east-central region (Northeast, mid-
106 Atlantic, and central United States), *Cx. pipiens* and *Cx. restuans* have been incriminated as the
107 primary vectors with *Cx. salinarius* also playing an important role in maintenance and zoonotic
108 transmission in coastal areas. In the southeast, *Cx. quinquefasciatus* has been implicated as the
109 primary vector with *Cx. salinarius* and *Cx. nigripalpus* also capable of causing human disease. In
110 western North America, *Cx. tarsalis* is largely responsible for zoonotic transmission, especially
111 in more rural areas, while *Cx. pipiens* serves as the enzootic vector in urban areas in the more
112 northern parts of the western United States (northern Great Plains, Rocky Mountains, and Pacific
113 Northwest). In urban areas of the southwestern United States, *Cx. quinquefasciatus* can act as the
114 dominant zoonotic vector. Other *Culex* mosquito species can have a secondary or localized
115 importance in this region.

116 Meteorological factors like temperature and precipitation have a large impact on the
117 transmission of WNV. Temperature influences mosquito survival and potential WNV
118 transmission rates [11]. As temperatures warm, mosquito development and biting rates accelerate
119 [11,12]. Additionally, with increasing temperature, the extrinsic incubation period for WNV
120 decreases as viral replication rates increase [13–16]. Thus, with increasing temperature above the

121 thermal minimum for mosquito survival and WNV replication [15,17], viral transmission and
122 risk of zoonotic transmission increases. However, there is a thermal optimum (23.9-25.2°C [18])
123 above which transmission generally decreases due to negative impacts on mosquito survival and
124 other traits. Variation in the interaction of climatic and landscape factors contributes to seasonal
125 dynamics and spatial variation in the effect of temperature [9,19]. Increased precipitation
126 generally increases the quantity of available larval habitat [20–22], but intense precipitation
127 events can wash out immature mosquitoes from larval habitat such as catch basins [23]. The
128 impact of precipitation varies broadly across the United States with a positive association
129 between increased precipitation and above average human cases in the western United States,
130 but a negative association in the eastern United States. This difference is potentially due to
131 difference in the mosquito species, their preferred egg-laying habitats, and other environmental
132 factors present in each area [9,19,22]; in the West, increased precipitation likely leads to
133 increased *Cx. tarsalis* larval habitats while in the East, increased precipitation may wash out *Cx.*
134 *pipiens* larval habitats. Also, drought has been associated with WNV amplification and increased
135 human cases, partially due to aggregation of hosts and vectors at dwindling water sources
136 [24,25].

137 Statistical and mechanistic models have been developed to predict geographic or
138 temporal dynamics of WNV transmission [26,27]. These models included some subset of the
139 following grouping of variables: historical human cases, veterinary cases, climate, hydrology,
140 human demographics, land use, viral genetics, mosquito surveillance, sentinel surveillance, and
141 avian population dynamics. Models generally produce estimates on a single spatial and temporal
142 scale aimed at guiding public health decisions or elucidating factors that enable increased
143 transmission. Models developed for prediction in one location often fail to perform well if

144 applied to a different location due to variation in factors like ecology, primary mosquito species,
145 and human behavior as well as availability of predictor data, like mosquito surveillance data
146 [28]. Out-of-sample validation is often used to assess model performance, but no multi-model
147 comparative assessment has been performed to assess the strengths and weaknesses of predictive
148 WNV modeling at the local or national scale.

149 To systematically evaluate WNND prediction across the continental United States, the
150 CDC Epidemic Predictive Initiative and the Council for State and Territorial Epidemiologists
151 launched an open West Nile virus Forecasting Challenge in 2020. The primary objective of the
152 Challenge was to predict the total number of WNND cases for each county in the contiguous
153 United States that would be reported to the national surveillance system for arboviral diseases,
154 ArboNET, during the 2020 calendar year. In our evaluation of the Challenge, we 1) assessed
155 whether some models had better predictive performance than others, 2) identified modeling
156 approaches associated with better prediction, and 3) evaluated contextual factors of the counties
157 (e.g., environmental, climatic, and historical WNV patterns) associated with variation in forecast
158 skill.

159 **Methods**

160 **Team participation**

161 An announcement recruiting team participation in the 2020 WNV Forecasting Challenge was
162 circulated widely by the CDC Epidemic Prediction Initiative through emails and postings on
163 webpages starting in March 2020. Teams using any modeling approach were encouraged to
164 participate.

165 Participating teams signed a data use agreement and were provided with annual WNND
166 case counts, by county for the contiguous United States and Washington DC during 2000-2018,

167 from ArboNET, the national arboviral diseases surveillance system administered by the CDC.
168 Provisional 2019 case data were provided to participants in early May 2020. Participants were
169 allowed to use any other data source, like climate, weather, land use, mosquito surveillance, and
170 human demographics, at whatever spatial and temporal scaled they deemed appropriate to
171 develop their modeling approach. See Additional File 1: Text S1 for details on modeling
172 methodologies and datasets used by each team.

173 **Forecasting target**

174 Teams predicted the total number of probable and confirmed WNND cases that would be
175 reported to ArboNET for all counties ($n = 3,108$) in the contiguous United States and
176 Washington DC during 2020. WNND cases were chosen as the outcome because the severe
177 manifestations of the disease are more likely to be consistently recognized and reported
178 compared with less severe, non-neuroinvasive WNV disease cases [29].

179 For each county, a forecast included both a point estimate and a binned probability
180 distribution. The point estimate denoted the most likely number of cases. Fifteen bins were
181 chosen to cover the range of cases from 0 to >200 , reflecting a typical range of observed cases
182 across counties, with finer resolution for smaller numbers of expected cases given the relatively
183 few cases reported in the majority of counties (i.e., bins for 0, 1-5, 6-10, ..., 46-50, 51-100, 101-
184 150, 151-200, >200 cases). These bins provide meaningful information for location-specific
185 public health action given that, on average, 0.38 WNND cases per county are reported each year
186 (on average, 88% of counties report zero cases, 11.5% report 1-10 cases, and 0.4% report 11-50
187 cases with yearly county maximums ranging from 18-239 cases, 2005-2020) [6]. Teams assigned
188 a probability between 0 and 1 to each bin, with a total probability equal to 1.0 across all bins per
189 county.

190 **Forecasts**

191 The initial forecast due date was April 30, 2020, with submission to an online system
192 (<https://predict.cdc.gov>). Additional, optional, updated submissions could be submitted by the
193 following deadlines: May 31, June 30, and July 31, 2020. Further details are available through
194 the project's GitHub repository (<https://github.com/cdcepi/WNV-forecast-project-2020>).

195 Concurrently, we developed four additional models of varying complexity and use of
196 historical case data for comparison with the team forecasts: a naïve model, an always-absent
197 model, a negative binomial model, and an ensemble model. The naïve model used no historical
198 data and assigned equal probability to each of the bins (i.e., 1/15 probability). The always-absent
199 model also ignored historical data and represented a universal expectation of zero cases by
200 assigning a probability of 1.0 to the zero-case bin and zero probability to all other bins for each
201 county. We included this model given the relatively small percent of counties in the U.S. that
202 report WNND cases each year. The negative binomial model was built to reflect a parsimonious
203 probabilistic prediction relying exclusively on local historical data, a “same-as-before” baseline
204 model. For each county, we fitted a negative binomial distribution to historical WNND cases and
205 extracted probabilities for each bin from the cumulative distribution function. The initial version
206 of this forecast (April submission) used 2000-2018 case counts, while the May submission also
207 incorporated the provisional 2019 data reported as of May 2020. Finally, we created a mean
208 consensus ensemble using all team-submitted forecasts and the negative binomial forecast by
209 averaging the probabilities assigned in each bin for all forecasts at each location and submission
210 deadline. For forecasts that were not updated at a particular submission deadline, we used the last
211 available forecast for each update of the ensemble. Using the final version of the ensemble, we

212 used Shannon entropy [30] to assess the spread of probability across the binned case counts
213 (uncertainty) in the ensemble model forecast.

214 We developed two additional models retrospectively as alternative baseline models: a
215 first-order autoregressive model (i.e., AR(1)) and a first-order autoregressive model with a single
216 climate variable as an exogenous covariate (AR(1) Climate). For both models, we fitted log-
217 transformed annual WNND case counts (2005-2019; $\ln(\text{cases}+1)$) using the *arima* function in the
218 stats package in R (version 4.1.2; [31]). For the AR(1) Climate model, we considered seasonal
219 aggregations of climate conditions (i.e., average temperature, mean minimum temperature, or
220 total precipitation), using Parameter-elevation Regressions on Independent Slopes Model
221 (PRISM) data [32] aggregated to county. We defined seasons as three-month periods for winter
222 (Dec-Feb), spring (Mar-May), summer (Jun-Aug), and fall (Sep-Nov). To predict annual WNND
223 case numbers, we considered including climate data from the previous winter to the concurrent
224 year's spring to capture any lagged climate-induced impacts on transmission during the previous
225 year (e.g., considering seasonal climate data from Dec 2018-May 2020 to predict 2020 WNND
226 cases). See Additional File 1: Text S1 for more details on the development of the autoregressive
227 modeling framework.

228 **Evaluation**

229 As announced before the Challenge, we evaluated all forecasts using the logarithmic score, a
230 proper scoring rule based on the probabilities assigned in each forecast in relation to the eventual
231 observed case counts [33,34]. The score for each team was the average logarithm of the
232 probability assigned to the observed outcome bin, the bin containing the reported number of
233 WNND cases for 2020, per county. To avoid logarithmic scores of negative infinity for forecasts
234 which assigned zero probability to the observed outcome, we truncated binned predictions to

235 have a minimum logarithmic score of -10. We compared mean logarithmic scores with ANOVA
236 followed by Tukey post-hoc multiple comparisons to identify significant differences between
237 forecast scores. We compared the forecasts for the final versions of team forecasts and
238 comparison models, and between the initial and final versions of all forecasts.

239 We assessed probabilistic calibration by plotting forecasted probabilities versus observed
240 frequencies for forecasts with each summarized in the following upper-bound inclusive
241 probability bins: 0.0, 0.0-0.1, 0.1-0.2, ..., 0.9-1.0. Note that these bins are the probabilities
242 assigned to case number bins, not the cases number bins themselves. We then calculated a metric
243 of overall probabilistic calibration as the mean weighted squared difference of binned predicted
244 probabilities versus the observed frequency of events; $\frac{1}{N} \sum n_k (\bar{p}_k - \bar{o}_k)^2$, where N is the total
245 number of a team's prediction, n_k is the number of predictions in bin k (e.g., between 0.2 and 0.3)
246 with average probability \bar{p}_k , and \bar{o}_k is the frequency of those predictions being correct. In other
247 words, we assessed if events that were predicted to occur 20-30% actually occurred 20-30% of
248 the time. Our chosen calibration metric corresponds to the reliability term in the Brier score
249 decomposition [35,36] and has been used to evaluate calibration of another vector-borne disease
250 forecasting challenge [37]. Note that this considers calibration within the single forecast year and
251 provides no information on calibration of models across forecast years.

252 To assess discriminatory power, we used receiver-operator characteristic (ROC) curve
253 analysis to assess the sensitivity and specificity of the probability of having at least one WNND
254 case in each county. We then calculated the area under the curve (AUC) as the metric for
255 discrimination.

256 **Regression modeling**

257 We used Bayesian regression modeling to identify high-level modeling approaches and
258 contextual factors of counties associated with variation in skill. To assess the impact of modeling
259 approach, we fitted generalized linear models to all team forecasts and the negative binomial
260 comparison model (April and May versions) using the negative logarithmic score, or surprisal, as
261 the outcome, assuming a Gamma distribution with the inverse link. We used the *stan_glm*
262 function in the rstanarm package (version: 2.21.1, [38]) to fit the models. We assessed
263 associations between surprisal and a suite of model-specific nominal covariates for a team's
264 inclusion of data on climate, human demographics, land use, mosquito distributions/surveillance,
265 and bird/equine infections, and if submissions were updated. To assess county-specific
266 contextual factors, we fitted Bayesian generalized additive models (GAMs) to the ensemble
267 forecasts using the *stan_gamm4* function in the rstanarm package (version: 2.21.1, [38]). We
268 chose the ensemble forecast to capture the overall accuracy of all teams without the variation in
269 performance between teams due to modeling approaches. Contextual factors investigated
270 included environmental factors (e.g., land use, extreme minimum winter temperature, region),
271 history of reported WNND cases (e.g., number of years and pattern of reported cases), and
272 demographics (e.g., population size, population density, population > 65 years old). See
273 Additional File 1: Text S1 for more details on methods, model selection, and a complete list of
274 variables considered.

275 All analyses were performed with R statistical software (version 4.1.2; [31]).

276 **Results**

277 Fifteen teams submitted binned probabilistic forecasts for the total number of WNND cases
278 reported in each county using a variety of modeling approaches (see Additional File 1: Text S1
279 for team information including model details and descriptions and Table S1 for model

characteristics). Two teams (13%) included mechanistic model elements while the remainder used completely statistical approaches. Six teams (40%) used Bayesian frameworks for model fitting. We broadly categorized the modeling approaches teams used as machine learning (i.e., random forest, neural network), regression (i.e., maximum likelihood generalized linear models, generalized additive models), hurdle models (i.e., spatio-temporal hurdle models fit using integrated nested Laplace estimation), system of difference equations, or historical case distributions. Across the four submission timepoints, we received 30 unique forecast submissions (15 initial submissions, 5 teams that updated once, 2 that updated twice, and 2 that updated three times). Some teams used different data sources in different submissions. Across all submissions, 24 submissions (from 11 teams) used climatic data, 22 (from 11 teams) used human demographic data, 9 (from 5 teams) used land-use data, 12 (from 4 teams) used entomological data related to *Culex* mosquito species distributions or WNV infection prevalence in mosquitoes, 2 used data on avian WNV infections (1 team), and 2 used data on equine WNV infections (1 team).

The final version of the ensemble model assigned the highest probability to a non-zero bin for 115 counties, with the largest probabilities assigned to high numbers of WNND cases in highly urbanized counties: Los Angeles (CA, bin: 101-150 cases), Maricopa (AZ, bin: 51-100 cases), Cook (IL, bin: 51-100 cases), and Harris (TX, bin: 11-15 cases) (Fig 1A); the other 111 counties assigned the highest probability to the 1-5 cases bin. The remaining 2,993 counties had the highest probability in the ensemble model assigned to the zero-case bin and each team model (final version) assigned the highest probability to the zero-case bin for at least 2,222 counties. Uncertainty in ensemble predictions was greatest in more populous counties as well as in the

302 southwest (CA, AZ, NV), in the Great Plains states, along the southern edges of the Great Lakes,
303 and along the northeast coast (Fig 1B).

304 Finalized case data for 2020 were released in November 2021 with 559 WNND cases
305 reported in 181 counties. These counts were similar to totals reported annually during 2008-2011
306 and 2019 (Additional File 1: Table S2). The ratio of reported neuroinvasive to non-neuroinvasive
307 cases was 3.25, the largest reported since 2001 (range for 2002-2019: 0.41-2.43).

308 Forecast skill, as measured by logarithmic score, generally increased across the
309 submission timepoints with updated submissions (Fig 2, Additional File 1: Table S3). Gains in
310 skill for individual forecasting teams were typically abrupt and occurred at different times,
311 presumably due to acquisition of new contextual data or revisions of modeling approaches. The
312 ensemble forecast, which included all the most recent team forecasts and the negative binomial
313 model at each time point, increased from a mean log score of -0.357 (April) to -0.253 (July),
314 with the largest increase in skill occurring between the June and July submissions likely due to
315 the dramatic improvement in the forecast by *UI*. Three teams (*MSSM*, *Stanford*, and *UNL*) and
316 the negative binomial forecast consistently outscored the ensemble forecast with four teams
317 (*MHC*, *NYSW*, *NYSW-CVD*, and *UCD*) outscoring the ensemble for at least one submission
318 timepoint. The retrospectively implemented AR(1) and AR(1) Climate models (using mean
319 winter temperature based on historical performance, Additional File 1: Fig S1) also consistently
320 outperformed the ensemble. However, the difference in score between the final forecast for each
321 of those that outscored the ensemble was not statistically significant ($P > 0.1$, Additional File 1:
322 Fig S4).

323 Overall, models based only on historical distributions of cases had relatively high skill.
324 The negative binomial comparison model, AR(1) comparison model, and an empirically

325 weighted distribution (*MSSM*) were in the top five forecasts at each submission timepoint. Only
326 the final forecast from *UCD* scored higher than the negative binomial model with a difference in
327 mean logarithmic score of 0.007 ($P = 0.98$, Additional File 1: Fig S4).

328 Comparing high-level modeling approaches and controlling for submission date, we
329 found variation in forecast skill was associated with the inclusion of some types of data
330 (Additional File 1: Table S4). Skill was higher for teams that included climate (0.187, 95% CI:
331 0.174, 0.226) or demographic data (0.335, 95% CI: 0.326, 0.361). We found lower skill for
332 forecasts that included land use (-0.100, 95% CI: -0.124, -0.031) or *Culex* mosquito geography
333 (estimated ranges or WNV infection prevalence data, -0.114, 95% CI: -0.142, -0.048). We did
334 not compare the association of skill with the inclusion of avian or equine WNV disease cases
335 because only one team used each of these data types.

336 We next analyzed county-specific contextual factors that might be associated with
337 varying forecast skill across modeling approaches by analyzing associations with ensemble
338 forecast skill (Additional File 1: Fig S3). Average skill was highest in counties with mid-sized
339 populations, low historical variation in annual WNND cases (permutation entropy), and
340 relatively moderate winter minimum temperatures (-10° and 10°F, corresponding to the USDA
341 Plant Hardiness Zones 6a to 7b). For extreme minimum winter temperatures, the ensemble had
342 lower skill at extreme high and low values. For population size, the ensemble had lower skill at
343 large sizes and a nonsignificant relationship at small sizes. Increased variation in interannual
344 historic WNND cases (larger permutation entropy) was associated with decreased forecast skill
345 with a plateau at permutation entropy above approximately 0.7.

346 Calibration of forecast uncertainty and the ability to predict whether WNND cases would
347 occur (≥ 1 vs. 0 cases, i.e., discrimination) varied across teams (Fig 3). Comparing binned

348 forecasted probabilities to observations (Additional File 1: Fig S5), we found that most forecasts
349 were over-confident at lower probabilities and under-confident at higher probabilities.
350 Expectations of the occurrence of cases, especially large numbers of cases, were commonly
351 assigned low probabilities while the expectation of no reported cases was typically highly
352 probable. The forecasts with the best calibration (i.e., reliable specification of probabilities) were
353 those that did not assign any high probabilities (e.g., the naïve forecast), followed by the
354 autoregressive (AR(1) and AR(1) Climate) and negative binomial models. We found that the
355 discriminatory power of forecasts, assessed as the AUC comparing the probability of one or
356 more cases in each county to whether at least one WNND case was reported, also varied widely
357 across teams and comparison models (range of forecast AUC: 0.5-0.875, Additional File 1: Fig
358 S6). The naïve and always-absent comparison models had the worst discriminatory performance,
359 while the ensemble, the negative binomial, the AR(1), the AR(1) Climate forecasts, and several
360 teams (*MHC, MSSM, NYSW, NYSW-CVD, Rutgers, Stanford, and UCD*) all had high
361 discriminatory power. The forecasts with the highest overall skill combined good calibration and
362 discrimination.

363 **Discussion**

364 Reliable early-warning of vector-borne disease outbreaks could offer new opportunities for
365 effective prevention and control through targeting control to high-risk areas. For WNV, such an
366 early-warning system would identify spatial and temporal periods of high-risk weeks to months
367 prior to the onset of risk, enabling effective proactive response. We performed a multi-model
368 evaluation of probabilistic forecasts for the total WNND cases reported by county in the
369 contiguous United States and Washington DC in 2020. The comparison of forecast performance

370 elucidated the current predictive capacity of WNND on this spatial and temporal scale, and
371 avenues for improvement.

372 Although the COVID-19 pandemic caused dramatic changes in human behavior and
373 challenges for health systems in 2020, it is not clear that the occurrence and reporting of WNND
374 cases changed dramatically. The reported total number of WNND cases was similar to prior
375 years with relatively low case numbers. The ratio of reported WNND to non-neuroinvasive cases
376 for 2020 increased substantially, to the highest level since 2001, indicating likely under-detection
377 and reporting of non-neuroinvasive cases. However, it remains unclear what impact COVID-19
378 may have had on human behavior and resulting exposure to WNV, treatment-seeking by infected
379 individuals, or physicians' diagnosis and reporting of WNV disease.

380 Overall, simple models based on historical WNND cases (i.e., the negative binomial
381 model) generally scored better than more complex models, combining discriminatory power and
382 calibration of uncertainty. Only one team (*UCD*) had higher forecast skill than the negative
383 binomial forecast model, and only by a small, nonsignificant margin. One explanation for the
384 relatively strong performance of the negative binomial model is that the historical case
385 distributions reflect the ecological differences across counties and therefore capture most of the
386 inherent spatial variability in WNV transmission. Incorporating additional contextual factors
387 explicitly might not necessarily improve prediction accuracy despite their importance. Also,
388 matching case locations in space and time with available environmental data can introduce
389 uncertainty in model predictions that consider environmental data on top of historical WNV data.
390 For example, WNND data were available on the county-annual scale while environmental data
391 were available at much finer spatial and temporal resolutions. Thus, decisions on aggregations or

392 summaries of environmental data cannot fully capture the particular sequence of conditions
393 precipitating zoonotic transmission.

394 Regression to identify modeling approaches associated with variation in forecast skill
395 confirmed an increase in score for later submissions after accounting for other differences.
396 Changes in later forecast submissions were attributed largely to integration of updated data rather
397 than changes in forecasting methods, so this score improvement highlights the value of including
398 updated covariate data (e.g., reported updates included using recent weather data, newly released
399 2019 WNV data, and additional demographic data). Although we could not discern the relative
400 contribution of each update on the change in score due to heterogeneity in the type of changes
401 and number of submissions across teams, recent weather data appeared to have played some role
402 in improving the predictive accuracy of forecasts. Improving access to real-time data streams
403 could therefore improve predictive accuracy [27,39]. Moreover, these updates occurred before
404 the majority of WNND cases were reported, indicating that although forecasts that provide early
405 warning during the spring can allow for greater lead times for preventative actions, later updates
406 that provide early detection of risk—even after some cases have begun to occur—could provide
407 additional value [27]. From a practical standpoint, shifting forecast submission deadlines by
408 several days later could facilitate incorporating monthly aggregated data from the prior month
409 when available.

410 The limited number of submissions prevented us from fully assessing the relative
411 performance of different modeling approaches as models used different data inputs in addition to
412 different methods. While the broad classifications we used provide some insight on general
413 forecast skill, we could not assess the performance of specific model constructions because they
414 varied in both methods and covariates included. It could be of interest to identify variation in

415 predictive performance due to specific model constructions to guide the development and
416 refinement of WNV prediction.

417 We found the inclusion of estimated mosquito distributions or mosquito surveillance data
418 reduced forecast skill on average. This result seems counter-intuitive because the importance of
419 key mosquito vectors and the relationship between entomological indicators of risk and WNV
420 activity is clear [9,10,40–43]. One explanation is that mosquitoes are much more widespread
421 than WNND cases, so it is difficult to discriminate counties with intense enzootic transmission
422 without human involvement. An alternative explanation is that this finding might reflect model-
423 specific limitations in how the data were incorporated or limited quality or availability of
424 national datasets on mosquito distributions or entomological surveillance. Current distribution
425 maps date back to the 1980s [44,45] with an update in 2021 using habitat suitability modeling
426 [46]. Although the updated maps have increased spatial definition compared to earlier estimates,
427 these distributions indicate relative habitat suitability rather than presence or absence. One
428 publicly available surveillance database, ArboNET, maintains data on human disease and
429 infections among presumptive viremic blood donors, veterinary disease cases, mosquitoes, dead
430 birds, and sentinel animals for a variety of arboviruses. However, nonhuman arboviral
431 surveillance is voluntary with large variation in spatial and temporal coverage between
432 jurisdictions, and reported data are often incomplete [47] reducing the predictive utility of the
433 database.

434 The ensemble forecast had a higher forecasting skill (average logarithmic score) than
435 most team forecasts, with better discriminatory power (ability to differentiate having at least one
436 case) than any team forecast and better calibration (reliable uncertainty specification) than most.
437 Previous forecasting efforts for influenza, dengue, and COVID-19 [37,48–50] demonstrated that

438 ensemble approaches capitalize on the strengths of diverse models and balance uncertainty
439 across modeling approaches to produce robust predictions. This general finding was replicated
440 here with the ensemble performing in the top third of forecasts. However, we also found a simple
441 model based on historical data alone substantially outperformed both the ensemble and majority
442 of team forecasts at every submission date for the 2020 Challenge. This indicates that even the
443 strengths of a multi-modeling approach were not sufficient to improve prediction beyond
444 historical trends for this year. There are several potential ways to improve the ensemble in the
445 future. With predictions for previous years it would be possible to generate weighted ensembles
446 that could improve performance. Weighted ensembles based on regional performance could also
447 potentially leverage differences in forecast skill for different ecological zones. Alternative
448 approaches to generating ensembles from component models such as linear pools from
449 cumulative distribution functions which could be approximated from binned forecast
450 probabilities could also be fruitful [51,52].

451 We found that heterogeneity in historic WNV cases had a significant impact on variation
452 in forecast skill, and unsurprisingly, forecasts scored worse in locations of high historic
453 heterogeneity. Improvement in forecast skill for these locations would likely be the most useful
454 for vector control and public health officials, but the high variability also represents a significant
455 challenge to forecasters.

456 Other intrinsic differences between counties associated with lower forecast skill could
457 highlight areas that need improvement. By identifying local drivers in counties with relatively
458 large populations and hotter or colder winters, forecast skill could be improved in these
459 circumstances. For example, the ecological setting (i.e., *Culex* species present, composition of
460 avian community, and climate) would vary substantially between counties with “hot” or “cold”

461 winter extremes and different drivers may need to be considered in each. Also, factors might
462 interact together to impact zoonotic transmission, but due to the limited data and limited number
463 of forecasts available for analysis, we were unable to investigate these.

464 Calibration across teams indicated other avenues for improving prediction. Overall, teams
465 over-predicted the probability that cases would occur while correspondingly underestimating the
466 probability that cases would not occur. Overestimating the probability of disease cases could lead
467 to better preparedness but could also result in allocation of resources that are not ultimately
468 needed. Moreover, repeated instances of non-events could lead public health officials or the
469 public to doubt the accuracy of such forecasts. A forecast with demonstrated calibration is not
470 immune to this type of perception but would be able to demonstrate over time or across locations
471 that an 80% chance of an outbreak still results in no outbreak 20% of the time. Further work on
472 refining calibration and identifying any relationship of modeling approach and calibration could
473 improve the reliability and usability of forecasts.

474 The identification of climate factors predictive for WNV activity needs further
475 refinement. Our analysis of modeling approaches indicated that teams that included climate data
476 scored better than those that did not. However, the data source, climatic variables (e.g., minimum
477 temperature, maximum temperature, total precipitation, variance in precipitation, Palmer
478 Drought Severity score, dewpoint, soil moisture, anomalies in temperature or precipitation), and
479 aggregation of the climate variable (e.g., number of days above or below a threshold; weekly
480 average; average of 1-12 months; lagged values up to three years) varied widely among teams
481 (Additional File 1: Text S1). It should be noted that all climate data included in models was
482 lagged to some extent in relation to the predicted annual totals. Due to heterogeneity among
483 teams and the limited number of total forecasts, we could not identify the most predictive subset

484 of climatic factors and appropriate spatial and temporal aggregations or lags nor the potential
485 importance of variation in data quality among data sources. Similarly, the addition of any
486 seasonal climatic variable in the autoregressive modeling framework when selecting the baseline
487 climate model reduced the forecast skill relative to the AR(1) model (Additional File 1: Fig S1).
488 However, this model, which used a single climate variable nationally on a subjectively
489 prescribed three-month season, could not capture spatial variation in climatic zones. Previous
490 studies have also demonstrated challenges in identifying a single environmental driver for
491 predicting WNV activity [53–57]. The essential role of climate in WNV transmission likely
492 varies substantially across different ecological areas, with geographic heterogeneity in which
493 combination of environmental factors, avian populations (composition and seropositivity), and
494 mosquito species drive local transmission.

495 The forecasts generated here provide some important insight on the challenges with
496 current capabilities and opportunities for improvement, but also on potential uses. As in other
497 forecasting efforts, an ensemble was more accurate than many of the individual component
498 forecasts. However, in this case, a model based on historical data had more forecast skill and
499 could be considered as a benchmark for a national-scale early warning system even though the
500 current best indicator of high risk is a past history of larger outbreaks. The use of heuristic
501 principles, like historic outbreaks, can be useful, but sometimes leads to severe and systematic
502 errors [58]. Early indications of high risk can support preparedness across scales, such as
503 resource planning and allocation at the state or local scale. Forecasts at finer spatio-temporal
504 resolution (e.g., two-week forecast on the neighborhood scale) could be even more useful to
505 directly guide effective vector control within counties within seasons [27]. Additional targets like
506 onset or peak week of transmission could also guide vector control activities. There might also

507 be opportunities to frame and communicate forecasts more effectively. Here, we have focused on
508 binned probabilities of different case numbers. However, forecasts could also be framed as the
509 probability of above average incidence or predicted range of case numbers (e.g., a 90%
510 prediction interval) that might be actionable in different ways.

511 **Conclusions**

512 The 2020 WNV Forecasting Challenge highlighted the current state of large-scale, early-warning
513 prediction capacity for WNND cases in the United States. Simple models based on previous
514 WNND cases generally performed better than more complex forecasts. The forecasts evaluated
515 therefore indicate that historical incidence provides a relatively reliable indicator of future risk,
516 but substantial uncertainty remains, and future models can build upon findings here to improve
517 forecasting as well as providing insight on the probability that the next season will be different
518 from previous seasons. Among models using additional data, inclusion of climate or human
519 demographic data was associated with higher skill, while inclusion of mosquito or land use data
520 was associated with lower skill. These differences indicate that WNV forecasts can benefit by
521 considering location-specific historical data and incorporating additional covariates with caution.
522 Forecast skill was also associated with intrinsic differences among counties, with lower skill in
523 counties with relatively large populations, “cold” or “hot” winters, and high variability in yearly
524 case counts. High case count variability likely indicates counties that are intrinsically more
525 difficult to predict, but there may be opportunities to specifically improve predictions for areas
526 with large populations and low or high winter temperatures. Most forecasts, including the highest
527 skill forecasts, also showed patterns of calibration that could potentially be improved. In addition
528 to improved forecast models, increased data collection, data sharing, and real-time data access
529 (e.g., meteorological observations, avian immunity to WNV, mosquito surveillance (abundance

530 and infection rates), mosquito control activities) may support improved predictions. These
531 findings lay the foundation for improving future WNV forecasts.

532 **Supplementary information**

533 **Additional file 1: Text S1.** Appendix. **Fig S1.** Mean logarithmic score of AR(1) models. **Fig S2.**
534 Coefficients in AR(1) Climate model. **Fig S3.** Smooth functions of contextual factors associated
535 with variation in forecast skill. **Fig S4.** Significance of difference in mean logarithmic score
536 between forecasts. **Fig S5.** Calibration of forecasts by teams and comparison models. **Fig S6.**
537 Receiver Operator Characteristic (ROC) curves for forecasts by A) teams and B) comparison
538 models. **Table S1.** Model characteristics and classes of covariates included in each team's
539 model. **Table S2.** Reported West Nile virus neuroinvasive and non-neuroinvasive disease cases
540 (2000-2020). **Table S3.** Mean logarithmic score for each team's submitted forecast and six
541 comparison models. **Table S4.** Regression coefficients from Bayesian generalized linear model
542 for modeling approaches associated with variation in skill.

543 **Abbreviations**

544 CDC: Centers for Disease Control and Prevention; WNND: West Nile virus neuroinvasive
545 disease; WNV: West Nile virus

546 **Declarations**

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578 **Availability of data and materials**

579 The datasets used and/or analyzed during the current study are available are available in the
580 WNV-forecast-project-2020 repository, <https://github.com/cdccepi/WNV-forecast-project-2020>.

581 **Authors' contributions**

582 MAJ and MF conceptualized the West Nile Virus Forecasting Challenge. JES curated the West
583 Nile virus data for the Challenge. SM and MAJ ran the Challenge. CMB, MLC, DK, ELR, MJH,
584 NN, MPK, EAM, ACK, JMH, LWC, BDH, MHP, MEG, MM, JAU, ND were part of teams that
585 developed models and submitted forecasts to the Challenge. CBB, JES, RJJ, MAJ, and CMB
586 provided supervision throughout the analysis. KMH, MAJ, and CMB wrote the initial draft of
587 the manuscript. KMH conducted the analysis and evaluation of the forecasts and prepared all the
588 figures. All authors reviewed and approved the final manuscript.

589 **Ethics approval and consent to participate**

590 Not applicable.

591 **Consent for publication**

592 Not applicable.

593 **Competing interests**

594 The authors declare that they have no competing interests.

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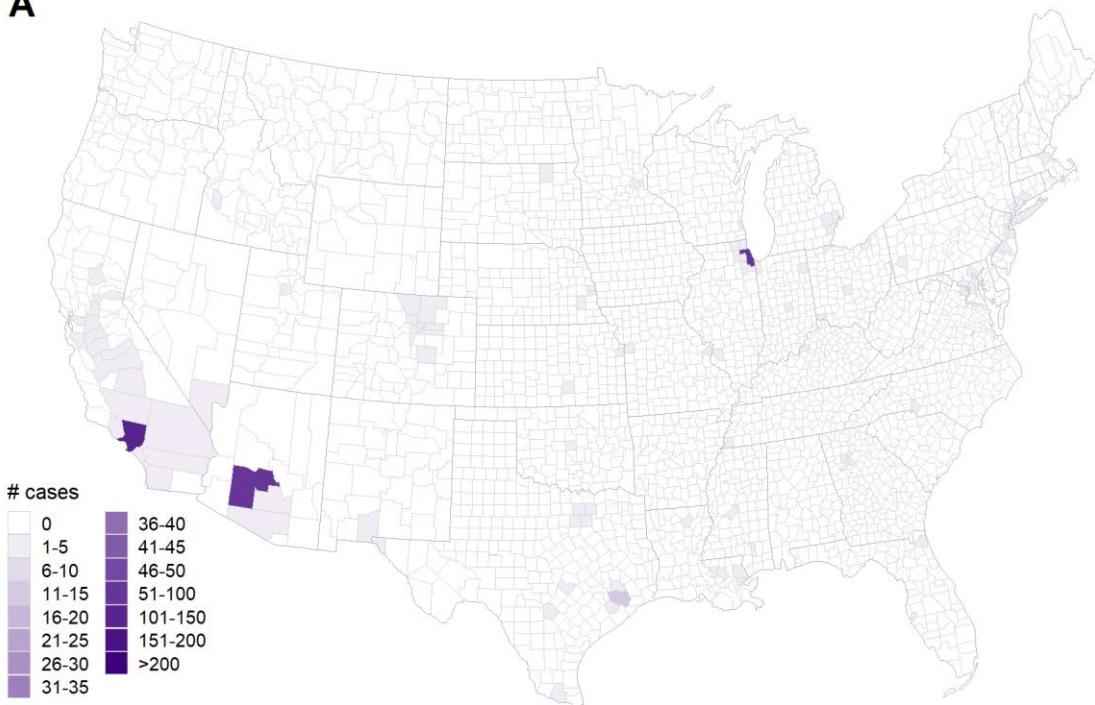
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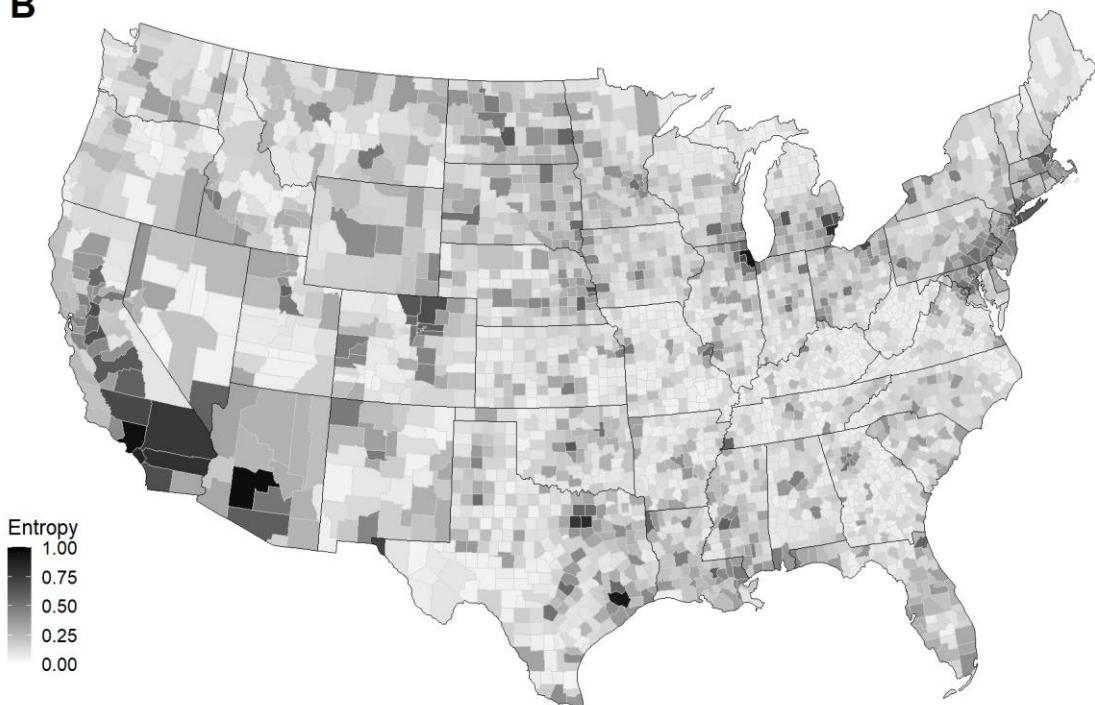
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A



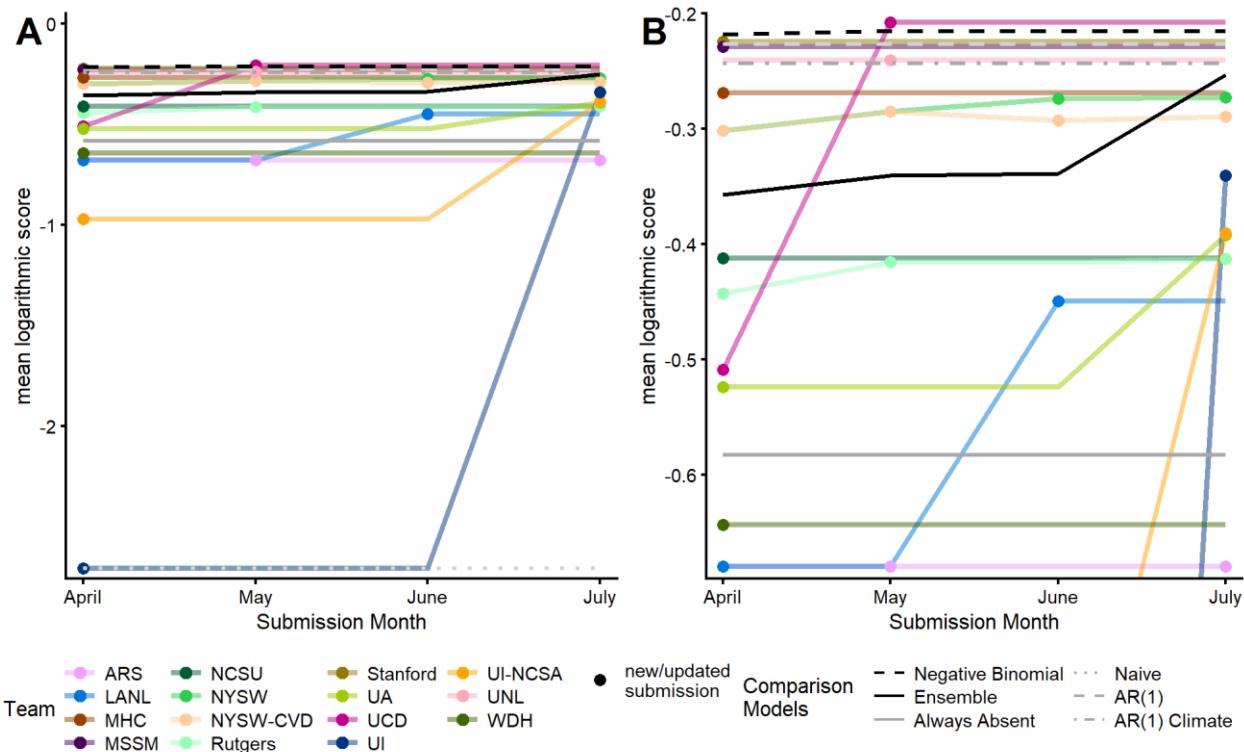
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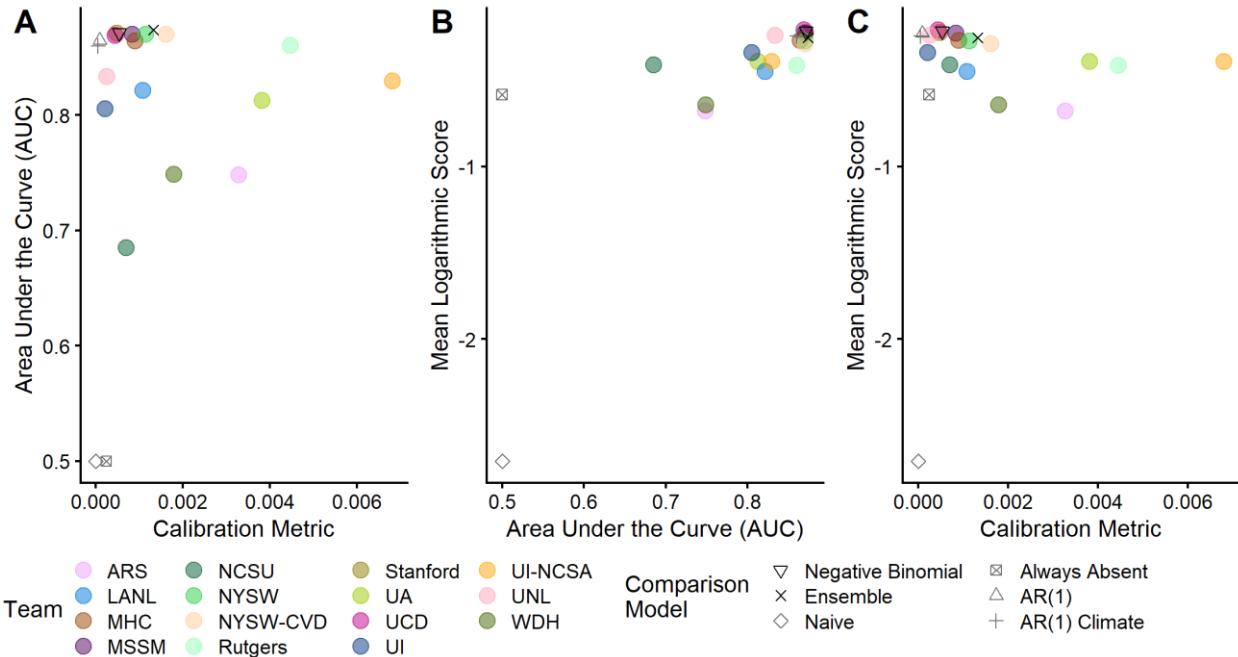
751 **Fig 1. Ensemble forecast with final submissions.** A) Most likely number of WNND cases from
752 and B) uncertainty (Shannon entropy) of ensemble model forecast. Mean ensemble model built

753 using the last submitted versions of forecasts of all teams and negative binomial model (2000-
 754 2019 data). Shannon entropy measures the spread of probability across the binned case counts
 755 with a value of zero indicating high certainty in prediction (all probability in a single bin) and a
 756 value of one indicating high uncertainty in prediction (probability equally spread across all bins).



757

758 **Fig 2. Mean logarithmic score of submissions from teams and comparison models.** A) Full
 759 range of mean scores and B) vertically truncated range to visualize differences in score among
 760 top models for each submission timepoint. If a team did not submit a new forecast at a
 761 submission timepoint, we used the previously submitted forecast to calculate the score (i.e., no
 762 variation in score between timepoints). See Additional File 1: Table S3 for individual forecast
 763 mean logarithmic scores.



764

765 **Fig 3. Discrimination, calibration, and mean logarithmic score of final forecasts by teams**

766 **and comparison models.** Area under the curve (AUC) was used to measure a forecast's ability

767 to discriminate situations with reported WNV cases vs. no cases (AUC of 1.0 would indicate

768 perfect discrimination). Calibration was calculated as the mean weighted squared difference of

769 binned predicted probabilities vs. observed frequency of events (metric of 0 perfectly calibrated).

770 Mean logarithmic score of 0 indicates perfect prediction accuracy. Top-performing models are in

771 the top left (A, C) or top right (B). See Additional File 1: Table S3 and Fig S5-S6 for individual

772 forecast score, calibration, and discrimination.